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Before the

Subcommittee on Cybersecurity

COMMITTEE ON
ARMED SERVICES

UNITED STATES SENATE

HEARING TO RECEIVE TESTIMONY ON
THE CYBERSECURITY
OF THE DEFENSE INDUSTRIAL BASE

Tuesday, May 18, 2021

Washington, D.C.

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1 HEARING TO RECEIVE TESTIMONY ON THE CYBERSECURITY
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6 U.S. Senate

7 Subcommittee on Cybersecurity

8 Committee on Armed Services

9 Washington, D.C.

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11 The subcommittee met, pursuant to notice, at 2:28 p.m.
12 in Room SR-222, Russell Senate Office Building, Hon. Joe
13 Manchin III, chairman of the subcommittee, presiding.

14 Subcommittee members present: Senators Manchin
15 [presiding], Gillibrand, Blumenthal, Rosen, Rounds, Wicker,
16 Ernst, and Blackburn.

1 OPENING STATEMENT OF HON. JOE MANCHIN III, U.S.
2 SENATOR FROM WEST VIRGINIA

3 Senator Manchin: We are going to welcome our members
4 and our two witnesses and I have called this hearing to
5 update the subcommittee on the Department of Defense's
6 efforts to improve the cybersecurity of the Defense
7 Industrial Base.

8 The Defense Industrial Base cybersecurity is a broad
9 and complex undertaking with many significant facets that
10 need to be examined today; for instance, the Cybersecurity
11 Maturity Model Certification, or the CMMC for short, is
12 intended to establish a minimum guideline for DOD's
13 industrial base partners as to what standards must be met to
14 conduct business with the DOD or Section 1648 of the fiscal
15 year 2020 NDAA, they direct the DOD to establish a framework
16 for the cybersecurity of the Defense Industrial Base which
17 included numerous elements and options for the Department,
18 beyond just the CMMC initiative.

19 In addition to Section 1648, this subcommittee has
20 enacted a dozen or more legislative provisions relating to
21 the industrial base cybersecurity in the last several years,
22 including recommendations from the Cyberspace Solarium
23 Commission. Of particular interest to me is how DOD is
24 going to hold prime contractors for the cybersecurity
25 performance of their subcontractors in the conduct of the

1 programs for the DOD. I have been making this point for a
2 couple of years now and I hope the Department has taken this
3 to heart.

4 But in order to build out our cybersecurity protection
5 with the Defense Industrial Base, we must set a baseline of
6 standards with the CMMC initiative. Previously, DOD
7 required that companies executing Defense contracts
8 implement a series of control and cyber hygiene practices
9 developed by the National Institute for Standards and
10 Technology. Companies were required to certify that they
11 met the standards or to present a plan of action that would
12 bring them into compliance.

13 Because this program involved self-certification,
14 compliance would suspect and that lack of verified
15 compliance that DOD to propose a CMMC model. To perform
16 contract for DOD, contract work for DOD, a company would
17 have to meet one of the five specified security maturity
18 levels and receive a certification to that effect.

19 DOD has issued a so-called interim rule under the
20 Defense Federal Acquisition Regulation Process and is
21 beginning a series of pilot programs to test and implement
22 CMMC. CMMC is intended to be financially self-sustaining
23 with companies paying for their assessments and
24 certifications, and those companies then recouping
25 compliance costs as part of their cost estimates to the DOD.

1 Industrial-based companies, especially smaller
2 contractors, are very concerned about the costs involved in
3 regular on-site assessments, the complexity of complying
4 with cybersecurity practices that they have difficulty
5 understanding and the degree of consistency and fairness in
6 assessing compliance across the expected large number of
7 assessing organizations and many tens of thousands of other
8 companies.

9 In response to those concerns, Deputy Secretary Hicks,
10 in March, directed an independent review of CMMC. That
11 review was intended to last about a month. We postponed a
12 scheduled subcommittee hearing in April in the hope that we
13 would know the results of this view on this date, May 18.
14 Unfortunately, we have not received the details of the
15 review today. While the review itself is complete, the
16 review team's recommendations are still being finalized and
17 the review is officially connected to internal deliberations
18 and modifications to the interim rule on CMMC.

19 We do understand, however, that Secretary Hicks will be
20 significant modifications to the program. I hope that what
21 we hear today will be welcome to Congress and the Defense
22 Industrial Base, particularly, our small businesses. In
23 addition to your updates on this CMMC review, I hope to hear
24 concrete plans for how each of you plan to ensure our entire
25 Defense Industrial Base receives the support and guidance

1 they need to keep our warfighters well supplied and safe.

2 The relationship between DOD and its private industry
3 contractors should be the gold standard for cybersecurity
4 across the federal government and provide an example to
5 other federal agencies who secure private critical
6 infrastructure. I know this hearing is focused on Defense
7 Industrial Base today, but improving cyber defense is only
8 one side of the coin in our cyber posture.

9 From the quarterly updates the subcommittee receives on
10 cyber operations, it appears to me that DOD is doing an
11 excellent job at taking the fight to our adversaries, but
12 what concerns me is our inability to know exactly what
13 groups are posing a threat to industry so that we can
14 adequately monitor, intercept, and if required, target them.
15 I make this point because I am worried about the lack of a
16 formalized and concerted whole-of-government response to
17 both, foreign and domestic cyber threats and the lack of
18 authority in a central figure to give these threats the
19 attention they deserve.

20 The Colonial Pipeline hack is only a recent public
21 example of the threats we face on a daily basis. In order
22 to increase our federal coordination, and I know this is not
23 a perfect comparison, I look at the examples set by a
24 position such as the Director of National Intelligence,
25 which has crucial awareness and the opportunity to

1 coordinate the intelligence efforts of 17 independent
2 agencies. We have yet to see how successful the national
3 cyber director will be in their role, but it seems to me
4 that each department in the federal government must reinvent
5 the wheel every time a cyber event happens, which costs us
6 time that we could be using to respond, let alone the
7 ability to be aware of the threat before its impacts are
8 critical to our infrastructure.

9 I am well aware that this falls a bit out of the
10 jurisdiction of this subcommittee, but it is imperative that
11 we are coordinating as seamlessly as possible with private
12 industry, and I believe DOD is on the way to developing a
13 scalable model for that coordination.

14 I look forward to working with my colleagues to
15 identify a pathway forward to provide better congressional
16 oversight on a whole-of-government approach on our cyber
17 vulnerabilities.

18 With that, I am going to ask my friend Senator Rounds
19 for his opening statement.

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1 OPENING STATEMENT OF HON. MIKE ROUNDS, U.S. SENATOR
2 FROM SOUTH DAKOTA

3 Senator Rounds: Senator Manchin, thank you.

4 I would also like to thank our witnesses, Mr. Jesse
5 Salazar and Rear Admiral William Chase, for appearing before
6 us today to discuss this important topic.

7 Our hearing today addresses an issue of great concern
8 to me that our subcommittee has been focusing on for the
9 last several years: the cybersecurity of the Defense
10 Industrial Base. Over the last few years, our subcommittee
11 has held several hearings on this topic and we have included
12 many legislative provisions in both, the fiscal year 2020
13 and fiscal year 2021, National Defense Authorization Acts.

14 We have heard from the Defense Industrial Base and
15 outside experts who presented a number of concerns that they
16 had with the Department policy. Two years ago on April 10,
17 2019, the subcommittee held a classified hearing with the
18 Department of Defense witnesses on Defense Industrial Base
19 cybersecurity policy. Unfortunately, we still face many of
20 the same problems today that we faced back then.

21 In looking back at my opening remarks from that
22 hearing, many of the comments I made are still very much
23 relevant to today's hearings, so I will reiterate those
24 comments in my public statement here today. I think you
25 will find that they mirror what Senator Manchin has

1 indicated earlier.

2 Our adversaries have realized that targeting the
3 vulnerable contract base is an extremely profitable
4 enterprise and an alternate method to accessing valuable
5 Department of Defense information. As a result, Russia and
6 China are stealing critical design secrets effectively
7 subsidizing their own defense involvement.

8 Over the last few years, we have arrived at a few
9 conclusions. First, this is an immensely complex issue that
10 will require a number of small solutions, implemented by a
11 number of different entities across the Department and the
12 Defense Industrial Base. Second, verifying compliance with
13 a security checklist or certification, like the
14 Cybersecurity Maturity Model Certification, or CMMC, being
15 developed by the Department of Defense, while useful, is not
16 a complete solution to the problem.

17 I am concerned that this approach does little to help
18 businesses meet those standards and certification. It does
19 not account for the particulars of the threat and does not
20 help businesses prioritize personnel or investments.

21 Third, the Defense Industrial Base must help smaller
22 businesses with the protection of DOD data from malicious
23 cyber actors. The Department cannot simply burden its
24 contractors with increasingly stringent cybersecurity
25 requirements. Doing so, without subsidy or assistance, is

1 unlikely to particularly improve the cybersecurity of the
2 Defense Industrial Base and will likely drive the most
3 innovative small businesses away from doing business with
4 the Department.

5 Finally, any solution must emphasize reducing the
6 attack surface of these companies. I see no reason why, for
7 example, smaller contractors at the base of the supply
8 chain, have substantial amounts of classified or control
9 unclassified data about the larger program. We need to look
10 at implementing concepts that reduce the most common
11 cybersecurity risks and attack vectors.

12 The fiscal year 2020 NDAA included a comprehensive
13 provision that we led, requiring the Department to develop a
14 Defense Industrial Base cybersecurity framework that
15 includes a wide-ranging set of elements, beyond just CMMC.

16 I look forward hearing today what the Department is
17 doing to address each of those required elements. I am
18 eager to hear from each of you about the Department's
19 efforts in this area and encourage you to discuss the
20 Department's current and planned efforts. I also am
21 interested in hearing what Congress, this subcommittee in
22 particular, can do to help in these efforts.

23 Thank you for your willingness to testify today. I
24 look forward to our conversation.

25 Senator Manchin: Thank you, Senator Rounds.

1 I will now introduce our witnesses. First, we have,
2 joined today by Mr. Jesse Salazar, who, about 3 months ago,
3 was appointed to so I have as the Deputy Assistant Secretary
4 of Defense for Industrial Policy within the office of the
5 Under Secretary of Defense for acquisition and sustainment.
6 This is Mr. Salazar's first visit to Armed Services
7 Committee, so welcome, Mr. Salazar.

8 Our other witness is Rear Admiral William Chase, who
9 was recently promoted to two-star rank. Congratulations.
10 Admiral Chase serves as the Deputy Principal Cyber Advisor
11 to the Secretary of Defense and Director of Protecting
12 Critical Technology Task Force. Admiral Chase has testified
13 before the committee multiple times on cybersecurity.

14 I want to thank both of you for appearing today and for
15 your service to our nation. Mr. Salazar, we will begin with
16 your opening statement.

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1 STATEMNT OF JESSE SALAZAR, DEPUTY ASSISTANT
2 SECRETARY OF DEFENSE FOR INDUSTRIAL POLICY

3 Mr. Salazar: Chairman Manchin, Ranking Member Rounds,
4 thank you for the opportunity to testify on the importance
5 of mitigating cybersecurity risk within America's defense
6 industrial base, or DIB.

7 Because of its sophistication, diversity, and a
8 capacity to innovate for warfighter, the U.S. Defense
9 Industrial Base remains the envy of the world. Every day,
10 people across this country are designing and manufacturing
11 the capabilities that ensure our armed forces have every
12 advantage they need. We must do everything we can to
13 protect these hard-working, entrepreneurial companies and
14 workers.

15 Increasingly sophisticated cyberattacks, including
16 state-sponsored espionage are threatening the U.S. and the
17 rules-based economic order. That is why DIB cybersecurity
18 is and will remain a top priority for U.S. defense
19 industrial policy. I consider this committee to be a
20 critical partner in these efforts.

21 Recent examples of malicious cyber activity such as the
22 Colonial Pipeline ransomware attack and SolarWinds espionage
23 campaign have shown that our adversaries continue evolving.
24 The complexity and size of the DIB offers numerous pathways
25 for adversaries for access sensitive systems and

1 information.

2 We are in the dawn of the fourth industrial revolution,
3 which will create more than 64 billion IOT devices by 2025.
4 Today, the average American aerospace company has more than
5 12,000 companies in its supply chain, most of which are
6 small businesses.

7 Having spent my career in the private sector, I can
8 attest that these small businesses work hard to stay
9 profitable. Few have a full-time IT or cybersecurity
10 professional on staff, increasing the likelihood that
11 predatory cyber actors will target them.

12 Enabled by recent legislation from Congress, the DOD
13 has designed a multifaceted cybersecurity framework to
14 frustrate, disrupt, and defeat adversaries' efforts to
15 infiltrate DIB companies. I recently assumed oversight of
16 one component of this expansive effort, the Cybersecurity
17 Maturity Model Certification program, which incorporates
18 cybersecurity into the Defense Acquisition System.

19 The CMMC framework has three broad objectives. The
20 first, to incorporate a unified set of cybersecurity
21 requirements into acquisition processes and contracting
22 language. Second, to hold primes accountable and provide
23 the Department assurance, via external assessment, that
24 contractors and subcontractors meet DOD's security
25 requirements. And, third, to support businesses with

1 resources, information, and training to improve DIB cyber
2 readiness.

3 CMMC represents a major leap forward in the
4 Department's approach to cybersecurity and underscores our
5 commitment to accountability in the DIB. That is why we
6 published an interim DFARS rule establishing CMMC in
7 November 2020. The Department has received more than 850
8 comments in response; in addition, my A.N.S. colleagues have
9 hosted more than a thousand conversations on cybersecurity
10 with Congress, DIB companies, industrial associations,
11 international partners, and allies.

12 I am grateful to the organizations and individuals who
13 gave such a high volume of feedback on the regulatory and
14 programmatic way forward. In March, A.N.S., under the
15 direction of Deputy Secretary Hicks, initiated an internal
16 assessment of the CMMC, which is common for major programs
17 to help us refine our policy and program implementation.

18 I want to underscore with this subcommittee that this
19 we are listening to the feedback we are receiving on the
20 CMMC program. The rule-making process around programs such
21 as this typically takes a year. As we adjudicate inputs in
22 the months ahead, the Department is guided by the following
23 policy considerations. First, we are really focused on
24 managing costs of cybersecurity for small businesses.

25 In my role, I also oversee the Office of Small Business

1 Programs, so I can say with certainty that small businesses
2 are under immense market pressures. The number of DIB small
3 businesses has shrunk by more than 40 percent over the last
4 decade. After the pandemic, one in seven small businesses
5 within the DIB says that they are unlikely to return to pre-
6 pandemic profitability.

7 Second, we aim to clarify cybersecurity regulatory
8 policy and contracting requirements. The Department's
9 requirements are complex and challenging to navigate. We
10 want to de-conflict and streamline them to add clarity.

11 And our third consideration is that we will reenforce
12 trust and confidence in the maturing CMMC assessment
13 ecosystem. The Department is ensuring that we can
14 operationalize our requirements through a sufficient number
15 of assessors. The DOD must also clearly define roles and
16 responsibilities, standards of conduct, and audit mechanisms
17 within the external assessment ecosystem.

18 And, finally, the DOD is exploring initiatives
19 complementary to CMMC that expand and increase the DIB's
20 access to cyberthreat information sharing programs,
21 cybersecurity as a service program, such as protective DNS,
22 and education and training programs. We seek great value
23 and resources to help small businesses improve their cyber
24 readiness.

25 Ultimately, the Department's goal is to ensure that the

1 DIB embeds cybersecurity into core operational and business
2 practices to build a culture of cybersecurity that keeps
3 pace with rapidly evolving threats. Cyberspace has never
4 been more important than it is today. The United States of
5 America does not get dissuaded by the perseverances of the
6 challenges we face; we always rise to meet any and all
7 threats to the nation. Thank you for your time and I look
8 forward to your questions.

9 [The statement of Mr. Salazar follows:]

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Senator Manchin: Admiral?

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1 STATEMENT OF REAR ADMIRAL WILLIAM CHASE III, DEPUTY
2 PRINCIPAL CYBER ADVISOR TO THE SECRETARY OF DEFENSE,
3 DIRECTOR OF PROTECTING CRITICAL TECHNOLOGY TASK FORCE

4 Admiral Chase: Thank you, Chairman Manchin, Ranking
5 Member Rounds. Thank you, again, to your invitation to
6 appear, again, before this subcommittee.

7 I am here today as the Deputy Principal Cyber Advisor
8 to Secretary of Defense representing my civilian senior, the
9 acting principal cyber advisor, who is responsible for
10 driving implementation of the DOD's cyber strategy,
11 oversight of U.S. Cyber Command, manning, training, and
12 equipping issues, and pursuant to Section 1724 of the fiscal
13 year 2021 NDAA, serving as the coordinating authority for
14 the Defense Industrial Base cybersecurity.

15 My remarks today reflect two complementary imperatives:
16 first, the need to improve the Defense Industrial Base's
17 cybersecurity across the board from small to large and also
18 its scale, and the need to focus protection resources on
19 programs of particular importance.

20 Neither the Department, nor the Defense Industrial Base
21 may never be able to completely secure industry's networks
22 and controlled information, but our goal must be to
23 complicate and frustrate adversary planning and operations,
24 such that they cannot conduct them with impunity or at
25 scale. To accomplish this objective and address these

1 imperatives, the Department is taking a multifaceted
2 approach, including holding Defense Industrial Base
3 companies accountable to cybersecurity requirements, rapidly
4 moving out on activities to systematically disrupt
5 cybersecurity espionage and sabotage through partnerships
6 with cybersecurity, IT, and internet communications
7 companies, prioritize and expanding information sharing,
8 exploring direct provisioning of cybersecurity capabilities,
9 and on focused counterintelligence and program protection
10 efforts.

11 Jesse Salazar spoke to the Cybersecurity Maturity Model
12 Certification program. I will focus on some of the other
13 Defense-wide and pilot efforts that the Department is
14 undertaking, many of which are referenced in Section 1648 of
15 the 2020 NDAA, which laid out a set of potential programs
16 for the Department to implement to protect the Defense
17 Industrial Base.

18 On partnerships and information sharing, the Department
19 is exploring means to disrupt adversary espionage by
20 leveraging the unique information available to the
21 Government and the Defense Industrial Base, specifically,
22 the Department is working, ensuring threat data with major
23 service providers across the cybersecurity, IT, and internet
24 industries to help these companies detect and disrupt cyber
25 activities before they reach the Defense Industrial Base

1 networks.

2 This approach, by bolstering the core services and
3 internet intermediaries will add a layer of protection, not
4 only to the Defense Industrial Base, but to the broader
5 customer base, the American people. The Defense Cyber
6 Crimes Centers threat sharing program, which focuses on
7 Defense Industrial Base companies is also currently under
8 expansion. While this program was originally designed to
9 share indicators of compromise and malware analysis services
10 with clear Defense contractors, meaning those members of the
11 industrial base that have security clearances and access to
12 classified information, the Department of Defense CIO is
13 working to amend relevant regulations so as to allow
14 inclusion of non-cleared Defense contractors, enabling
15 small- and immediate-sized companies to receive the same
16 signatures, indicators of malign IP addresses and threat
17 advisories that the larger, cleared primes receive as part
18 of the program.

19 The Defense Cyber Crime Center is also expanding other
20 services available to the DIB piloting efforts such as
21 penetration testing to address contractor's external-facing
22 vulnerabilities, as well as about adversary emulation
23 program.

24 The National Security Agency is conducting a number of
25 pilot, leveraging their authorities to share unique,

1 actionable threat information and cybersecurity guidance
2 with the members of the DIB and their service providers and
3 to provide unique cybersecurity capabilities to the DIB,
4 among the most promising of which is the provision of free
5 and secured domain system lookup services to the DIB.

6 Domain name systems is colloquially referred to as the phone
7 book of the internet, translating readily remembered website
8 names to IP addresses, appropriate for internet routing.

9 The NSA is offering a cybersecurity service called
10 protective DNS, or PDNS, in partnership with an advanced
11 commercial DNS provider and is currently enrolling members
12 of its industrial base. This capability combines a
13 commercial DNS sensor architecture with real time analytics
14 to quickly understand malicious activity targeting the DIB
15 and to deploy immediate countermeasures.

16 Not all of these technical concepts demand the Defense
17 Cyber Crime Center, NSA, or Government providing such
18 services. The primes, through the Defense Industrial Base
19 Sector Coordinating Council, are also piloting a number of
20 concepts that could be applied across their supply chains,
21 including the provisioning the secure messaging, secure
22 cloud environments, and sensors for subcontractor networks.

23 We must continue to pilot these concepts of operation
24 and capabilities and then scale the successful ones. The
25 direct provisioning of cybersecurity capabilities to

1 contractors, including the provision of secure environments
2 for development and the storage of controlled, unclassified
3 information is incredibly promising.

4 The Department of Defense counterintelligence
5 community, specifically, the Defense Counterintelligence
6 Security Agency, and the military Department
7 counterintelligence organizations are also making
8 significant progress in reducing cyber threats to the DIB.
9 Each entity is growing and improving its programs and
10 posturing to counter cyber threat, proactively detect
11 adversary cyber activities and working with partners in the
12 IC to address intelligence gaps, integrating law
13 enforcement, and counterintelligence situational awareness
14 and operations.

15 I am particularly impressed by the growth of the
16 Defense Counterintelligence Security Agency, which not only
17 runs the National Industrial Security Program, that ensures
18 physical and cybersecurity of our clear defense contractors,
19 but also is leading programs in cyber counterintelligence
20 and supply chain risk identification, including data
21 analysis programs that provide impressive visibility of
22 adversary cyber operations.

23 Progress in the Defense Industrial Base cybersecurity
24 is also being driven through program protection efforts and
25 from acquisition program offices in industry. The

1 Department the currently refining its supply chain risk
2 management and program protection efforts, including
3 leverage available to program managers to shape prime and
4 subcontractor behavior in protecting their programs. The
5 prime contractors, in addition to conducting the pilots
6 mentioned earlier, have been key partners in reenforcing
7 their own supply chain security programs, standing up
8 resources, such as secured messaging, and making them
9 available to their subcontractors.

10 The Department relies on the primes to ensure the
11 sanctity and operational security of critical information
12 germane to its programs through close coordination, cyber
13 conscious program management, and the establishment of
14 appropriate incentives.

15 Thank you for providing me the opportunity to testify
16 before you today and we look forward to your questions.

17 [The statement of Admiral Chase follows:]

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1 Senator Manchin: Thank you, Admiral Chase.

2 Now we will start our questions. Mr. Salazar, you have
3 been in your position for only a few months, but expect you
4 are aware of my longstanding interest and that of the
5 subcommittee in seeing DOD hold prime contractors
6 responsible and accountable for ensuring that their
7 subcontractors are protecting DOD technology and
8 confidential information. My reason for that is we
9 understand that most of our sabotage is done through the
10 backdoor of the smaller subcontractors and going in from
11 that end.

12 So, my question, what does the Department currently do
13 to hold prime contractors accountable for the cybersecurity
14 of their subcontractors?

15 Mr. Salazar: Thank you, Senator.

16 The Department should never shy away from requiring
17 contractors to safeguard the information that we entrust to
18 them and, in turn, if they are going to subcontract with
19 other companies, they should be sure that they have the same
20 assurances that they have given to us. We hold them
21 accountable through our contracts and we have a number of
22 ways to ensure that they are meeting those responsibilities,
23 like performance reviews and contract actions.

24 The essence of the CMMC model is that primes have a
25 special place in the Defense ecosystem that involves helping

1 others to mature their capabilities and we have been
2 impressed by the way in which a number of the primes have
3 lent their expertise to our efforts, shared information
4 through my office through the Office of Small Business
5 Programs. We have a program called the Mentor Protege where
6 the primes actually coach the subcontractors and small
7 businesses in the responsibilities of handling this kind of
8 information. And, similarly, we have a new platform called
9 Project Spectrum where primes are sharing what they know in
10 real time with small businesses that could be 5 people or it
11 could be 50 employees.

12 Senator Manchin: Yeah, but let me ask you this, the
13 primes right now, is there any penalty or any fines or any
14 cost or reprisal of losing, maybe their contract, if they
15 don't secure? Are you making the primes secure that the
16 subcontractors or subprimes are being protected hardened?

17 Mr. Salazar: Yes, Senator. Through our contracts
18 process, through our requirements process. I have had a
19 number of --

20 Senator Manchin: They have to prove to you that their
21 subs are secured? Do you all go into it in that depth?

22 Mr. Salazar: So, when we entrust specific types of
23 information of a national security interest to the primes,
24 we also require that they mark and identify that information
25 and that they ensure that the subcontractors are trained and

1 capable of handling that information.

2 Senator Manchin: But if you find out they haven't done
3 it, what is the penalty? If you find out they haven't done
4 it, do they lose --

5 Mr. Salazar: We have a number of possible answers.
6 Usually, the PMO office will identify the opportunity to
7 improve. We will also hold them accountable through the
8 contracts and we can use a number of acquisition levers to
9 --

10 Senator Manchin: Do you know if that has ever been
11 enforced or implemented? Well, you have only been there a
12 couple of months.

13 Mr. Salazar: I would have to take that for the record
14 and see what recent actions there are.

15 Senator Manchin: If you could get back to me on that
16 once you get your feet wet a little bit more and find out to
17 my staff and find out if they have implemented any type of
18 actions against them. We are finding out that doesn't
19 happen.

20 But, anyway, Admiral, if you would, several provisions
21 of the fiscal year 2021 NDAA are directly pertinent to this
22 hearing and involve the principal cyber advisor, for whom
23 you work. So, my question, Section 1724, designated the
24 principal cyber advisor to be responsible for coordinating
25 DOD and DIB cybersecurity efforts.

1 How are you finding that role?

2 Admiral Chase: Sir, as the deputy principal cyber
3 advisor, this is a working group I host regularly as one of
4 our lines of effort in partnership. We have had two of
5 these meetings at the flag level to understand all the
6 stakeholder roles and responsibilities. These include also
7 some of, and one of my other hats as protecting critical
8 technologies task force, making sure that we understand all
9 of the objectives that that entity and task force has been
10 stood up to exercise to include protecting the critical
11 programs and technologies list, making sure we understand
12 where those efforts are specific. That list has been tiered
13 and looking to be more granular in order to provide a
14 smaller attack surface for the broader DIB.

15 Senator Manchin: If you could answer this, this is two
16 parts. Section 1736, okay, I will go over it with you.
17 1736, the director of the principal cyber advisor assesses
18 the feasibility of working with the DIB to place sense
19 source inside and outside DIB companies to help detect
20 intrusion compromises.

21 So, on that one there, if you could answer that, is
22 this work now underway that you know of?

23 Admiral Chase: Yes, sir, it.

24 Senator Manchin: It is.

25 Section 1737 requires DOD to assess the practicality of

1 a comprehensive threat intelligence sharing program with DIB
2 companies. What is the status of that program?

3 Admiral Chase: That one is also, we have several
4 efforts that have been piloted. The adversary emulation is
5 one of those. Another is called, this is through the
6 Defense Cyber Crime Center, another called Crystal Ball,
7 which is an outside looking in. They have partnered with,
8 to identify the vulnerabilities and threats inbound, and
9 those were used to identify and notify 13 DIB partners of a
10 Chinese malicious actors, attacks on the Microsoft Exchange
11 server vulnerabilities. On the previous adversary
12 emulation, that one was also used in this effort. DIB
13 vulnerability program disclosures, that is a 12-month pilot
14 that is ongoing to help with, broadly, the cyber hygiene.
15 And then looking to expand these into non-cleared pilots for
16 the non-cleared actors to go from 800 clear Defense
17 contractors up to the broader DIB, overall.

18 Senator Manchin: Thank you.

19 Senator Rounds?

20 Senator Rounds: Thank you, Mr. Chairman.

21 Mr. Salazar, recognizing that you have only been on the
22 job for a few months, I am not going to burden you with a
23 lot of the questions on this, and I mean no disrespect, but
24 I think will focus on the Admiral.

25 Admiral Chase, let's start by talking about

1 communications and the availability. If there is an
2 incursion by an outside source into one of our contractors,
3 are they required to report the incursion if it is on a
4 project that isn't DOD-oriented?

5 Admiral Chase: Yeah, there are mandatory reporting
6 criteria that the DIB contractors have to report to the
7 defense cybercrime entity. In things like SolarWinds, the
8 Department specifically asked for the number of intrusions
9 and reports that we had on that. I believe we had 37
10 companies that reported specific, 44 different reports.

11 Senator Rounds: So, if it is a private entity and they
12 are doing DOD contract work and there is a discovered
13 security leak through cyber means, they do have to report
14 today to the appropriate office within DOD?

15 Admiral Chase: Yes, sir. There is mandatory reporting
16 criteria and then there is voluntary reporting is certainly
17 encouraged for attempted attacks, not necessarily
18 successful, but we welcome those. We believe that we will
19 get their faster if we can get to voluntary reporting, which
20 should really be led by information sharing of the threat.
21 And so, the partnerships with industry really go much
22 farther when the Government has something to share, timely,
23 relevant, threat-intelligence information, malicious
24 signatures, things that we can put into virus total, using
25 our unique insights through NSA, CYBERCOM's hunt forward

1 operations that generate insights, et cetera.

2 Senator Rounds: That is the part that I wanted to
3 follow-up with. Once there is a notification of an
4 incursion or a leak and it has been reported to the
5 Department of Defense, what happens in terms of trying to
6 stop it from happening again or assisting that contractor in
7 dealing with it, which office is responsible for that?

8 Admiral Chase: The Defense Cyber Crime Center is the
9 first point of report and that will get sent out to law
10 enforcement officials, as well. The counterintelligence
11 community would be brought to bear from the Department's
12 standpoint, but largely, that is viewed as a private crime
13 until such time as we give more.

14 Senator Rounds: You have been there long enough to
15 where you have seen this occur already, fair statement?

16 Admiral Chase: Fair statement.

17 Senator Rounds: Okay. Let's take a look at an
18 organization now such as what just happened with the
19 pipeline. Granted, not in this particular case, I am
20 assuming that it is not a DOD contractor. In this
21 particular case, there is no evidence that they reported
22 this to anyone, they are a private entity, and, you know, at
23 the same time, it has a national consequence to it.

24 Is there, at some point, the need in order to address
25 this type of an issue, the need for some sort of a

1 communication or an expectation of a communication between a
2 private business and either Homeland Security, the
3 Department of Justice, the FBI, and thus back into the
4 appropriate level at the Department of Defense, who really
5 is the only source who can work outside of the United States
6 to try to stop the attack from happening in the future. I
7 ask it only because your role is not just with regard to the
8 Defense Industrial Base, but because you also carry the
9 titles of the Senior Military Advisor for Cyber Policy to
10 the Under Secretary of Defense for Policy and the Deputy
11 Principal Cyber Advisor to the Secretary of Defense and the
12 Director of Protecting Critical Technology Task Force.

13 I am looking for advice.

14 Admiral Chase: So, Senator, malicious cyber campaigns
15 absolutely threaten the public sector, the private sector,
16 and individuals. So, we, the Federal Government, have to
17 improve our own cybersecurity and this is of critical
18 importance, but it does extend down all the way to the
19 private sector and we have to do that on premises, on cloud,
20 IT systems, or operational technology systems like you see
21 in the pipeline attack. We have to do this and the
22 Government Government's undertaking Zero Trust is a best
23 practice for cybersecurity. We are clearly in the latest
24 executive order on improving the Nation's cybersecurity.
25 These things are all called out as we need standards of

1 these across the Federal Government.

2 Senator Rounds: And I appreciate the comments, but I
3 think what we are talking here is we have silos. We have
4 silos between the different agencies and those silos need to
5 be coordinated; in other words, at some point, we need to
6 recognize that we need to, at a national level, coordinate
7 between Homeland Security, the Department of Justice,
8 specifically, the FBI, and the Department of Defense, if we
9 are going to have a coordinated effort to not just defend,
10 but then to go out and then to stop these attacks from
11 occurring again in the future. And it is not just within
12 DOD, but it is a matter of on the national level
13 coordinating all of the different, very capable entities
14 that make up our cybersecurity defense within the nation to
15 protect those individuals who may not be subcontractors or
16 contractors to the Department of Defense, but who I suspect
17 would most certainly appreciate the ability to appreciate
18 and benefit from the capabilities that the Department of
19 Defense has in stopping the attacks in the future. So, that
20 is the reason for my --

21 Admiral Chase: No, Senator, I think you bring up a
22 great point. We need to remove barriers to information
23 sharing to dispel all of those silos. That probably does
24 need to start with the threat, because in the world of
25 cybersecurity, if you don't have the threat information, the

1 best you ever do is break even. So, we should start there,
2 making sure we that we can get some tipping and queueing and
3 bring the whole DIB up.

4 Senator Rounds: Thank you.

5 Thank you, Mr. Chairman.

6 Senator Manchin: Senator Gillibrand, via Webex.

7 Senator Gillibrand: Thank you, Mr. Chairman.

8 Let's start with Admiral Chase. Okay. As you know,
9 DOD's announcement to move towards Zero Trust policy not
10 only applies to cybersecurity but also to buying
11 microelectronics and other national security essentials
12 technology. The shift towards Zero Trust policy will be
13 demanding and the volume of microelectronics required
14 security measures is outpacing that shift.

15 How do we ensure that the pace of Zero Trust
16 implementation matches the pace of the growth with
17 microelectronics?

18 Admiral Chase: Thank you for the question, Senator.

19 I think first and foremost, we understand that Zero
20 Trust is really about that we don't give privileges to
21 person or non-person entities in the cybersecurity world.
22 So, at its core, this is about access control and making
23 sure that everyone doesn't have access to everything. We
24 would move from an enclave-based world where once you get in
25 the doors, you are free to move about. I think probably a

1 better description would be banking where I have access to
2 my account. We may have the same bank, but I can't see
3 yours. And even my children, I may have access to their
4 accounts, but they can only do certain things with it. So,
5 it is not just access, but what can you do with each level
6 of privilege to be able to see what needs to be done with
7 it, and those need to be baked in from the start.

8 So, as microelectronics, their purpose is known, we
9 need to make sure that they have the ability to control
10 access and that we have the ability to reconfigure on the
11 fly, the configuration controls required to protect that end
12 use appropriately.

13 Senator Gillibrand: Okay. In her past testimony,
14 Deputy Assistant Secretary Eoyang noted that there can be a
15 lot of ambiguity when it comes to attributing who is
16 responsible for cyber intrusions, cyberattacks, especially
17 when it comes to organizations working as proxies of nation
18 states. In the case of financial cybercrimes where the FBI
19 or the DOJ may have jurisdiction over investigating a
20 cybercrime or intrusion, how well and how quickly is DOD
21 working with other agencies to attribute these open-ended
22 intrusions that can either be criminals or state
23 adversaries, what could be improved?

24 Admiral Chase: I will start with the first part of
25 that. There is quite a bit of sharing going on throughout

1 the intelligence community and cybersecurity specifically,
2 that begins with CYBERCOM defending forward, gaining
3 insights as to where some of our adversaries are attacking
4 our partner nations and taking those insights, bringing them
5 back, and sharing them broadly within the intelligence
6 community, as well as within industry, where appropriate.
7 Then, as you come back within the Federal Government, that
8 threat information sharing is robust and really begins with
9 tactics, techniques, procedures, sometimes down in the
10 malware itself, requiring forensics experts to take a look
11 at that. You get lots of hints from what language it is
12 written in, where there are other places we have seen it,
13 and where it has been attributed in those aspects.

14 So, I think within the Federal Government, the sharing
15 is high. It gets more challenging and we have not had a
16 good track record, history with sharing that with the
17 broader Defense Industrial Base, and so I think there is
18 significant effort going into pilots now to do that.

19 Senator Gillibrand: Given the recent Colonial Pipeline
20 hack, I am especially concerned about ransomware attacks
21 that can paralyze some of our important industrial partners.
22 Are you confident in DOD's ability to respond and be helpful
23 if an important DIB entity, industrial partner or business,
24 was hit with a ransomware attack and required DOD
25 assistance?

1 Admiral Chase: Well, I think first pass at that would
2 go to the law enforcement agencies. If asked, the
3 Department is prepared to assist there, but only in rare
4 cases would that likely happen in national emergencies, but
5 it would go through the same defense support system
6 requested that any other request of the Department would go
7 to.

8 Senator Gillibrand: Thank you, Mr. Chairman. Thank
9 you.

10 Senator Manchin: Thank you, Senator.

11 And now Senator Wicker. Senator Wicker? Not there.

12 Senator Ernst?

13 Senator Ernst: Thank you, Mr. Chair. And thank you,
14 gentlemen, as well, for your service and for being here
15 today to share some thoughts on safeguarding our industries.
16 I really appreciate that.

17 Cyberspace has been a growing conflict domain for quite
18 a while now, but the American people have really seen over
19 the past several months, that cyberattacks are striking
20 ever-increasingly close to home. Of course, we have seen a
21 variety of adversaries attacking water-treatment systems,
22 oil pipelines, and our cloud computing infrastructure. And
23 we know that they will continue targeting our Defense
24 Industrial Base in years to come, as well, so I would like
25 to focus on that a little bit.

1 The Defense Industrial Base's development and
2 protection process are linked with the DOD beginning at the
3 earliest stages of development. While this is necessary, I
4 am concerned about the burden of cost the Government's
5 required security measures levy on our smaller companies.
6 We have a lot of small businesses that engage with DOD.

7 From your perspective, when it comes to cybersecurity,
8 how do we strike the right balance between our private and
9 public responsibility for cyber protection, especially as it
10 applies to those smaller businesses? And Mr. Salazar, if we
11 could start with you and then, Admiral, if you would like to
12 add any thoughts.

13 Mr. Salazar: Within the Defense Industrial Base, we
14 see small businesses really as the engines of innovation and
15 vitality that make our capabilities possible. And we want
16 to make sure, as a policy matter, that we are doing
17 everything we can to maintain a thriving small business
18 segment. And the recent state of supply chain attacks and
19 disruptions have shown that many adversaries are viewing
20 these small businesses as a weak link, that they recognize
21 that they might not have the same cyber resilience.

22 Now, that said, every day, I am thinking about the
23 challenges that these small businesses are facing and there
24 are ways that we can, as a Department, be driving down the
25 cost for cyber hygiene. Many of the things these companies

1 can do to ensure that they have good cyber hygiene, good
2 cyber resilience are low-cost. When it comes to building
3 systems, the Department reimburses the costs for increasing
4 cyber resilience, but as part of our adjudication process of
5 the CMMC system, one of the things we have heard over and
6 over again from industry is that the barriers are quite high
7 to ensure that these companies are meeting our requirements.

8 So, we are looking at this very closely and thinking
9 about, one, how can we reduce the costs for reaching a level
10 of cyber maturity to meet our requirements and, two, what
11 tools and resources can we make available today to make sure
12 that these businesses are more resilient?

13 So, we have actually stood up a website called
14 ProjectSpectrum.IO, which actually had been very helpful.
15 We have had more than 500,000 views, 10,000 trainings
16 disseminated on cyber hygiene. Small businesses can go and
17 says where they currently stand today. These are the kinds
18 of resources that we are trying to make available so that we
19 can drive down the cost and start protecting these companies
20 today.

21 Senator Ernst: Thank you very much.

22 Admiral?

23 Admiral Chase: Certainly. The Defense Cyber Crime
24 Center has also a tool if you go to their website. It is
25 free and downloadable to the DIB, a cyber resilience

1 analysis tool, and this is something that covers 300
2 different security areas of a company across 10 different
3 domains. These map directly to five maturity levels that
4 are in CMMC to help understand where you are, so you don't
5 have to go and spend a lot of money for it, so you can
6 understand what your posture is and understand where it
7 needs to be shored up. That is really important because the
8 requirements are set based on adversary and threats, not
9 what the government believes we need. So, as part of the
10 Defense Industrial Base, they are more likely to become
11 attacked than the more hardened Federal Government aspects
12 are, so we want them to be successful, and this is why we
13 believe that increasing Defense Industrial Base
14 cybersecurity is superbly important. And we can also scale
15 this at low cost, for things like the protective DNS system,
16 where if you go into every query that goes out to the
17 internet that is now enriched with potentially malicious
18 site names so you don't get back and bring that traffic back
19 in. It is an incredibly low-cost way to scale cybersecurity
20 for the entirety of the DIB on a per-person, or so smaller
21 companies wouldn't have to pay as much as, say, the large
22 primes.

23 Senator Ernst: Exceptional.

24 And I am glad that you are so well tied into the small
25 business community and understanding low-cost, yet effective

1 is certainly something that we need to enable they'd them to
2 do.

3 I am running out of time, so I will leave it there and
4 maybe submit some questions for the record. Thank you very
5 much, gentlemen.

6 Senator Manchin: Thank you, Senator.

7 Senator Blumenthal?

8 Senator Blumenthal: Thanks, Mr. Chairman, and thank
9 you to and the ranking member for having this hearing.
10 Thank you for being back.

11 Have there been any cyberattacks on the Defense
12 Industrial Base since we were here during the last hearing?

13 Admiral Chase: I am absolutely certain of it, I am
14 just not sure which ones and where they are, Senator.

15 Senator Blumenthal: Have there been any successful
16 ones?

17 Admiral Chase: I think that probably sadly falls into
18 the same category.

19 Senator Blumenthal: Let me ask you about the
20 SolarWinds and the Microsoft Exchange attacks. I think at
21 the last hearing, you reported that neither was successful
22 in penetrating our Department of Defense, correct?

23 Admiral Chase: Yes, Senator.

24 Senator Blumenthal: Were they successful in
25 penetrating any of the subcontractors or contractors?

1 Admiral Chase: So, we had exposure of the DIB was 37
2 companies made 44 reports on SolarWinds exposure.

3 Senator Blumenthal: Those are the 44 reports of
4 targeting or of successful intrusion?

5 Admiral Chase: A mixture. Those were 44 reports on
6 exposure, the level of which I am not prepared to go into
7 here today. I can take that one for the record.

8 Senator Blumenthal: But the word "exposure" refers to?

9 Admiral Chase: The SolarWinds attack, in particular, a
10 supply chain attack where the SolarWinds software itself,
11 adversaries, malicious actors compromised the software
12 patch, itself, and so when companies normally downloaded
13 patches as part of good cyber maintenance practice, they
14 downloaded the malware. That malware led to command and
15 control signals going outbound. At a minimum, this is
16 probably where those reports would start, generically
17 speaking. I don't have access to those at the moment, but
18 just to understand what I say exposure, that is the exposure
19 we are talking about.

20 Details of successful attacks or when that malware,
21 that command and control call-out was brought back in
22 additional malware and other details.

23 Senator Blumenthal: Would the security controls
24 required under the CMMC have stopped those intrusions?

25 Admiral Chase: They would not guarantee it, but they

1 would have enabled them to see, possibly. Probably the best
2 example is FireEye very publicly reported they caught the
3 SolarWinds from observing lateral movement and privilege
4 escalation within their own environment. If say, a level 5
5 CMMC would have probably had sufficient tools to give them a
6 shot at seeing this similar lateral movement, provided they
7 had the tipping and queueing in place. So, it would
8 certainly enable, but it would not guarantee it.

9 Senator Blumenthal: And what procedures are you taking
10 to assure that contractors actually adopt these controls? I
11 know you have, I think you have mentioned some of the
12 reporting requirements, but what kind of additional scrutiny
13 and oversight are you taking just to make sure that they are
14 doing what they are saying they are doing?

15 Admiral Chase: So, there are a number of innovative
16 pilots outside of the CMMC proper that would enable to see
17 CMMC things. There are, we have talked about one of the
18 them, adversary emulation on the outside would show what the
19 threats are exposing. The Crystal Ball is an outside-in
20 looking program. There is another that is an in-line
21 program that would allow traffic coming in see, if adopted,
22 would send it back to a centralized repository and give us
23 more of a, both, the Government and other entities, some
24 idea of what threats are being presented and be able to
25 advise on next steps, playbooks, those sorts of things.

1 Senator Blumenthal: Do you need more staff or more
2 resources to do your work?

3 Admiral Chase: We certainly stay busy all the time,
4 sir.

5 Senator Blumenthal: Thank you.

6 Thanks, Mr. Chairman.

7 Senator Manchin: Senator Blackburn?

8 Senator Blackburn: Thank you, Mr. Chairman.

9 Admiral Chase, I want to come to you and talk about the
10 SMMs. And as we have looked at some of these cyberattacks,
11 we have begun to talk with some of our suppliers that are
12 such an important part of our supply chain, but, of course,
13 they do not have the financial, the technical, or the
14 cybersecurity support systems for their equipment and these
15 DIB companies across Tennessee really are interested to see
16 what is going to happen with operational cybersecurity for
17 the U.S. manufacturing supply chain.

18 We know that this would be a cost-effective way not
19 only to protect them, but to protect ourselves. So, if you
20 would walk me through what you see as the necessary actions
21 in the short-form and then also the longer term for DOD to
22 take to improve that cybersecurity posture for these SMMs.

23 Admiral Chase: So, for small business, the single, and
24 really for any enterprise undertaking cybersecurity, the
25 most important thing is getting visibility of the things you

1 own. So, making sure that you have both, the sensing and
2 the ability to understand what it is that you are looking
3 at. And these are becoming available as a service, so I am
4 excited about that. Security as a service platform as a
5 service for companies that do their businesses as cloud.
6 These are increasingly prevalent, so we are excited about
7 that.

8 You mentioned operational technology. This is probably
9 the, in cybersecurity at large, the least understood,
10 because operational technology is aware, cybersecurity is
11 meaning controlling of machines and many times, those are
12 not even under the same internet protocols that we see under
13 traditional cybersecurity, so it requires a unique
14 workforce. So, whether we put a cyber wrapper around that
15 to understand the flows that are going in so we can look at
16 that in Zero Trust and make sure that are the right people
17 controlling this, does this order coming from the right, the
18 place that orders to this piece of machinery should normally
19 come from, these are the sorts of things that a control
20 system company would want to know and make sure that they
21 could see happening and be able to intervene.

22 Senator Blackburn: Do you all have sufficient
23 authority to work with these SMMs, and to improve their, or
24 help them harden their systems and properly integrate their
25 systems with yours?

1 Admiral Chase: I certainly believe the Department has
2 enough to be able to share what we know about the threat and
3 we have our own operational control systems, operational
4 technology systems and we can share, certainly share the
5 best practices. I would say as the executive order is
6 tasked with a lot of these same topics to make a lot of
7 progress and share those out, work with NIST to develop
8 standards for all of the above, I think those are areas
9 where we can bring the Department of Defense to bear.

10 Senator Blackburn: What about Zero Trust architecture,
11 how does that inform your efforts as you look at
12 cybersecurity and hardening for the supply chain?

13 Admiral Chase: So, Zero Trust principles include at
14 their core, access control and configuration management, and
15 these are common cybersecurity principles, however, doing so
16 at a much more granular level is the knack here. So,
17 understanding your flows, who should have access to data
18 inside even a small company network. For small businesses,
19 that is a relatively straightforward task. As you start to
20 move up in scale, these need to be able to be done at an
21 enterprise level, so are probably more challenging.

22 Senator Blackburn: Let me ask you this, do you all
23 have any training or best practice protocols that you are
24 sharing with or training your providing to some of the SMMs,
25 so they know how to assess vulnerabilities and they know

1 what is going to be a preferred platform for integrating
2 their work with yours?

3 Admiral Chase: So, the Defense Cyber Crime Center, I
4 think has a number of pilot programs. They do a significant
5 amount of training and so does the counterintelligence
6 community; however, those are not DIB and widely exported to
7 the DIB and I think that is probably an area as we come to
8 learn more internally, we can share that, but that is an
9 area for growth, not something we have today.

10 Senator Blackburn: Okay. Well, you know, in
11 Tennessee, the Y12 complex is co-leading the supply chain
12 cybersecurity initiative and we are really proud of the work
13 that they have doing and I will submit a question to you in
14 that regard. I see that I have run out of time. Thank you.

15 Thanks, Mr. Chairman.

16 Senator Manchin: Thank you, Senator.

17 Senator Rosen? Not here?

18 Admiral Chase, the whole thing of what happened, first,
19 the United States Government, Department of Defense, do we
20 pay ransoms?

21 Admiral Chase: No, sir, we do not.

22 Senator Manchin: Do we counter attack?

23 Admiral Chase: That would be a whole-of-government
24 approach, based on a preponderance of other factors and
25 national policy.

1 Senator Manchin: The reason I am saying that, knowing
2 that we do not pay ransoms, but the private sector, there is
3 no rule or law against the private sector paying them, as we
4 just Colonial pay.

5 Admiral Chase: A true statement. And I believe one of
6 the other challenges I have seen in popular reporting,
7 depending on who you look at, somewhere between a 15 and 22
8 percent rate, even if you pay the ransom, that you will
9 actually get your decrypted data back.

10 Senator Manchin: I think --

11 Admiral Chase: That is what I am reading in open
12 press.

13 Senator Manchin: Sure. Sure.

14 Well, I am just saying, it sets up, you know, this
15 illegal, criminal activity that will continue to grow,
16 knowing that the American public or that the American
17 businesses will pay, or thinking they will if Colonial sets
18 the standard. That is probably the highest profile I have
19 heard of, of paying that type of a ransom, what, 4.9 million
20 in crypto? I believe that was the amount.

21 Admiral Chase: I believe that is what I heard was
22 asked.

23 Senator Manchin: Yeah, that is what we heard.

24 Admiral Chase: I don't have any knowledge of what was
25 paid.

1 Senator Manchin: The thing I am trying to say is, we
2 have so many different cyber agencies and different, I mean
3 cyber departments and different agencies, but there is only
4 one, I think, that would have the ability to hit back and
5 hit it pretty good would be you all.

6 Admiral Chase: Senator, I think one of the challenges,
7 at cybersecurity level, you are left with two things:
8 espionage and sabotage. So, depending on how those are, one
9 is a crime and the other would be, if done by foreign
10 actors, and this is one of the challenges of attribution
11 even from some of the latest ones, is with the
12 commoditization of malware becomes, it may have been
13 developed by one entity and used by another and employed by
14 a far-less sophisticated actor in the case of an unprotected
15 customer. So, I think that is --

16 Senator Manchin: I think we were able to detect where
17 it came from and who did it. It didn't seem like it took
18 that long for them to identify.

19 Admiral Chase: We know that the malware was written in
20 some Russian code or pro -- to not attack certain Russian
21 actors, but I am not seen any attribution of who actually
22 did the act.

23 Senator Manchin: I am just saying there has to be
24 something that we, as a country and our Government, is going
25 to use to deter this from happening again or continuing to

1 happen.

2 Admiral Chase: Absolutely, Senator. I mean, I think
3 the most recent one with the dark side shows that this is
4 effectively organized crime and the international community
5 has to come to terms with how we are going to deal with
6 this. Not just the United States, but it is a worldwide
7 problem.

8 Senator Manchin: Is there discussions going on?

9 Admiral Chase: I believe that there is certainly a
10 recognition that this is a problem. I tend to spend more of
11 my time on the cybersecurity side than on the policy side.

12 Senator Manchin: Okay. Thank you.

13 Senator Rounds?

14 Senator Rounds: Thank you, Mr. Chairman.

15 Mr. Salazar, I want to come back to you for just a
16 minute. In your opening statement, you indicated that the
17 CMMC rules were being vetted at this time and that it would
18 probably be at, I think you said about 10 months yet or
19 close to a year from the beginning until the end.

20 Would you except that the finals on the CMMC rules
21 would be in place by the end of this year?

22 Mr. Salazar: As I mentioned, it typically takes about
23 a year to adjudicate comments for this kind of DFARS rule.
24 Eight hundred and fifty comments is what we would consider a
25 very high volume of comments and on top of that, we have the

1 recommendations from our internal policy review. So, about
2 half of the comments that we received to the DFARS rule were
3 not about the rule itself, but about the program and so that
4 is why, as part of our look, we are trying to assess how we
5 bring clarity to the requirements that we are asking,
6 looking at the barriers to small businesses and then making
7 sure that we have trust in this assessment ecosystem.

8 Senator Rounds: Thank you. You know, during that time
9 period until CMMC is implemented, we are going to find, you
10 know, we are still going to have those openings and the risk
11 that CMMC is trying to address is still there. So, I am
12 going to come back over to Admiral Chase.

13 And I think where the Chairman is going with regard to
14 his line on this in terms of how do we coordinate to be able
15 to protect not just the DOD, but all of the different
16 entities that the American public rely on from cyberattack
17 is so critical, and I think it would surprise a lot of the
18 folks out there to realize that the Department of Defense
19 really doesn't have a role to play today in defending
20 against cyberattacks coming in from overseas, at least
21 directly and that they have to be invited in from Homeland
22 Security in order to respond.

23 It seems to me that part of the responsibility that we
24 have here is to be able to coordinate between the different,
25 as we call them, silos or offices. A lot of that has got to

1 start in the White House and within the top ends of the
2 Executive Branch of the government. We wanted, and I think
3 the Cyber Solarium this last time around, laid out clearly
4 the need for a principal cyber advisor. And when we laid
5 out the principal cyber advisor to the President, we also,
6 and that would be the national cyber director, we modeled
7 that in many ways along the same lines as we wanted to have
8 a principal cyber advisor for the Secretary of Defense and
9 for each of the separate branches within the Department of
10 Defense.

11 And I think that is still critical that we have someone
12 there to provide advice to look at integrating those
13 cybersecurity needs and a sense of how critical
14 cybersecurity is in all of the things that we do within the
15 DOD. And I sense that there is almost a blowback to that in
16 terms of we are not seeing the principal cyber advisors
17 being identified and we are not seeing the national cyber
18 advisor necessarily being sent in for approval by the United
19 States Senate.

20 So, my question, Admiral Chase, and I am just going to
21 offer this, what does that do in your role here, and as you
22 hear us asking the questions of you today, do you find a
23 challenge in terms of just your role to try to respond to
24 the demands that are out there, with regard to protecting
25 DOD from the attacks that are ongoing. As you indicated to

1 Senator Blumenthal, the attacks are ongoing and they are
2 always there and there are people that are incurring right
3 now.

4 Is it simply a matter that we haven't lit a fire yet or
5 is it a matter of we don't have the technical expertise or
6 is it simply a matter that the bad guys are, the numbers are
7 so large in numbers that we are going to have a tough time
8 getting ahead of this whole program. What is it that seems
9 to slow down our ability to respond quickly, with regard to
10 the cyberattacks that are going on?

11 Admiral Chase: For the Department, I mean, I think we
12 spend a fair bit of our time making sure that we don't have
13 stove pipes and that is to your point, exactly what I
14 believe Congress stood up the principal cyber advisor to do
15 and I think we, on a day-in day-out basis, we run up to 10
16 or 11 cross-functional teams kind of by subject matter,
17 covering broadly four areas: one, the DOD; two, the DIB;
18 three, mission assurance and weapons systems critical
19 infrastructure that are not traditionally cyber things, but
20 were created before those thoughts were prevalent and yet,
21 we still have some of the older weapon systems, so how do we
22 deal with those, and this is where the strategic
23 cybersecurity program, mission assurance pieces come in; and
24 then we have workforce to work across all of those, as well.
25 So, we spend a lot of time in those cross-functional

1 areas with others as the lead and just making sure doing
2 introductions, hey, do we have this particular aspect cover
3 done. So, I find that our organization is most successful
4 by asking questions, rather than by trying to be forceful at
5 certain pieces, because seldom are we the lead, except for
6 areas like in DIB coordination, but again, that is making
7 sure left and right and know who is coordinating which part.

8 So, I think you are absolutely right about breaking
9 down barriers. Minimizing the barrier to entry is a
10 principle I think we all want for improving cybersecurity,
11 whether or not we are talking about the DIB, the DOD, or
12 areas of weapons systems and critical infrastructure.

13 Senator Rounds: You know, Mr. Chairman, I think that
14 is one of the things here that as we challenge these leaders
15 within cybersecurity, it is really the public policy part of
16 this that we have yet to fix, in my opinion, and that is,
17 that we have folks from outside of the United States that
18 are clearly interested in reading our intellectual
19 properties at all levels and yet we have the multiple silos
20 within the whole-of-government that because of our public
21 policy, we don't want to inflict the DOD onto the public
22 here and we don't want the DOD directly involved in the day-
23 to-day lives or within the Defense Industrial Base or any of
24 the other industries in the country, and yet I think the
25 public has this expectation that we have the capability to

1 defend them, and yet because of our own public policy, even
2 if we know about it, Homeland Security can't reach out and
3 stop the guy who is throwing the systems in or the weapons
4 in and the Department of Defense, who really have a lot of
5 great capabilities really can't go out and get them until
6 they find out about the attacks themselves.

7 And so, we find ourselves at a point in which we have
8 to coordinate it and we are not doing a good job of that
9 yet.

10 Senator Manchin: Senator, you know, and this is a
11 discussion for you all and for us too, but the Department of
12 Defense is going to intervene to prevent something from
13 happening once they identify it. I am just looking at the
14 Colonial. I have been concerned about this because I know
15 of our infrastructure has so much. We know what Mother
16 Nature did to Texas and how that shut down and the lives
17 were at danger and everything that happened. We know what
18 happened with the Colonial Pipeline, what it did to the
19 economic. I mean, all up and down the East Coast, just
20 about, especially in the South, it just destroyed it for
21 that period of time, about a week. So, that is an attack to
22 me, as far as on our country.

23 Admiral Chase: Yes, sir. The threat is very real. It
24 is not just cybersecurity. It is to the reality of the
25 DIB's business and the private sector at large is under the

1 same attack. We think the fastest way we can bring that to
2 bear and not be completely reactive is to share the threat
3 information we have at the cybersecurity level, the tactics,
4 techniques, and procedures. After we saw AB, the next thing
5 that is going to happen is C, and we can --

6 Senator Manchin: Well, we have had SolarWinds. We
7 have had so many different things happening back and forth
8 and we are still trying to, but do you know, did we have any
9 knowledge at all of this Colonial Pipeline that you know of?
10 Did we see anything?

11 Admiral Chase: We do not. I believe even the history
12 of that particular actor only goes back about a year, if you
13 look in public internet, it will tell you that it springs
14 up. And this is what I spoke to earlier about the
15 commoditization of malware and actors, it has been made
16 relatively straightforward and easy for criminals to do so.
17 What is unique about this one is they seemed to have a
18 network of subordinate actors to do some of the work after
19 packaging up the malware. So, I think that is a sad
20 statement on the sign of our times, but it is also the
21 reality that every member of the private sector is under as
22 well.

23 Senator Rounds: But with regard to that particular
24 one, if my knowledge is correct, and I will ask the Admiral
25 if he could confirm it for us, number one, there is no rule

1 that says that the private company needs to notify either
2 Homeland Security or the FBI or the Department of Justice
3 and then second of all, even if they did notify the FBI, the
4 Department of Justice, and so forth, there is no established
5 ongoing process in which to gather that information and then
6 deliver it to the Department of Defense to respond to those
7 threats coming in from overseas unless they specifically
8 request. And to the best of my knowledge, number one, we
9 are not aware that Homeland Security was even advised of
10 what occurred and second of all, to the best of our
11 knowledge, and I will ask you to confirm this part, I don't
12 think the Department of Defense was ever asked to intervene
13 or to assist in this particular case, were you?

14 Admiral Chase: I am not aware of it and if we are, I
15 will take that one for the record and come back and tell
16 you.

17 Senator Rounds: Thank you.

18 Senator Manchin: If you could, any information you
19 can.

20 The other thing, you know, with crypto coming in, the
21 way it is coming on, all over the world, it makes it much
22 more difficult for us to follow as we could with currency
23 and that has been the problem that we have had. Have you
24 all been looking at the crypto and how we might be able to
25 have better tabs on that or be able to have identity and

1 follow that?

2 Admiral Chase: Are you talking about cryptocurrency as
3 a means of payment?

4 Senator Manchin: Yeah.

5 Admiral Chase: That is not something my office has
6 particularly studied. We have been on the other side of
7 cryptography, protecting our weapons systems and critical
8 infrastructure.

9 Senator Manchin: Gotcha. Well, we are going to have
10 to use all of our expertise we have, I think, to defend our
11 country.

12 Mr. Salazar, do you have anything you want to add to
13 the conversation? It is kind of random here.

14 Mr. Salazar: Only that across the [inaudible].

15 [Audio Malfunction.]

16 Senator Manchin: Admiral, anything else?

17 Admiral Chase: No, Senator, thank you.

18 Senator Manchin: Senator Rounds?

19 Well, if not, let me thank you both for coming. It was
20 very enlightening and we appreciate very much your service
21 to our country. I really do appreciate that very much. I
22 know that Senator Rounds feels very strongly about that,
23 too.

24 So, with that, we are adjourned.

25 [Whereupon, at 3:37 p.m., the hearing was adjourned.]