## Stenographic Transcript Before the

## COMMITTEE ON ARMED SERVICES

## **UNITED STATES SENATE**

## HEARING TO RECEIVE TESTIMONY ON UNITED STATES PACIFIC COMMAND AND UNITED STATES FORCES KOREA

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- OPENING STATEMENT OF HON. JOHN McCAIN, U.S. SENATOR
- 2 FROM ARIZONA
- 3 Chairman McCain: Well, good morning.
- 4 The Senate Armed Services Committee meets this morning
- 5 to receive testimony on the posture of U.S. Pacific Command
- 6 and U.S. Forces in Korea.
- 7 Admiral Harris, I appreciate your appearance before the
- 8 committee during this tense period in your area of
- 9 responsibility. I want to express the appreciation of this
- 10 committee for the service of the men and women you lead who
- 11 defend our Nation every day.
- 12 America's interests in the Asia-Pacific region are deep
- 13 and enduring. That is why for the past 70 years we have
- 14 worked with our allies and partners to uphold a rules-based
- order based on the principles of free peoples and free
- 16 markets, open seas and open skies, and the rule of law and
- 17 the peaceful resolution of disputes. These ideas have
- 18 produced unprecedented peace and prosperity in the Asia-
- 19 Pacific, but now the challenges to this rules-based order
- 20 are mounting and they threaten not just the nations of the
- 21 Asia-Pacific region but the United States as well.
- 22 The most immediate threat is the situation on the
- 23 Korean Peninsula. Kim Jung-Un's regime has thrown its full
- 24 weight behind its quest for nuclear weapons and the means to
- 25 deliver them. And unfortunately, the regime is making real

- 1 progress. A North Korean missile with a nuclear payload
- 2 capable of striking an American city is no longer a distant
- 3 hypothetical but an imminent danger, one that poses a real
- 4 and rising risk of conflict. Indeed, as Admiral Harris said
- 5 yesterday in testimony before the House, North Korea already
- 6 has the conventional capability to strike U.S. territory. I
- 7 look forward to hearing your assessment of North Korea's
- 8 nuclear and missile programs, the military options your
- 9 forces offer to our commander-in-chief and their readiness
- 10 to carry them out if called upon.
- I welcome the news that the deployment of the THAAD
- 12 missile defense system to South Korea and other capabilities
- in the region will soon be completed. It is shameful that
- 14 China has retaliated against South Korea with economic and
- 15 cyber means in response to its support for this deployment.
- 16 This committee understands that deploying this system is a
- 17 joint alliance decision that is necessary to defend our
- 18 ally, South Korea. Admiral Harris, we welcome your views on
- 19 whether further enhancements to U.S. missile defenses or our
- 20 conventional military posture are required in Northeast Asia
- 21 to counter the threat from North Korea.
- 22 For years, the United States has looked to China, North
- 23 Korea's longtime patron and sole strategic ally, to bring
- 24 the regime to the negotiating table and achieve progress
- 25 toward a denuclearized Korean Peninsula. We have done so

- 1 for the simple reason that China is the only country that
- 2 may have the influence to truly curb North Korea's
- 3 destabilizing behavior. But China has repeatedly refused to
- 4 exercise that influence.
- 5 I welcome the Trump administration's outreach to China
- on the issue of North Korea. But as these discussions
- 7 continue, the United States should be clear that while we
- 8 earnestly seek China's cooperation on North Korea, we do not
- 9 seek such cooperation at the expense of our other vital
- 10 interests. We must not and will not bargain over our
- 11 alliances or over fundamental principles of the rules-based
- 12 order.
- 13 As its behavior toward South Korea indicates, over the
- 14 last several years, China has acted less and less like a
- 15 responsible stakeholder of the rules-based order in the
- 16 region and more like a bully. It has economically coerced
- 17 its neighbors, increased its provocations in the East China
- 18 Sea, and militarized the South China Sea. Meanwhile, with a
- 19 rebalance policy too heavy on rhetoric and too light on
- 20 action, years of senseless defense cuts, and now the
- 21 disastrous decision to withdraw from the Trans-Pacific
- 22 Partnership, U.S. policy has failed to adapt to the scale
- 23 and velocity of China's challenge to the rules-based order.
- 24 And that failure has called into question the credibility of
- 25 America's security commitments in the region.

- 1 This committee has grown increasingly concerned about
- 2 the erosion of America's conventional military overmatch as
- 3 states like China and North Korea develop advanced
- 4 capabilities to counter our ability to project military
- 5 power. While America's military remains the most powerful
- 6 on earth, we must adapt to the new realities we face. We
- 7 must think differently about forward basing and force
- 8 posture, logistics and mobilization, and take steps to
- 9 reshape the capabilities of our joint force for the renewed
- 10 reality of great power competition.
- 11 Specifically on the issue of munitions, this committee
- 12 has heard testimony each year about the qualitative and
- 13 quantitative shortfalls we have in our munitions, but we
- 14 have seen little action from the services to finally turn
- 15 the corner and address this issue with the seriousness it
- 16 requires. Admiral Harris, I am interested in your views on
- 17 munitions requirements and what it will take to meet them.
- The new administration has an important opportunity to
- 19 chart a different and better course. At our hearing earlier
- 20 this week, our panel of expert witnesses agreed there was a
- 21 strong merit for a, quote, "Asia-Pacific Stability
- 22 Initiative." This initiative could enhance U.S. military
- 23 power through targeted funding to realign our force posture
- 24 in the region, improve operationally relevant
- 25 infrastructure, fund additional exercises, preposition

- 1 equipment, and build capacity with our allies and partners.
- 2 Admiral Harris, I am eager to hear your thoughts on this
- 3 kind of an initiative.
- And, Admiral, I think there is some symbolism in your
- 5 appearance today and the information that the Chinese are
- 6 now building their own aircraft carrier. I am sure that as
- 7 an old naval aviator, that that has some interest for you.
- 8 Senator Reed?

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- 1 STATEMENT OF HON. JACK REED, U.S. SENATOR FROM RHODE
- 2 ISLAND
- 3 Senator Reed: Well, thank you very much, Mr. Chairman.
- And I want to thank you, Admiral Harris, for being here
- 5 today. We understand how difficult this time must be for
- 6 you and for General Brooks and all the men and women that
- 7 you lead. And we want you to express our great appreciation
- 8 for their efforts.
- 9 It is clear to me, especially after the thoughtful
- 10 discussion we had on Tuesday with our outside panel, that
- 11 there is no set of options that lead to quick and certain
- 12 strategy on North Korea. While I believe that we should
- 13 pursue and exhaust every diplomatic option to bring the
- 14 North Korean regime to the negotiating table, those options
- 15 are somewhat limited. China provides the lifeline for North
- 16 Korea, and China, for its own national security interests,
- 17 seems unwilling to exert the type of pressure that is needed
- 18 to convince the regime that denuclearization is the only
- 19 path forward. Even if China were willing to exert that type
- 20 of pressure, it seems that Kim Jung-un is so determined to
- 21 pursue his nuclear program that he is willing to risk
- 22 impoverishing and starving his own population to achieve his
- 23 dream of becoming a nuclear-capable state.
- There are military options, but they are risky. A
- 25 comprehensive strike on nuclear facilities may precipitate a

- 1 catastrophic retaliation against the civilian population of
- 2 Seoul or against our bases and service members in South
- 3 Korea or Japan. A surgical strike, while less risky, may
- 4 not deter the North Korean regime and runs the risk of
- 5 emboldening Kim Jong-un. Complicating factors, of course,
- 6 are the stockpile of chemical and biological weapons at his
- 7 disposal and road-mobile missile launchers spread across the
- 8 countryside.
- 9 North Korea's nuclear and missile program is an
- 10 immediate and grave national security threat. Admiral
- 11 Harris, I ask that you tell us how you are preparing for
- 12 every contingency on the peninsula.
- While North Korea poses an immediate national security
- 14 threat, we must not lose sight of the potential long-term
- 15 threat that China poses to the rules-based order in the
- 16 Asia-Pacific region. Whether it be economic coercion of its
- 17 smaller, more vulnerable neighbors or undermining the
- 18 freedom of navigation that we all depend upon, China has not
- 19 demonstrated a willingness to rise as a responsible global
- 20 leader. Therefore, I believe it is critical that we empower
- 21 and engage countries in Southeast Asia and South Asia to
- 22 protect their own waterways and provide them with economic
- 23 alternatives to main regional stability, preserve U.S.
- 24 standing in Asia, and allow the economic growth and
- 25 stability that has characterized the region for the last 50

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1 years to continue.
          Again, thank you, Admiral, for your service, and thank
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     you, Mr. Chairman.
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          Chairman McCain: Admiral?
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- 1 STATEMENT OF ADMIRAL HARRY B. HARRIS, JR., USN,
- 2 COMMANDER, UNITED STATES PACIFIC COMMAND
- 3 Admiral Harris: Thank you, Chairman McCain and Senator
- 4 Reed and distinguished members. It is an honor for me to
- 5 appear before this committee.
- 6 There are many things to talk about since my last
- 7 testimony 14 months ago, and I regret that I am not here
- 8 with my testimony battle buddy, General Vince Brooks, but I
- 9 think you would all agree that he is where he is needed most
- 10 right now on the Korean Peninsula.
- Mr. Chairman, I request that my written posture
- 12 statement be submitted for the record.
- 13 Chairman McCain: Without objection.
- 14 Admiral Harris: As the PACOM Commander, I have the
- 15 extraordinary privilege of leading about 375,000 soldiers,
- 16 sailors, airmen, marines, coast quardsmen, and DOD civilians
- 17 serving our Nation over half the globe. These dedicated
- 18 patriots are doing an amazing job, and thanks to them,
- 19 America remains the security partner of choice in the
- 20 region.
- 21 That is important because I believe that America's
- 22 future and economic prosperity are inextricably linked to
- 23 the Indo-Asia-Pacific, a region that is poised at the
- 24 strategic nexus where opportunity meets the four
- 25 considerable challenges of North Korea, China, Russia, and

- 1 ISIS.
- 2 It is clear to me that ISIS is a threat that must be
- 3 destroyed now, but as we eliminate ISIS in the Middle East
- 4 and North Africa, some of the surviving fighters will likely
- 5 repatriate to their home countries in the Indo-Asia-Pacific.
- 6 So we must continue to work with likeminded nations to
- 7 eradicate ISIS before it grows in the PACOM area of
- 8 responsibility.
- 9 Then there is North Korea, which remains the most
- 10 immediate threat to the security of the United States and
- 11 our allies in Japan and Korea. North Korea has vigorously
- 12 pursued a strategic strike capability with nuclear tests and
- 13 ballistic missile launches which it claims are intended to
- 14 target the United States, South Korea, Japan, and just
- 15 earlier this week, Australia. Make no mistake. Kim Jong-un
- 16 is making progress on his quest for nuclear weapons and a
- 17 means to deliver them intercontinentally. All nations need
- 18 to take this threat seriously because North Korea's missiles
- 19 point in all directions. North Korea's capabilities are not
- 20 yet an existential threat to America, but if left unchecked,
- 21 it will eventually match the capability to hostile rhetoric.
- 22 I know that there is some debate about North Korea's
- 23 intent and the miniaturization advancements made by
- 24 Pyongyang, and I will not add to that speculation.
- 25 Regardless, my job is to provide military options to the

- 1 President, and because PACOM must be ready to fight tonight,
- 2 I must assume that Kim Jong-un's nuclear claims are true. I
- 3 know his aspirations certainly are.
- 4 That is why General Brooks and I are doing everything
- 5 possible to defend the American homeland and our allies and
- 6 the Republic of Korea and Japan. That is why the ROK-U.S.
- 7 Alliance decided last July to deploy THAAD, the terminal
- 8 high altitude area defense system, which would be
- 9 operational in the coming days and able to better defend
- 10 South Korea against the growing North Korean threat.
- 11 That is why the USS Carl Vinson carrier strike group is
- 12 back on patrol in Northeast Asia.
- 13 That is why we must continue to debuted America's
- 14 newest and best military platforms in the Indo-Asia-Pacific.
- 15 That is why we want to continue to emphasize trilateral
- 16 cooperation between the United States, South Korea, and
- Japan, a partnership with a purpose if there ever was one.
- And that is why we continue to call on China to exert
- 19 its considerable influence to stop Pyongyang's unprecedented
- 20 weapons testing. While recent actions by Beijing are
- 21 encouraging, the fact remains that China is as responsible
- 22 for where North Korea is as North Korea itself.
- In confronting the reckless North Korean regime, it is
- 24 critical that we are guided by a strong sense of resolve
- 25 both privately and publicly, both diplomatically and

- 1 militarily. As President Trump and Secretary Mattis have
- 2 made clear, all options are on the table. We want to bring
- 3 Kim Jong-un to his senses and not to his knees.
- We are also challenged in the Indo-Asia-Pacific by an
- 5 aggressive China and a revanchist Russia. China continues a
- 6 methodical strategy to control the South China Sea. I
- 7 testified last year that China was militarizing this
- 8 critical international waterway and the airspace above it by
- 9 building air and naval bases on seven Chinese manmade
- 10 islands in the disputed Spratlys. Despite subsequent
- 11 Chinese assurances at the highest levels that they would not
- 12 militarize these bases, today they have these facilities
- 13 that support long-range weapons emplacements, fighter
- 14 aircraft hangars, radar towers, and barracks for their
- 15 troops. China's militarization of the South China Sea is
- 16 real.
- I am also not taking my eyes off of Russia, which just
- 18 last week flew bomber missions near Alaska on successive
- 19 days for the first time since 2014. Russia continues to
- 20 modernize its military and exercise its considerable
- 21 conventional and nuclear forces in the Pacific.
- 22 So despite the region's four significant challenges
- 23 since my last report to you, we have strengthened America's
- 24 network of alliances and partnerships. Working with
- 25 likeminded partners on shared security threats like North

- 1 Korea and ISIS is a key component of our regional strategy.
- 2 Our five bilateral defense treaty alliances, Australia,
- 3 Japan, the Republic of Korea, the Philippines, and Thailand,
- 4 anchor our joint force efforts in the Indo-Asia-Pacific.
- 5 We have also advanced important partnerships with India
- 6 and Indonesia, Malaysia and New Zealand, Singapore and Sri
- 7 Lanka, Vietnam and others, all with a view toward
- 8 reinforcing the rules-based security order that has helped
- 9 underwrite peace and stability and prosperity throughout the
- 10 region for decades.
- But there is more work to do. We must be ready to
- 12 confront all challenges from a position of strength and with
- 13 credible combat power.
- 14 So I ask this committee to support continued investment
- 15 to improve military capabilities. I need weapon systems of
- 16 increased lethality, precision, speed, and range that are
- 17 networked and cost effective. And restricting ourselves
- 18 with funding uncertainties reduces warfighting readiness.
- 19 So I urge Congress to repeal sequestration and to approve
- 20 the proposed Defense Department budget.
- 21 Finally, I would like to thank Chairman McCain and this
- 22 committee for proposing and supporting the Asia-Pacific
- 23 Stability Initiative. This effort will reassure our
- 24 regional partners and send a strong signal to potential
- 25 adversaries of our persistent commitment to the region.

| Τ  | As always, I thank the Congress for your enduring           |
|----|---|
| 2  | support to the men and women of PACOM and to our families   |
| 3  | who care for us. Thank you very much, and I look forward to |
| 4  | your questions.   |
| 5  | [The prepared statement of Admiral Harris follows:]         |
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- 1 Chairman McCain: Thank you, Admiral, and thank you for
- 2 the outstanding job and your outstanding leadership that you
- 3 are exhibiting in these very difficult and challenging
- 4 times.
- 5 Admiral, would you say that it is an accurate statement
- 6 to say that the crisis on the Korean Peninsula now is
- 7 reminiscent? It reminds one of a gradual Cuban Missile
- 8 Crisis.
- 9 Admiral Harris: Sir, I will just say that I think the
- 10 crisis on the Korean Peninsula is real. It is the worst I
- 11 have seen. I am not a student of the Cuban Missile Crisis,
- 12 but what I know of it, it seems that we are faced with a
- 13 threat and a leader who is intent on achieving his goal of a
- 14 nuclear capability against the United States.
- 15 Chairman McCain: And that leader does not always
- 16 behave in a rational fashion. Is that correct?
- 17 Admiral Harris: That is correct, sir. I believe to
- 18 ascribe terms like "rational" or "irrational" to Kim Jong-un
- 19 is probably not helpful because he is what he is and we have
- 20 to deal with the Kim Jong-un that is. And I believe that he
- 21 does have some kind of calculus that ends up in decisions.
- 22 So he takes the information and makes a decision, and those
- 23 decisions are often brutal and the decisions are there to
- 24 keep him and his family in power in North Korea.
- Chairman McCain: And it is clear that his goal is a

- 1 nuclear weapon and the means to deliver it to the United
- 2 States of America. Is there any doubt in your mind?
- 3 Admiral Harris: There is no doubt in my mind,
- 4 Chairman.
- 5 Chairman McCain: And there is some question, given the
- 6 difficulty of getting real reliable intelligence as to how
- 7 close he is to reaching that goal?
- 8 Admiral Harris: There is some doubt or questions
- 9 within the intelligence community whether he has that
- 10 capability today or whether he will soon have that
- 11 capability. But I have to assume that he has it, as do my
- 12 fellow combatant commanders, Lori Robinson and John Hyten.
- 13 And we have to assume that the capability is real. We know
- 14 what his intentions are and he is moving toward them.
- 15 Chairman McCain: So it is not a matter of whether. It
- 16 is a matter of when.
- 17 Admiral Harris: It is clearly a matter of when.
- 18 As I said yesterday, KJU is not a leader who is afraid
- 19 to fail in public. So I talked about Thomas Edison. He
- 20 tried a thousand times before he got the light bulb to work.
- 21 KJU is going to continue to try until he gets his ICBMs to
- 22 work.
- Chairman McCain: What does THAAD do for us in South
- 24 Korea?
- 25 Admiral Harris: I think the point that KJU's rhetoric

- 1 -- and he has threatened the United States and cities by
- 2 name, and just this week, he threatened Australia by name.
- 3 I think his rhetoric, if you were to project it on a graph,
- 4 is going in one direction. And then his capability is
- 5 approaching -- the line of his capability is approaching the
- 6 line of his rhetoric. And where those lines cross, I
- 7 believe we are then at an inflexion point and we wake up to
- 8 a new world.
- 9 Chairman McCain: What does THAAD do for us?
- 10 Admiral Harris: THAAD enables us and our South Korean
- 11 allies to defend South Korea or a big portion of South Korea
- 12 against the threat from North Korea. It is aimed at North
- 13 Korea -- the systems. And it poses no threat on China.
- 14 Chairman McCain: Is it not incredibly difficult to
- 15 counter the 4,000 artillery pieces that the North Koreans
- 16 have on the DMZ which could attack a city of 26 million
- 17 people?
- 18 Admiral Harris: It is, sir, and THAAD is not designed
- 19 to counter those kinds of basic weapons.
- 20 Chairman McCain: And what is designed to do that?
- 21 Anything?
- 22 Admiral Harris: We do not have those kinds of weapons
- 23 that can counter those rockets once they are launched.
- 24 Chairman McCain: And they can launch -- they have the
- 25 capability of a launch of those rockets.

- 1 Admiral Harris: At this very moment, they have that
- 2 capability, Senator.
- 3 Chairman McCain: What do you make of China's reaction
- 4 to our emplacement of THAAD, a purely defensive system?
- 5 Does that give you an idea of China's real intentions about
- 6 North Korea?
- 7 Admiral Harris: I have said before, Chairman, that I
- 8 believe it is preposterous that China would criticize South
- 9 Korea or the United States for emplacing a purely defensive
- 10 missile system against the North Korean threat when that
- 11 North Korean threat owes its survival, if you will, to
- 12 China. And I believe that China, rather than criticize the
- 13 United States or South Korea for defending ourselves, should
- 14 rather put that energy toward convincing Kim Jong-un to stop
- 15 his nuclear ambitions.
- 16 Chairman McCain: So we should be a bit skeptical about
- our ability to persuade the Chinese to break Kim Jong-un's
- 18 quest for nuclear weapons and the means to deliver them.
- 19 Admiral Harris: I have been skeptical up to the recent
- 20 discussions between President Trump and President Xi. So I
- 21 think that we are seeing more activity, proactive, positive
- 22 activity, from China in this case than we have seen in a
- 23 long time. So I remain cautiously optimistic but certainly
- 24 hopeful.
- Chairman McCain: But you would not rely on that.

- 1 Admiral Harris: It is too early to tell, sir. It has
- 2 only been a month or so, and it is too early to tell.
- 3 Chairman McCain: But I mean you would not rely on it
- 4 at this time.
- 5 Admiral Harris: I would not bet my farm on it.
- 6 Chairman McCain: We thank you, Admiral.
- 7 Senator Reed?
- 8 Senator Reed: Thank you, Mr. Chairman.
- 9 And thank you, Admiral Harris.
- 10 Admiral Harris, I understand yesterday that you, in
- 11 response to the House questions, took responsibility for the
- 12 miscommunication regarding the Carl Vinson carrier group.
- 13 First of all, I commend you for standing up and being
- 14 accountable and responsible. That is what naval officers
- 15 do. But I think we better take significant steps to avoid
- 16 such confusion in the future. It was quite detrimental not
- only here but, as you know, in South Korea particularly
- 18 where there was a great deal of concern. In some quarters,
- 19 they felt that they had been misled, indeed. So I would
- 20 urge you to ensure that such a miscoordination or
- 21 miscommunication does not happen in the future.
- 22 Admiral Harris: Yes, sir. Again, as I said yesterday,
- 23 I am accountable and responsible for the communications that
- 24 came out of that evolution. I am sorry that it happened,
- 25 and all I can say is I will do better in the future.

- 1 Senator Reed: Let me raise an issue that is linked to
- 2 our diplomacy. We are asking China to take a much more
- 3 assertive role in urging the North Koreans to decease and
- 4 desist. But your view in terms of what concessions we
- 5 should make, if any, to the Chinese to get them to
- 6 cooperate. As both the chairman and I pointed out and as
- 7 you pointed out, they are posing significant challenges to
- 8 the rule of law in the Pacific, and we cannot ignore that.
- 9 So your comments on this issue.
- 10 Admiral Harris: Senator, I believe that great powers
- 11 can walk and chew gum at the same time, and by that, I mean
- 12 I think we can compliment and be grateful for China's
- 13 efforts in North Korea even as we criticize them, rightfully
- 14 so, and hold them accountable for actions that run counter
- 15 to the international rules and norms elsewhere, in this case
- 16 the South China Sea. I think we can do both, and we should
- 17 do both. And I do think China as a great power can handle
- 18 that criticism on the one hand while they are dealing with
- 19 this important critical international security issue on the
- 20 other.
- 21 Senator Reed: Thank you.
- 22 Obviously, we are trying to approach the North Korean
- 23 issue with a comprehensive strategy, diplomacy, military
- 24 action, military preparedness certainly. One aspect is
- 25 information warfare. My sense -- and I am not the expert

- 1 you are, but Kim Jong-un is paranoid about his own people
- 2 and what information they are getting. Do you think we are
- 3 making a sufficient effort to get information into North
- 4 Korea through various means so that we can begin to bypass
- 5 the Dear Leader and go to the people and that could create
- 6 pressures on him to forestall his nuclear ambitions?
- 7 Admiral Harris: I believe we are making an effort. I
- 8 am not witting of the totality of that effort. But I do
- 9 believe that the people in North Korea revere Kim Jong-un.
- 10 And I believe that the idea that somehow we could -- or
- 11 somehow that they could rise up against Kim Jong-un, if the
- 12 situation in North Korea became so dire, I think that might
- 13 be a hollow hope. I believe that they consider him a god
- 14 king, and they truly revere him as their leader. That is
- 15 just based on what I have read in the press and reports of
- 16 reporters who see the North Korean people start to cry and
- 17 all of this and get emotional when he comes out on stage,
- 18 and they seem to be real tears. So I think that he has a
- 19 hold on his people, that they are not going to rise up from
- 20 beneath and topple him.
- 21 Senator Reed: Again, I think your perception is much
- 22 closer to the situation on the ground, but anything we can
- 23 do to either raise questions -- I do not think they will
- 24 prompt an uprising immediately -- not only questions among
- 25 the population but questions among the Dear Leader, Kim

- 1 Jong-un, that his people are being sort of influenced or
- 2 there might be elements within the country that are thinking
- 3 and embracing other ideas could be some leverage. And I
- 4 think we have to pursue aggressively this information
- 5 operation. My sense is we are not.
- 6 Admiral Harris: And I must agree with you there.
- 7 Senator Reed: Just one other issue. China has refused
- 8 arbitration -- to acknowledge the decision of the
- 9 arbitration clause under the Law of the Sea with the
- 10 Philippines, et cetera. We do have a successful example of
- 11 Timor-Leste and Australia of working together, and that
- 12 might be a model maybe just rhetorically that we could use
- 13 with the Chinese and see if we could move them towards more
- 14 cooperative aspects with the Philippines.
- 15 Admiral Harris: I agree with you there.
- 16 Senator Reed: Thank you.
- 17 Admiral Harris: There are several good examples just
- in the Indo-Asia-Pacific where arbitration has worked, both
- 19 parties have given a little and gotten a lot, and the
- 20 overall picture in the region has been one of increased
- 21 civility rather than decreased stability.
- 22 Senator Reed: Thank you very much, Admiral.
- 23 Chairman McCain: Senator Inhofe?
- 24 Senator Inhofe: Admiral, I think what has happened in
- 25 the last few days has served as a wakeup call to the

- 1 American people. Of course, we had our hearing on Tuesday.
- 2 Four pretty smart people came to the same conclusion. We
- 3 have you today, and of course, we have what happened
- 4 yesterday at the White House, as well as other places in the
- 5 House.
- But we actually talked about this, and it has been
- 7 obvious to those of us at this table that over a period of
- 8 time, North Korea has, going all the way, arguably, back to
- 9 the Scud, the times of the middle 1970s, progressing up to
- 10 the Nodong and the Taepodong 1 and Taepodong 2, and then
- 11 ultimately coming up to the statement that he makes that
- 12 declares that North Korea -- this is Kim Jong-un declares
- 13 that, quote, it is in final stages and preparations to test
- 14 an intercontinental ballistic missile.
- So I think people now realize that it is an imminent
- 16 threat. And they really have not. I know that you deal in
- 17 military circles and you are dealing with people who know
- 18 what threat is. But those of us around this table are
- 19 dealing with the general public, many of whom do not
- 20 understand that.
- 21 So we had the hearing on Tuesday. They agreed that
- 22 North Korea currently represents the single most imminent --
- 23 they use "imminent" -- threat. Victor Cha testified, and
- 24 this was his quote. He said the pace of North Korea's
- 25 development shows that it wants to be able not just to field

- 1 one missile that could reach the United States but a whole
- 2 slew of them. And the panel all agreed on that. So we are
- 3 getting to really talking about serious things here.
- 4 You just now in response to a question or a comment by
- 5 the chairman said that it is not a matter of if, but a
- 6 matter of when.
- 7 And I think it is our job, and it is incumbent upon the
- 8 military as well as us to let the American people know the
- 9 nature of the threat that is out there.
- 10 Now, last year, Senator Rounds and I led a group to
- 11 your area, and we talked about some of the things that were
- 12 taking place at that time. And we came back and we had that
- 13 hearing that you referred to. In the hearing, you were
- 14 asked the question as to what are your needs there in terms
- 15 of resourcing yourself adequately to meet the threats. Let
- 16 us keep in mind that was a year ago, and the threat has
- 17 totally been enhanced since that time. What would those
- 18 needs be today as opposed to what we thought they were a
- 19 year ago?
- 20 Admiral Harris: Sir, last year, I commented that I had
- 21 the forces to fight tonight, to respond tonight to any
- 22 threat from North Korea or anywhere else for that matter.
- 23 And I still believe that today. I have the forces in place
- 24 to fight tonight if necessary.
- What I am concerned about are those follow-on forces,

- 1 the forces themselves, and also how those follow-on forces
- 2 would get to the region in terms of airlift and sealift. So
- 3 I am worried about that.
- 4 I am also worried about things like small diameter
- 5 bombs and other kinds of munitions, anti-air warfare weapons
- 6 for our fighter aircraft, adequate numbers of AIM-9D and
- 7 AIM-120 missiles. I worry about the shortage of anti-ship
- 8 missiles, whether it is long-range anti-surface missiles,
- 9 more Tomahawk, whatever, but a long-range anti-surface
- 10 missile.
- 11 I would like to see a fifth SSN in Guam, but more than
- 12 the fifth SSN in Guam, our Nation is facing a significant
- 13 shortage in terms of submarine numbers. So as the combatant
- 14 commander, for example, I only get 50 percent of the
- 15 submarines that I think I need, but that is based on a 52-
- 16 submarine force, and by the end of 2020, the Navy projects
- 17 that attack submarine force will go down to 42. So my
- 18 requirements will not go down, but the pool from which they
- 19 will be sourced is going to drop dramatically. So I worry
- 20 about that significantly as I look at the threat from North
- 21 Korea, potential threat from China and from Russia.
- 22 Senator Inhofe: Yes. And we are going to be depending
- on you to advise us in not generalities but as you are
- 24 getting into right now, priorities and the needs that you
- 25 have. And we will depend on that.

- 1 I am also encouraged that our allies are more
- 2 dependable than what they have been in the past. And is it
- 3 your impression that they see this threat that is out there
- 4 as we do? Does this open the door for maybe even more
- 5 allies coming in our direction?
- 6 Admiral Harris: I believe it does. If we define
- 7 allies as partners like you are talking, you know, we only
- 8 have five defense treaty allies in the world, and they are
- 9 all in the Indo-Asia-Pacific. We have other countries that
- 10 are close to us, that are partners with us. Singapore comes
- 11 to mind, for example, Malaysia, Indonesia, India, Vietnam.
- 12 These are countries that I think seek the United States as a
- 13 security partner of choice.
- 14 Senator Inhofe: Yes. Well, I appreciate that very
- 15 much.
- 16 My time has expired, but I would like to just ask one
- 17 more question. You made the statement we should cease to be
- 18 cautious about the language we use to describe these
- 19 activities. Can you define that a little bit for us?
- 20 Admiral Harris: I am not sure in what context you are
- 21 referring to.
- 22 Senator Inhofe: Okay. That was a quote. And I will
- 23 do that for the record and give you the context because it
- 24 is something that a lot of us did not understand.
- 25 Admiral Harris: Yes, sir.

- 1 Senator Inhofe: Thank you very much.
- 2 Chairman McCain: Senator Nelson?
- 3 Senator Nelson: Admiral, thank you for your service,
- 4 and you are certainly in the center of the action.
- 5 Let me just reiterate here what you have said. You
- 6 said that the Korean leader is intent on accomplishing his
- 7 goals as a nuclearized nation. His goal is a nuclear
- 8 warhead -- these are my words, but I think it is what you
- 9 meant -- married to an ICBM that would have the capability
- 10 of getting to the U.S. And you said it is, in your opinion,
- 11 not a matter of if, it is a matter of when. Is that a
- 12 correct interpretation of what you have said?
- 13 Admiral Harris: It is correct, sir.
- 14 Senator Nelson: Okay.
- 15 And you also offered your opinion that you would not
- 16 bet that China can basically deter the DPRK. Is that
- 17 correct?
- 18 Admiral Harris: To be clear, I have felt in the past
- 19 that China, though it has the capability to influence and
- 20 affect North Korean behavior, for a number of reasons it has
- 21 chosen not to exert the full range of its influence.
- 22 And I think we are in a different place now. I think
- 23 the jury is out. It is early days. We will have to see if
- 24 China has changed its view of its willingness to influence
- 25 KJU.

- 1 Senator Nelson: Based on their previous activity,
- 2 there is no indication that you think that its going to
- 3 occur, although you are hopeful.
- 4 Admiral Harris: Right, sir. I mean, past performance
- 5 is no indicator of future productivity. So up to a month or
- 6 2 ago, I would agree with that statement completely. After
- 7 all, I made the statement. But from a month ago forward, we
- 8 are seeing some positive behavior from China, and I am
- 9 encouraged by that. So I think we should let this thing
- 10 play out a little bit and see where it goes.
- Now, part of that, though, Kim Jong-un and the North
- 12 Korean regime -- you know, they can do something
- 13 precipitative in the intervening period to test us. So we
- 14 have to be careful and sensitive to that as well.
- 15 Senator Nelson: Precisely.
- 16 So up to this point, has China done anything that would
- 17 give you an indication that they are going to be helpful to
- 18 the U.S. in getting the Leader to back off of his intent to
- 19 nuclearize an ICBM?
- 20 Admiral Harris: Sir, I do not know for a fact what
- 21 China has done in the last month or so. I know that they
- 22 are active in working the problem set, but I do not know the
- 23 specifics of what they have done. All I see are the
- 24 activities that Kim Jong-un has done in the last month or
- 25 so.

- 1 Senator Nelson: And that is still on his march to a
- 2 nuclearized ICBM.
- 3 Admiral Harris: I think it is, though in the last
- 4 month, he has not tested a nuclear weapon. So he has tested
- 5 five this century and he has not tested a sixth. He has not
- 6 launched an ICBM in the last month or ever. So I do not
- 7 know if there is a cause and effect or whether it just did
- 8 not fit his schedule. Again, it is early days on this. So
- 9 I think we would be best served to see if this has a
- 10 positive outcome or not and let President Xi work this issue
- 11 as he and the President said they agreed they would.
- 12 Senator Nelson: Sure.
- 13 But if China does not deter him, there is only one
- 14 deterrence left, and that is the U.S. kinetic action. Is
- 15 that what it looks like?
- 16 Admiral Harris: I do not want to say that there is
- 17 only that option left. I think if China's efforts fail,
- 18 then we are back to where we were, status quo ante, if you
- 19 will, to try to throw some Latin in there. And at that
- 20 point then, as the President has said, all options are on
- 21 the table. And I think he means just that: all options are
- 22 on the table. So my job in that framework is to provide
- 23 military options, but there are other options I am sure.
- 24 And I would leave it to those experts to come up with those
- options. But my options are hard power options.

- Senator Nelson: In your hard power options, you need
- 2 additional materiel.
- 3 Admiral Harris: I need additional materiel in the long
- 4 run, but that is not to suggest that the hard power options
- 5 that the U.S. military can provide the President would not
- 6 be effective tonight, and they would be effective tonight if
- 7 called upon to execute them.
- 8 Senator Nelson: Final question. There was a report in
- 9 the "Washington Post" -- I think it was David Ignatius --
- 10 several weeks ago in essence saying that the failures of the
- 11 North Korean launches are directly attributable to the U.S.
- 12 Is that anything that you want to talk about here?
- Admiral Harris: No, sir. It is not anything I want to
- 14 talk about here.
- 15 Senator Nelson: Okay.
- 16 Thank you, Mr. Chairman.
- 17 Chairman McCain: Senator Wicker?
- 18 Senator Wicker: Admiral Harris, thank you for being
- 19 here.
- 20 As PACOM Commander, did you participate in authoring
- 21 the 2016 Force Structure Assessment?
- 22 Admiral Harris: I participated in the run-up to that.
- 23 Senator Wicker: Okay.
- Well, the Force Structure Assessment called for a 355-
- 25 ship Navy, and in that regard, I want to follow up on a line

- 1 of questioning from Senator Inhofe and drill down on that.
- 2 Actually what the FSA said is that in a perfect world
- 3 unconstrained by the budget, the requirement is 653 ships
- 4 fleet-wide, but by accepting risk and understanding the
- 5 financial restrictions that we have, the requirement is 355
- 6 ships.
- Now, I want to help you get the ships you need. I want
- 8 to help the Navy get the ships they need. And so when I am
- 9 told 355 ships is the requirement, I believe that.
- Now, you mentioned to Senator Inhofe that you do not
- 11 have enough submarines. You also mentioned some ammunition
- 12 there. But let us talk about ships. How many submarines do
- 13 you have now and how many do you need?
- 14 Admiral Harris: Sir, I would prefer to give you those
- in a different setting on precise numbers.
- 16 But I will say that I only get half of what I need. So
- 17 I have a stated requirement that is based on steady state
- 18 things that we do with our submarines today, and then I have
- 19 a requirement that is based on warfighting. So in our war
- 20 plans, these war plans state a requirement for X number of
- 21 submarines in Y number of days. So those are two kinds of
- 22 metrics. So you got a number of submarines that you need to
- 23 fight the war if it happens, and then you have got a number
- of submarines that I need today to do the day-to-day
- operations in the region. And in today's numbers, I get

- 1 about half of what my formally stated requirement is.
- 2 Senator Wicker: You get half of 52.
- 3 Admiral Harris: No, sir. I get half of my
- 4 requirement. 52 is the total number of attack submarines
- 5 that the Navy has. So my number of requirements is
- 6 irrespective of the number of submarines the Navy has, but
- 7 the number of submarines that I get are based on the number
- 8 of submarines the Navy has. It is not just me. It is all
- 9 the combatant commanders have these requirements, Central
- 10 Command, EUCOM, and every other COM.
- 11 Senator Wicker: Let me just ask you. If the Navy gets
- 12 its 355 ships and you get your portion of it, what will you
- 13 be capable of doing that you cannot do now?
- 14 Admiral Harris: The first thing is my steady state
- 15 requirements in order to do the things that we do today in
- 16 the climate that we are in will be much better. My fight
- 17 tonight forces that I have to have ready to respond to a
- 18 North Korean aggression or Chinese coercion or something
- 19 like that -- those forces will be more robust. Most
- 20 importantly, the follow-on and surge forces will be
- 21 available on shorter timelines. So today those follow-on
- 22 forces are delayed by any number of reasons, and that delay
- 23 is felt in terms of increased risk, longer timelines, and
- 24 increased depths of Americans. And if I have the number of
- 25 ships that the Navy is asking for and the number of jets the

- 1 Air Force is asking for and on and on, then both my ready to
- 2 fight tonight forces will be richer, the timelines to get
- 3 follow-on forces will be shortened, and the density of those
- 4 follow-on forces will be thicker.
- 5 Senator Wicker: Well, let me just say I think at some
- 6 point it is going to be helpful to this committee if you are
- 7 a little more specific about those details.
- 8 Let me just follow up on something that Chairman McCain
- 9 asked about. The threats that we have from North Korea now
- 10 -- there is the intercontinental ballistic missile. There
- 11 is a better chance than not that we could shoot that down if
- 12 that happened. There are these 4,000 short-range missiles.
- 13 And your testimony is that there is essentially no defense
- 14 from the South for those short-range missiles.
- 15 Admiral Harris: Those are not missiles. Those are
- 16 mostly artillery.
- 17 Senator Wicker: Artillery, okay. There is no defense.
- 18 Admiral Harris: Right. I mean, you are trying to
- 19 shoot down an artillery round.
- 20 Senator Wicker: And then the chairman asked you -- and
- 21 I do not think I understood the answer -- what does THAAD
- 22 get us.
- 23 Admiral Harris: THAAD allows us an intercept
- 24 capability to shoot down at the high altitude level
- 25 ballistic missiles that go from North Korea to South Korea.

- 1 It is a terminal high altitude area defense system aimed at
- 2 ballistic missiles from North Korea against South Korea. So
- 3 that is a short distance across the earth, but the missiles
- 4 have a high atmospheric altitude. And so that is what THAAD
- 5 gives you.
- 6 So THAAD is part of a system that the South Koreans
- 7 have. They have Patriot and they have the like. So that is
- 8 what those systems are designed for, to give an umbrella, if
- 9 you will, to protect South Korea.
- 10 Senator Wicker: It seems to me the chairman's point is
- 11 the dramatic point, and that is that there is this short-
- 12 range artillery and we have no defense should North Korea
- 13 decide to unleash those.
- 14 Admiral Harris: And I think we should develop that
- 15 capability.
- 16 Senator Wicker: Thank you.
- 17 Admiral Harris: Yes, sir.
- 18 Chairman McCain: Senator Shaheen?
- 19 Senator Shaheen: Thank you, Mr. Chairman.
- 20 And, Admiral Harris, thank you very much for your
- 21 service to the country and for your leadership at this
- 22 challenging time.
- One of the things that we heard from a panel of private
- 24 sector but some former officials on North Korea on Tuesday
- 25 was that the only impetus to encourage China to engage with

- 1 North Korea in the way that we would like in order to help
- 2 us get them to back down on their nuclear program would be
- 3 if we initiated much more extensive sanctions on China with
- 4 respect to their financial system or if they believed that
- 5 there was imminent threat of war on the Korean Peninsula.
- 6 Do you think that is an accurate analysis based on your
- 7 experience with China in the region?
- 8 Admiral Harris: Senator, I think it is an accurate
- 9 analysis. I think there is some room in the sanctions
- 10 regime, but there is not a lot left in there but there are
- 11 some and we should apply all of those that we can before we
- 12 are left with only the other choice.
- Senator Shaheen: Again, to be clear, they were
- 14 suggesting that the sanctions should be on China on their
- 15 financial system.
- 16 Admiral Harris: There are some areas in the sanctions
- 17 regime that we have not yet explored, and I think we should
- 18 explore those before we do the kinetics.
- 19 Senator Shaheen: Thank you.
- 20 And everyone has acknowledged, obviously, that North
- 21 Korea is working towards a nuclear weapon, and that is one
- 22 of the things that has changed in North Korea. Have we seen
- 23 an escalation of rhetoric from Kim Jong-un or are we seeing
- 24 very much the same kinds of rhetoric but we are paying more
- 25 attention to it today because of the nuclear threat?

- 1 Admiral Harris: I think we are seeing increased
- 2 rhetoric. I mean, just this week, he threatened Australia.
- 3 This week, he said he was going to shoot out -- sink the
- 4 Carl Vinson with a single shot, which is ridiculous, but he
- 5 said it. And so he is increasing his rhetoric. At the same
- 6 time, he is continuing his aggressive weapons development.
- 7 So I think they are both going hand in hand. He had that
- 8 parade last week which showed off all the weapon systems and
- 9 stuff like that. So I think all of that in combination lets
- 10 me know and should let us all know that he is intent on his
- 11 objective and he is moving toward that objective apace.
- 12 Senator Shaheen: And how much of a concern is it that
- 13 at a time when we are trying to get China to work with us on
- 14 North Korea, we are also very concerned about what they are
- 15 doing in the South China Sea, their increasing effort to
- 16 expand control of the seas in Southeast Asia? How much of a
- 17 difficulty does that present for us as we are trying to work
- 18 with them?
- 19 Admiral Harris: As I said earlier, I do not think that
- 20 it poses too much of a difficulty for a Nation like the
- 21 United States. We should be able to compliment and applaud
- 22 China's efforts on the one hand and then be willing to
- 23 criticize them for the bad things they do on the other. And
- 24 I think from China's perspective, they can receive that
- 25 criticism and continue to do the thing that benefits not

- 1 just us but benefits them. A nuclear North Korea or the
- 2 U.S. response to a nuclear North Korea, as you said, affects
- 3 China almost as much as it would affect North Korea. So I
- 4 think it is in their best interest to do this and listen to
- 5 what the international community, not just the United
- 6 States, but the international community is saying about
- 7 this.
- 8 Senator Shaheen: So I appreciate that you have taken
- 9 responsibility for the Carl Vinson, and I understand as the
- 10 Commander you would do that. But as we are thinking about
- 11 the messages that we send to North Korea, to China, to both
- 12 our allies and enemies, how concerned should we be about
- 13 that kind of a mixed message? Yesterday, one of the things
- 14 that obviously got a lot of attention was the briefing at
- 15 the White House of all of the Senators, which I assume North
- 16 Korea watched very closely, as did most people. So how
- 17 should we think about being consistent about the messages
- 18 that we are sending to the region?
- 19 Admiral Harris: I agree with you. I think we should
- 20 be consistent. The messaging was my fault not simply
- 21 because I am the combatant commander, but it was my fault.
- 22 And so I take the responsibility for it.
- 23 What I said at the time was that we were going to pull
- 24 the Carl Vinson out of Singapore. We were going to truncate
- 25 the follow-on exercise that it was going to have with

- 1 Australia, cancel the Australian port visit, and then send
- 2 it to Northeast Asia. I did not specify a time in there.
- 3 There was a lot of press reporting on that that implied that
- 4 it was now, now, now. And I could have stepped in and
- 5 corrected that, and I did not. And I feel responsible for
- 6 that and I am remiss for not doing that. But that is all on
- 7 me. The messaging on this comes out of Pacific Command. So
- 8 I regret that it happened. I will try to do better, but it
- 9 is on me.
- 10 Senator Shaheen: Thank you.
- 11 Thank you, Mr. Chairman.
- 12 Chairman McCain: Senator Fischer?
- 13 Senator Fischer: Thank you, Mr. Chairman.
- 14 Thank you, Admiral Harris, for being here today.
- 15 Some believe that our nuclear forces exist only to
- 16 deter a nuclear attack on the homeland here in the United
- 17 States, but I think the recent events on the Korean
- 18 Peninsula demonstrate the value of our extended deterrence
- 19 commitments and the role that our nuclear forces play in
- 20 assuring our allies of our resolve as well.
- 21 Can you talk about the value that our allies place on
- 22 our nuclear umbrella and the importance of modernizing our
- 23 nuclear forces so that we can continue to deter our
- 24 adversaries and also to reassure our allies?
- 25 Admiral Harris: Ma'am, I think our allies are as

- 1 dependent on our nuclear umbrella as we are. And I think
- 2 the shows of force that we provide against our adversaries
- 3 are important. We have the USS Michigan, a guided missile
- 4 SSGN -- it is not a ballistic missile deterrent, but it is a
- 5 guided missile submarine -- is in Busan, South Korea right
- 6 now. And I think that sends a powerful signal of solidarity
- 7 with our South Korean ally, and at the same time it shows
- 8 the North Koreans that we are serious about our defense
- 9 commitment to our ally on the peninsula.
- I think that the modernizing of our nuclear deterrent
- is absolutely critical to our Nation for our survival, and
- 12 that means the follow-on Ohio class submarines. That means
- 13 the long-range strike bomber and upgraded ground-based
- 14 ICBMs. And I think the three together, the triad, is a
- 15 proven success story. We should not experiment with some
- 16 other formula. It has worked so far, and I think it will
- 17 work well into the future. But we must commit as a Nation
- 18 to modernizing that force.
- 19 Senator Fischer: Thank you, sir. If we are going to
- 20 have the message of deterrence and assurance, we need to
- 21 stick to that modernization plan then. Correct?
- 22 Admiral Harris: Yes, ma'am.
- 23 Senator Fischer: Last year, General Scaparrotti, who
- 24 was then the Commander of the United States Forces in Korea,
- 25 stated that the ISR was his top readiness challenge. And he

- 1 said, quote, the United States Forces Korea requires
- 2 increased multi-discipline, persistent ISR capabilities to
- 3 maintain situational awareness and provide adequate decision
- 4 space for the USFK, PACOM, and national senior leaders.
- 5 Can you discuss how the ISR enables your operations in
- 6 the PACOM region and also in relation to the Korean
- 7 Peninsula specifically?
- Admiral Harris: Yes, ma'am. And I will try to stay on
- 9 the right side of the classification here without getting
- 10 into too many specifics.
- But ISR, intelligence, surveillance, and
- 12 reconnaissance, is the term that we apply to our ability to
- 13 watch our adversaries, and we want to watch them all the
- 14 time. But there is not enough ISR to go around to meet all
- 15 of the requirements of all of the combatant commanders. So
- 16 I have stated my requirements. This is like the submarine
- 17 discussion. Central Command, who is fighting the fight
- 18 today in the Middle East, AFRICOM in North Africa, and so on
- 19 -- they have their requirements for ISR also. So it comes
- 20 out of a pool, and all the services contribute to the pool
- 21 in different ways.
- 22 So I do not have what I need. I do not have the
- 23 ability to persistently watch my adversaries all over the
- 24 Indo-Asia-Pacific, over half the globe, 24/7. And I need it
- 25 24/7. I need it whatever 60 times 24 hours is. I need that

- 1 minute by minute, and I do not have that. That is what
- 2 General Scaparrotti was getting at, was persistent ISR. And
- 3 I am convinced that today, even though he is the European
- 4 Command Commander, he would like more ISR as well.
- 5 Senator Fischer: Can you give us some kind of idea on
- 6 what percentage of those requirements you have fulfilled, if
- 7 you have half? Do you have two-thirds?
- 8 Admiral Harris: No. I probably have a tenth of my
- 9 requirements are fulfilled.
- 10 Senator Fischer: Thank you, sir.
- 11 Thank you, Mr. Chairman.
- 12 Chairman McCain: Senator Peters?
- 13 Senator Peters: Thank you, Mr. Chairman.
- And thank you, Admiral Harris, for your testimony here
- 15 today.
- 16 Admiral Harris, you referenced in your written
- 17 testimony that 9 out of 10 mega-cities in the world are in
- 18 the Pacific Command's area of responsibility, and certainly
- 19 given our conversation here today, Seoul is in the front and
- 20 center of what we are talking about. It is my understanding
- 21 that the number of mega-cities in the world is expected to
- 22 expand in the coming years, and I expect that growth will
- 23 continue in the Indo-Asia-Pacific theater as well.
- 24 And I am concerned, as well as I know a number of other
- 25 folks, that our military is not adequately prepared for

- 1 operations in mega-cities, so whether it is to fight or it
- 2 is to assist in humanitarian assistance or disaster relief
- 3 missions.
- 4 So I would like your opinion, Admiral, on how we should
- 5 conduct training, and do you believe that additional
- 6 training, particularly with the Army and Marine Corps,
- 7 should focus on operations within mega-cities?
- 8 Admiral Harris: Thanks, Senator. And just to be
- 9 clear, that 9 of 10 -- I stole a city from Joe Votel. One
- 10 of those cities is Karachi, Pakistan, which is in his AOR
- 11 but right next to mine.
- 12 I believe the Army and the Marine Corps are getting
- 13 after this issue of fighting in heavily urban terrains. And
- 14 I believe that they need to continue to do that for the
- 15 reasons you have outlined, but also we are working with our
- 16 allies and friends in the region to improve their capability
- 17 at the same time we are working to improve our capability to
- 18 fight in those dense urban environments.
- 19 Senator Peters: Admiral Harris, as you know, China's
- 20 One Belt, One Road strategy seeks to secure China's control
- 21 over its continental and maritime interests but with the
- 22 hopes of dominating Eurasia and exploiting natural resources
- 23 for future economic gains. Such designs place the country
- 24 at odds with the United States but also nations like Japan
- 25 and India. And currently China's economy budget is four

- 1 times greater than those of India. I want to talk a little
- 2 bit about India and its importance to us.
- 3 However, India is an ambitious and growing country both
- 4 in population and its economy. China and India naturally
- 5 have competing interests at stake on the continent and
- 6 adjoining maritime domain. India has expressed concerns
- 7 over China's recent expansion into the South China Sea and
- 8 perceived strategic goals in the region, also given the fact
- 9 that India is a democracy, certainly shares many values with
- 10 us here in the United States.
- I would be curious as to how you view India's role in
- 12 the future in the Indo-Pacific region and what we should be
- doing to strengthen that relationship and if there anything
- in particular that you would like to see expanded so that we
- 15 can work more closely with our friends in India.
- 16 Admiral Harris: Thank you, sir.
- 17 I have made India a formal line of effort at Pacific
- 18 Command because I believe it represents a tremendous
- 19 opportunity for the United States at large and for PACOM in
- 20 particular in the mil-to-mil space.
- 21 We share democratic values with India. We are the
- 22 world's two largest democracies. We share cultural values
- 23 with Indian Americans that live and work and lead in our
- 24 country. And I think in the mil-to-mil space, we are in a
- 25 very good place and getting better. India is purchasing a

- 1 lot of American equipment. The world's second largest C-17
- 2 fleet, for example, is Indian. The Indians have P-8
- 3 Poseidon aircraft, U.S. helicopters, Howitzers, and on and
- 4 on. So I think there is a lot of opportunity there, and I
- 5 think we should continue to work that.
- 6 We are heavily involved -- when I say "we," the Navy is
- 7 heavily involved in working with the Indians on the
- 8 development of their aircraft carrier, their indigenous
- 9 aircraft carrier. And that is an exciting program. And I
- 10 think that India's geostrategic interests align perfectly
- 11 with ours in terms of being concerned about China and in
- 12 terms of the intersection of China and India, including
- 13 along their long land border but especially in the Indian
- Ocean, especially in the approaches to the Indian Ocean, the
- 15 Andaman Islands and the like.
- 16 So I welcome an improved relationship with India. They
- 17 have invited me twice in the last 2 years to speak at their
- 18 Raisina Dialogue, which I have accepted, and I want to
- 19 continue to improve and grow the relationship between our
- 20 two countries.
- 21 Senator Peters: Thank you, Admiral.
- 22 Chairman McCain: Senator Cotton?
- 23 Senator Cotton: Admiral, welcome back. Thanks to you
- 24 and all the men and women you lead in Pacific Command.
- I want to talk today about the strength of missile

- 1 forces in the Indo-Pacific. Given the vast distances in
- 2 that theater, missiles are a critical component of any
- 3 country's security, including ours.
- 4 How many of China's land-based missile forces do you
- 5 estimate have a range of 500 to 5,500 kilometers?
- 6 Admiral Harris: In an unclassified venue, Senator,
- 7 over 90 percent fall in that range.
- 8 Senator Cotton: And how many missiles do you have that
- 9 fall into that range?
- 10 Admiral Harris: I have none, sir.
- 11 Senator Cotton: You have none.
- 12 Admiral Harris: Right.
- 13 Senator Cotton: Why do you have none?
- 14 Admiral Harris: Because that range, 500 to 5,500
- 15 kilometers, is defined in the INF Treaty, the Intermediate
- 16 Nuclear Force Treaty, which prohibits nuclear and cruise
- 17 missiles and ICBMs -- or nuclear and conventional cruise and
- 18 ICBMs or ballistic missiles in that range. And we adhere to
- 19 the INF Treaty religiously, as we should. It is a treaty
- 20 that we signed on for.
- 21 China is not a signatory to the treaty. So they are
- 22 not obliged to follow that treaty, and we cannot
- 23 legitimately, in my opinion, criticize China for developing
- 24 weapons that contravene the treaty because they did not sign
- 25 onto it.

- 1 Senator Cotton: The only two parties to the treaty are
- 2 Russia and the United States.
- 3 Admiral Harris: That is correct. And there are some
- 4 successor states from the Soviet Union that the treaty
- 5 applies, but it is really us and Russia are the signatories
- 6 to the treaty. General Selva just testified recently that
- 7 Russia has violated the treaty in the conventional sense
- 8 with a conventional cruise missile. And so at the end of
- 9 the day, what you have is you have a treaty that binds
- 10 theoretically two countries, one of which violates it
- 11 without being held to account. The other adheres to it
- 12 rigidly, as it should. And then all the other countries in
- 13 the world are not obliged to follow the treaty, and they do
- 14 not. And those countries that are of concern, of course,
- 15 are China in my region and Iran in General Votel's.
- 16 Senator Cotton: Since you mentioned General Selva's
- 17 testimony, I think this is what you are referring to. He
- 18 spoke to the House Armed Services Committee last month in
- 19 which he said the Russians have deployed a land-based cruise
- 20 missile that violates the spirit and intent of the
- 21 Intermediate Range Nuclear Forces Treaty and they do not
- 22 intend to return to compliance. Is that what you were
- 23 referring to?
- 24 Admiral Harris: It was, sir.
- 25 Senator Cotton: And you agree with that assessment?

- 1 Admiral Harris: I do.
- 2 Senator Cotton: And the INF Treaty was originally
- 3 reached between the United States and the Soviet Union after
- 4 the buildup of, first, Soviet forces in the late 1970s and
- 5 then our own forces, along with NATO, in 1983. So it was
- 6 geared primarily towards the European theater. Is that
- 7 correct?
- 8 Admiral Harris: It was geared toward the Soviet Union,
- 9 Senator, in a bipolar world. This was at the height of the
- 10 Cold War, and now we are in a multi-polar world where we
- 11 have a lot of countries that are developing these weapons,
- 12 including China that I worry about. And I worry about their
- 13 DF-21 and DF-26 missile programs, their anti-carrier
- 14 ballistic missile programs, if you will.
- 15 INF does not address missiles launched from ships or
- 16 airplanes, but it focuses on those land-based systems.
- I think there is goodness in the INF Treaty. Anything
- 18 you can do to limit nuclear weapons at large is a general
- 19 good probably. But the aspects of the INF Treaty that limit
- 20 our ability to counter Chinese and other countries' cruise
- 21 missiles, land-based missiles, I think is problematic.
- 22 Senator Cotton: And as you say, since the United
- 23 States and Russia are the only two parties to the treaty and
- 24 you and General Selva and several other U.S. Government
- 25 officials have said that Russia is violating the treaty,

- 1 that means the United States is the only country in the
- 2 world -- the only country in the world -- that unilaterally
- 3 refuses to build missiles that have a range of 500 to 5,500
- 4 kilometers.
- 5 Admiral Harris: That is correct.
- 6 Senator Cotton: Do you think that we should consider
- 7 renegotiating or withdrawing from the treaty or declaring
- 8 Russia in material breach?
- 9 Admiral Harris: I would never advocate unilateral
- 10 withdrawing from the treaty because of the nuclear
- 11 limitation part of it. But I do think we should look at
- 12 renegotiating the treaty. We should consider that because,
- 13 as you say, there are only two countries that signed onto
- 14 it, and one of them does not follow it. So that becomes a
- 15 unilateral limitation on us.
- 16 Senator Cotton: So one final question then. There are
- 17 three scenarios. One is Russia comes back into compliance.
- 18 The United States and Russia comply. Two is we somehow
- 19 withdraw from or abrogate or declare Russia in material
- 20 breach so we are no longer unilaterally controlled. Or we
- 21 continue the status quo where we unilaterally are the only
- 22 country that refuses to develop those missiles. Surely,
- 23 whatever you think between one and two, we cannot accept
- 24 three going forward. Can we?
- 25 Admiral Harris: Right.

- 1 Senator Cotton: Thank you.
- 2 Senator Reed [presiding]: Thank you.
- 3 On behalf of the chairman, Senator Warren, please.
- 4 Senator Warren: Thank you, and thank you for being
- 5 here, Admiral Harris.
- In your posture statement last year, you described the
- 7 Asia-Pacific rebalance as, quote, a strategic whole-of-
- 8 government effort that guides and reinforces our military
- 9 efforts integrating with diplomatic, political, and economic
- 10 initiatives. Do you still agree with that statement,
- 11 Admiral?
- 12 Admiral Harris: I do, ma'am. But, you know, we
- 13 labeled it "the rebalance" in the previous administration,
- 14 and in the early days of the previous administration, we
- 15 labeled it "the pivot."
- 16 Senator Warren: Yes.
- 17 Admiral Harris: I think the labeling of whatever it is
- 18 we do is less important than the whatever it is we do.
- 19 Senator Warren: And that is actually the part I wanted
- 20 to focus on because I agree with you on this.
- 21 I just have a simple question right here and that is
- 22 whether or not funding cuts to agencies that conduct
- 23 diplomacy and development and perform other civilian
- 24 functions would make your job easier or more difficult.
- 25 Admiral Harris: I believe it would make it more

- 1 difficult. I am reminded of what a famous French foreign
- 2 minister Talleyrand said to the head of the French army,
- 3 Marshal Ney -- he said when my profession fails, yours must
- 4 come to the rescue. I think that we are not in a good place
- 5 if we are that bifurcated, but also I believe if the State
- 6 Department fails earlier because of funding, then we will
- 7 have to, quote/unquote, come to the rescue sooner. And I
- 8 would rather push that off to the right rather than bring it
- 9 to the left.
- 10 Senator Warren: Yes. That is a very powerful point.
- I just want to note for the record that the Trump
- 12 administration in its budget blueprint calls for about a 29
- 13 percent cut to the State Department and significant cuts to
- 14 other agencies with international responsibilities.
- 15 Obviously, there is a strong military component to the Asia-
- 16 Pacific and keeping us safe there, but as you say, it takes
- 17 a lot more in this vital region to keep us safe.
- 18 So I want to shift, if I can, to North Korea. We are
- 19 dealing here with a real threat from a dangerous, unstable
- 20 nuclear-armed state. And despite tough sanctions, North
- 21 Korea continues to be provocative. I am concerned that this
- 22 is a brewing crisis that would escalate without warning.
- We went over to the White House yesterday, and the
- 24 administration said again that the time for strategic
- 25 patience is over. Now, I think it is still not clear

- 1 precisely what their new strategy is. By all accounts,
- 2 North Korea is continuing its effort to develop a nuclear-
- 3 armed intercontinental ballistic missile system that could
- 4 reach the continental U.S. coastline. And in recent days,
- 5 administration officials have talked about shooting down a
- 6 North Korean ballistic missile test.
- 7 So, Admiral, could you talk a little bit about the
- 8 strategic considerations that we must take into account
- 9 before taking such an action? What are the up sides and
- 10 down sides to shooting down one of their test missiles here?
- 11 Admiral Harris: There is a capability issue. There is
- 12 a geometry issue of where that missile is going and all of
- 13 that. So if they are launching a test missile that we think
- 14 is going to land in Korea or Japan, then I think we are
- 15 obligated to do what we can.
- 16 Senator Warren: I understand that. But just shooting
- down a test missile in general. You know, as I understand
- 18 it -- I have been trying to read about this -- experts on
- 19 North Korea's war plans say that Kim Jong-un would likely
- 20 respond to U.S. military action with massive escalation
- 21 against South Korea, Japan, perhaps even the United States
- 22 if we shot down a test missile. So I am just asking. Do
- 23 you agree with that assessment? And if so, how is it that
- 24 the administration should take this dynamic into account as
- 25 it formulates its North Korea policy?

- 1 Admiral Harris: A lot of what you are asking, Senator,
- 2 is being deliberated in the administration now. I am in a
- 3 difficult position when asked to comment on ongoing process
- 4 deliberations. So I am going to defer on that.
- 5 But I will say that if we do not maintain credible
- 6 combat power to confront Kim Jong-un's testing and his
- 7 development goals, then we are going to be in a position to
- 8 be blackmailed by KJU. And I think that is probably a worst
- 9 place to be. And I think that we will all agree that
- 10 everything that has been done up to this point has not
- 11 worked in deterring Kim Jong-un. So all of the military
- 12 capabilities that we have, all of our alliances, and all of
- 13 that, have not deterred Kim Jong-un's desires to achieve a
- 14 nuclear weapon that can reach the United States. So we must
- 15 stop that somehow. And so those options I think are on the
- 16 table. All of those options are on the table.
- 17 Senator Warren: The "somehow," though, is the
- 18 question. And I see that I am out of time. So I am going
- 19 to quit here and we can continue this conversation later.
- 20 But that is precisely the question we are trying to ask
- 21 about and why it is that I am asking the question about what
- 22 the up sides and down sides are if we take action directly
- on one of these testing missiles, whether or not it
- 24 escalates and this gives him provocation to invade South
- 25 Korea, to bomb Japan otherwise.

- 1 Admiral Harris: I think he can manufacture whatever
- 2 provocation he wants to attack South Korea or Japan or us.
- 3 I think that the manufacture of provocations resides with
- 4 him.
- 5 Senator Warren: I appreciate that, but I have to say
- 6 on this one, Admiral, I think that we need the
- 7 administration to be clearer about what they have in mind
- 8 here. You rightly say this is under discussion, but what
- 9 that means to me at this point is that no one knows exactly
- 10 what it is that we plan to do here. And if no one knows
- 11 here in the United States, if the American people do not
- 12 know, if Kim Jong-un does not have some idea of what the
- 13 response will be if he continues this testing, I think it is
- 14 difficult for it to have any kind of deterrent effect.
- 15 Thank you, Mr. Chairman.
- 16 Chairman McCain: On behalf of Chairman McCain, Senator
- 17 Ernst, please.
- 18 Senator Ernst: Thank you, Mr. Chair.
- 19 Admiral, thank you very much for being here today. I
- 20 know the region is in a really precarious time and
- 21 situation. But we do appreciate you taking time out to be
- 22 with us.
- In a February speech, you warned the audience of the
- 24 perils of linear thinking, saying instead that we need to
- 25 think exponentially in order to develop strategies and

- 1 technologies that give us an asymmetric advantage over
- 2 regional threats. And I absolutely 100 percent agree with
- 3 you.
- 4 As chair of the Emerging Threats and Capabilities
- 5 Subcommittee, I am very, very frustrated with the oftentimes
- 6 slow and very, very expensive nature of our defense
- 7 acquisitions. You have even said this. You said that Lady
- 8 Gaga was able to use over 300 drones during her Super Bowl
- 9 halftime show, and why is it that she has that technological
- 10 advantage and we cannot capitalize on that.
- 11 How important is it that we are able to rapidly develop
- 12 things like directed energy weapons and swarming micro-
- drones and, more importantly, if we had these technologies
- 14 today, would we have more and better options in order to
- 15 manage threats that are posed by North Korea and China?
- 16 Admiral Harris: So I think, Senator, that innovation,
- in general, is one of those asymmetric advantages that
- 18 America enjoys over every adversary. But we are in a place
- 19 now where our adversaries recognize that, and they are
- 20 trying to close that innovation gap.
- 21 And they do it in a number of ways. They send their
- 22 best and brightest students to American universities, and
- 23 then they get educated here and they go back home and they
- 24 carry that knowledge back to them. They also do it
- 25 illegally. They steal our secrets. They steal our

- 1 industrial processes, and they shorten their acquisition
- 2 timelines dramatically. So they can field things at a rate
- 3 faster than we can.
- And we are often encumbered, rightly so, by law,
- 5 regulation, and policy, and I think that we should look at
- 6 trying to figure out how to shorten that process. The law
- 7 is important, obviously. Regulations are important. Policy
- 8 is important. But when the three in combination allow us to
- 9 be overtaken in technological development by those countries
- 10 that would do us harm, I think we should step back and look
- 11 at that and ask ourselves is this the right way forward.
- I am pleased with things like the DIUx effort that has
- 13 been undertaken by the Department, the SCO effort, the
- 14 Special Capabilities Office that resides in OSD to try to go
- 15 flash to bang quicker, and things like that.
- 16 Senator Ernst: Thank you. And I do agree. I think it
- 17 is important that we are able to move rapidly. And you are
- 18 absolutely correct about the regulations and the laws.
- 19 Great. They were there for a purpose, but we do have to go
- 20 back and I think scrutinize some of those regulations to
- 21 make sure that we are able to move as rapidly as some of our
- 22 near-peer competitors or even those that are not near-peer
- 23 competitors with off-the-shelf technology.
- You mentioned ISIS in some of your comments, and in
- 25 your testimony, of course, active engagement between the

- 1 United States and our partner countries is very critical to
- 2 maintaining the stability in that region, not just with
- 3 those state actors like North Korea but also with partners,
- 4 engaging those partners in the fight against ISIS.
- If you could, can you speak to the importance of
- 6 engaging some of those partners and how we are moving
- 7 forward in that fight against ISIS?
- 8 Admiral Harris: Sure. So in the Indo-Asia-Pacific,
- 9 the countries that we work closest with in the ISIS fight
- 10 are Malaysia, the Philippines, Indonesia, and Bangladesh.
- 11 And that is us, Australia, and New Zealand that are involved
- 12 in this effort to work with those countries to help them
- 13 fight that threat themselves. And the entity that does that
- 14 for me is SOCPAC, Special Operations Command Pacific, and
- 15 Major General Bryan Fenton and his team are actively engaged
- 16 in providing advice and assistance to those countries, most
- 17 principally right now in the southern Philippines. So I am
- 18 encouraged by the work they are doing. I think it is God's
- 19 work and I am pleased with where we are in that fight in the
- 20 Indo-Asia-Pacific.
- 21 Senator Ernst: Thank you very much. Thank you,
- 22 Admiral.
- Thank you, Mr. Chair.
- 24 Senator Reed: Senator Sullivan has to go to the floor
- 25 to preside. Senator Hirono has graciously yielded to

- 1 Senator Sullivan.
- 2 Senator Sullivan: Thank you, Mr. Chairman, and my
- 3 colleague, Senator Hirono, from Hawaii, I very much
- 4 appreciate letting me jump ahead.
- In Alaska and Hawaii, we have a lot invested in this,
- 6 as you know, Admiral, given that our citizens are going to
- 7 be impacted sooner than anyone else with regard to the
- 8 intercontinental ballistic missile threat.
- 9 I just want to begin by thanking you again for your
- 10 service, Admiral.
- 11 Would you agree that we are clearly in a more direct
- 12 threat phase with regard to the North Korean challenge to
- 13 our citizens?
- 14 Admiral Harris: I agree, Senator.
- 15 Senator Sullivan: And we were all over at the White
- 16 House describing a strategy, integrated strategy, that the
- 17 administration is putting together with regard to very
- 18 focused initially on enhanced diplomacy. But do you also
- 19 believe that the threat of military force or at least
- 20 keeping it on the table actually enhances our diplomatic
- 21 efforts?
- 22 Admiral Harris: It does. I believe that the best
- 23 enhancement to diplomacy is a strong military capability.
- Senator Sullivan: You mentioned the unprecedented
- 25 weapons testing. I have a chart that I want you to take a

- 1 look at and also not if but when North Korea will have a
- 2 capacity to range the continental United States. Again,
- 3 Alaska and Hawaii would be ranged earlier with the ICBM.
- 4 The chart shows that Kim Jong-un has actually conducted more
- 5 tests than his father and grandfather combined. Do you see
- 6 that abating at all?
- 7 Admiral Harris: I do not see it abating at all if the
- 8 trajectory remains as you have depicted it on the graphic.
- 9 Senator Sullivan: And he is learning even when he
- 10 fails.
- 11 Admiral Harris: Right, and he is not afraid to fail in
- 12 public.
- Senator Sullivan: So one thing just for my colleagues
- 14 here, we are going to be working on a bipartisan enhanced
- 15 homeland missile defense bill, and I certainly think that is
- in order and hopefully we will be able to get a number of
- 17 members on this committee to be cosponsors of that.
- Admiral, I next want to turn to the South China Sea and
- 19 the issue of freedom of navigation operations. Earlier you
- 20 had mentioned at high level assurances that the Chinese were
- 21 not doing that. Standing next to the President in the rose
- 22 garden, President Xi stated, quote, China does not intend to
- 23 pursue the militarization of these islands. So what do you
- 24 make of that statement by the President of China?
- 25 Admiral Harris: I wanted to believe him.

- 1 Senator Sullivan: Since he made that I think it was a
- 2 year and a half ago, what has happened?
- 3 Admiral Harris: They have militarized the South China
- 4 Sea, sir.
- 5 Senator Sullivan: So despite the fact that the
- 6 president was standing next to our President, that was not
- 7 an accurate statement.
- 8 Admiral Harris: The reality is that China has
- 9 militarized the South China Sea.
- 10 Maybe it is the other graphic, but if you look at a
- 11 graphic of Fiery Cross Reef, you will see a 10,000-foot
- 12 runway, weapons emplacements, fighter aircraft hangars, and
- 13 barracks for troops. Clearly that facility which is 700
- 14 acres, a military facility -- all that capability does not
- 15 exist to rescue the odd fisherman that gets lost out there.
- 16 Senator Sullivan: This committee, as you know, has
- 17 been very interested in our policies and execution with
- 18 regard to freedom of navigation operations in the South
- 19 China Sea. The Trump administration is developing its own
- 20 policies. I was supportive of Secretary Carter's
- 21 pronouncements of flying, sailing, and operating anywhere
- 22 international law allows, but the execution of that was done
- 23 rather meekly.
- 24 Could you give us a sense as the new administration is
- 25 developing these policies, what principles they should be

- 1 looking at, the important role of whether we are doing it
- 2 under innocent passage or not? And also when you look at
- 3 this last graph, this last chart, you see that the
- 4 Scarborough Shoal has not been militarized yet, but it is
- 5 very strategic. And what would happen if that became
- 6 militarized by China? And what should we do to stop that
- 7 militarization? Should we draw a red line at that important
- 8 geographic point in the South China Sea? Just give us a
- 9 sense on those issues, innocent passage, allies, Scarborough
- 10 Shoal, what we should be looking at, what the new Trump
- 11 administration should be looking at in terms of their FONOPS
- 12 policy in the South China Sea.
- 13 Admiral Harris: So, Senator, I have made it clear to
- 14 this committee and other testimonies in other committees
- 15 that I am a supporter of freedom of navigation operations.
- 16 And I think we should do them not to send a signal about
- 17 territoriality or sovereignty or anything like that. We
- 18 should send a signal that we do, in fact, fly, sail, and
- 19 operate wherever international allows. And the freedom of
- 20 navigation operations exist just for that reason, to
- 21 exercise our freedom of navigation and the freedom of
- 22 navigation that is exercised or could be exercised by all
- 23 countries in the world.
- 24 So one of the beneficiaries of our freedom of
- 25 navigation operations in the South China Sea would be China,

- 1 for example, in other waters. And that is the right of all
- 2 nations to operate in accordance with international law. So
- 3 I believe we should continue to do those.
- 4 There is a whole range of them, whether you challenge
- 5 what is considered an illegal baseline claim, whether you do
- 6 innocent passage and do not notify a country who maintains
- 7 that you must notify them before you do an innocent passage,
- 8 or you can go within a 12-mile territorial limit of an
- 9 island or feature or whatever that does not deserve one
- 10 under international law. So there is any number of ways to
- 11 conduct freedom of navigation operations, and we should not
- 12 limit ourselves to any of those.
- With regard to Scarborough Shoal, I think it is an
- 14 important part of this region for the reasons depicted on
- 15 that chart. It would give China a, quote/unquote, trifecta
- 16 of bases in the South China Sea with Woody Island, the
- 17 Paracels to the northwest, the Spratlys and their seven
- 18 bases there to the south, and then Scarborough Shoal would
- 19 give them a key base in the northeast. They have not done
- 20 that yet.
- 21 I hesitate to draw red lines. I think red lines are
- 22 problematic for a number of reasons, but we should
- 23 communicate clearly with China that we do not want them to
- 24 reclaim and then militarize Scarborough Shoal.
- 25 Senator Sullivan: Thank you, Admiral.

- 1 Thank you, Mr. Chairman.
- 2 Senator Reed: On behalf of Chairman McCain, Senator
- 3 Hirono, please.
- 4 Senator Hirono: Thank you, Mr. Chairman.
- 5 Aloha, Admiral Harris. Always good to see you. Thank
- 6 you for your service.
- 7 There is a lot of focus, of course, on the ongoing and
- 8 the heightened threat from North Korea, and in light of
- 9 that, of course, I want to ensure that Hawaii is adequately
- 10 protected.
- 11 PMRF is a national treasure that cannot be replicated
- 12 anywhere else with its undersea and missile testing ranges.
- 13 There has been discussion about operationalizing Aegis
- 14 Ashore located at PMRF. Is Hawaii adequately protected at
- 15 this time given intelligence assessments of North Korea's
- 16 current capability and the missile defense systems we have
- in place? And going forward, as North Korea's capabilities
- 18 advance, what will be needed to defend the U.S. and in
- 19 particular Hawaii from North Korean advancements?
- 20 Admiral Harris: Thanks, Senator. I agree with you
- 21 that Pacific Missile Range Facility on Kauai is a national
- 22 treasure. I have gone on record as supporting the idea that
- 23 we should develop and acquire a defensive Hawaii radar that
- 24 gives Hawaii the ability to see the space, if you will, in
- 25 the face of potential ballistic missile attacks. We have

- 1 the SBX. That is the X-band radar that sits on a self-
- 2 propelled oil platform that has to be sustained and
- 3 refurbished and all of that. And I think a land-based
- 4 permanent facility to do that -- a defensive Hawaii radar --
- 5 is necessary.
- 6 I believe today General Robinson will tell you that
- 7 Hawaii is adequately defended. I think in the future as
- 8 North Korea continues its weapons development program, that
- 9 we need to look at all ways to improve the defense of
- 10 Hawaii, including ground-based interceptors. I think we
- 11 should study putting ground-based interceptors in Hawaii. I
- 12 a not smart enough to know if we should or not, but I think
- 13 we should study it and I think that would be the complement
- 14 to a defensive Hawaii radar.
- 15 Senator Hirono: Do you have any sense as to the time
- 16 frame for moving from the radar capability that you say we
- 17 need to develop right now and going with the ground-based?
- 18 Admiral Harris: No, ma'am. I do not have an idea.
- 19 Senator Hirono: Thank you.
- 20 Congress has called for headquarters reductions in
- 21 recent years, and while I agree with reducing redundancy
- 22 where it makes sense and eliminating waste, I am not a fan
- 23 of salami sliced percentage cuts across headquarters
- 24 entities. So I am a strong advocate of taking a look at
- 25 each headquarters operations, the personnel mix, the

- 1 evolving threats and challenges that face us, as well as
- 2 previous growth of a particular headquarters before
- 3 recommending any cuts.
- 4 So as you mentioned in your testimony, PACOM has been
- 5 in its AOR for four of the five challenges which drive U.S.
- 6 defense planning and budgeting. So that is in your AOR.
- 7 Can you talk about PACOM headquarters in terms of staffing
- 8 levels over the last 20 years or so, reductions you have
- 9 taken or are about to be applied in light of the challenges
- 10 you face, including a hostile North Korea, a rising China,
- 11 Russia, and ISIS in your AOR? And how will actual and
- 12 proposed staffing reductions impact PACOM's ability to
- 13 succeed with all of the challenges you face?
- 14 Admiral Harris: Yes, ma'am. So over the past 40
- 15 years, PACOM has averaged less than 800 personnel, and that
- 16 is officers, enlisted personnel, and DOD civilians. We have
- 17 been pretty consistent over 40 years at that level, and
- 18 PACOM is the largest geographic combatant command with one
- 19 of the smallest staffs.
- 20 That said, I think we all should seek efficiencies
- 21 where we can, but I am not supportive of the idea of salami
- 22 slicing either. So across that 40 years of staff manning
- 23 levels at PACOM, the threat has increased because in that
- 24 intervening 40 years, we do not have a bipolar world
- 25 anymore. We have the threats I talked about in my

- 1 testimony, China, Russia, North Korea, and ISIS. So I
- 2 continue to -- and my staff -- we continue to work closely
- 3 with OSD, Office of the Secretary of Defense, and the Joint
- 4 Staff on our manning levels.
- 5 Senator Hirono: And I would like for us to be very
- 6 cognizant of the kind of impacts the across-the-board types
- 7 of cuts will have.
- 8 You have already mentioned -- if you do not mind, Mr.
- 9 Chairman, I would like to get to one more question. You
- 10 have already mentioned the support that you have for AFSEA.
- 11 In your written testimony, you state that you have concerns
- 12 about some of the changes made to security cooperation
- 13 authorities in the 2017 NDAA. And I just wanted to give you
- 14 an opportunity to tell us how these changes could impact the
- 15 DOD counternarcotic interests, national crime programs in
- 16 the PACOM AOR.
- 17 Admiral Harris: It could potentially, depending on how
- 18 the cuts are actually effected, it could dramatically affect
- 19 Joint Interagency Task Force West, which goes after
- 20 counternarcotics programs.
- 21 I am also concerned about programs like IMET,
- 22 International Military Education and Training, which I think
- 23 is one of the best foreign assistance programs out there
- 24 because that is where we bring foreign bright, up and coming
- 25 mid-grade officers to the United States for senior military

- 1 education for a year at a time with their families, and they
- 2 get immersed in American culture, ideas and living in an
- 3 environment where we practice daily civilian control of the
- 4 military. So I think it is important that we fund these
- 5 programs, and I am concerned if those programs were to be
- 6 cut.
- 7 Senator Hirono: Thank you for that.
- 8 Thank you, Mr. Chairman.
- 9 Senator Reed: On behalf of Chairman McCain, Senator
- 10 Rounds, please.
- 11 Senator Rounds: Thank you, sir.
- 12 Admiral, first of all, thank you for your service to
- 13 our country. I think the first time that we met was in
- 14 Hawaii. I was on Senator Inhofe's CODEL with him. And your
- 15 briefing to our CODEL that day was alarming, to say the
- 16 least, and an eye-opening with regard to the breadth, the
- 17 scope, the size of the area in which your team was
- 18 responsible for the security not just of our forces but in
- 19 conjunction with our allies as well.
- One item that caught our attention at that time was
- 21 simply the time frame in which to respond to adversarial
- 22 activity. I would like to talk about some of the newer
- 23 technologies that are being employed or that may be very
- 24 well employed in the near future. In particular, when we
- 25 talk about the unique problem set that you have got there,

- 1 the trifecta of few land-based areas from which to operate
- 2 extreme distances, some of the most challenging and
- 3 contested environments to operate in, I believe the
- 4 deterrence value of long-range strike to hold targets at
- 5 risk, targets that are quickly becoming harder and harder to
- 6 access, what are your thoughts on the possibility of a
- 7 conventional warhead variant of the proposed long-range
- 8 stand-off weapon?
- 9 Admiral Harris: So, Senator, I think that we are going
- 10 to have to look at that in terms of INF because currently
- 11 that is the law, that is the treaty that we follow if you
- 12 are talking a land-based capability. We are not limited in
- 13 air and surface launch.
- 14 Senator Rounds: Thinking about air-launched --
- 15 Admiral Harris: I think we should explore all of that
- 16 because more capability against the threats we face is what
- is needed in the Pacific Command.
- 18 Senator Rounds: What about with regard to hypersonics?
- 19 Right now I think in open source documents, there is some
- 20 pretty clear evidence that both Russia and China have been
- 21 looking at hypersonics, the ability to deliver weapons at
- 22 mach 5.0.
- 23 Admiral Harris: So I have to be careful when I talk
- 24 hypersonics in an open hearing. But I am concerned about
- 25 Chinese and Russian hypersonic weapons development, and I

- 1 have expressed those concerns in the right places.
- 2 Senator Rounds: Is this an area where perhaps our own
- 3 technology development needs to be reviewed in terms of our
- 4 ability to respond to those possible threats?
- 5 Admiral Harris: I think that we must improve our
- 6 ability to defend against and conduct -- defend against
- 7 hypersonic weapons and develop our own hypersonic weapons.
- 8 But, again, in the development of hypersonic weapons,
- 9 offensive hypersonic weapons, we are going to run up against
- 10 treaty restrictions.
- 11 Senator Rounds: We have been talking now about some
- 12 unique types of new weapon developments, both ours and
- 13 theirs. At the same time when we talk about readiness, it
- 14 seems that we get caught up and we assume that we are simply
- 15 being able to maintain the readiness that is necessary.
- 16 I would like to give you an opportunity to talk a
- 17 little bit about perhaps our lack of readiness in some
- 18 areas. In particular, I am thinking right now, as an
- 19 example, every time we get together with a team of experts
- 20 such as yourself, we hear some perhaps horror stories about
- 21 the inability to even take care of some of our existing
- 22 assets. In particular, I am going to draw attention to the
- 23 fact that we have got the USS Boise sitting at port, not in
- 24 depot but at port. Here is a nuclear-powered submarine,
- 25 which is not operational at this time, and I understand that

- 1 there are two other boats in the same category.
- 2 Can you give us any anecdotal or additional information
- 3 on other areas in which you have seen or have been
- 4 frustrated by our inability to maintain the readiness
- 5 necessary for you to do your mission?
- 6 Admiral Harris: So that is one of the issues that fall
- 7 into the service chiefs bailiwicks, if you will. Their
- 8 responsibility is to man, train, and equip the force for use
- 9 by the combatant commanders and meeting the national command
- 10 authority's responsibilities. So I too share your concerns
- 11 when I look across the enterprise, not just at the Navy but
- 12 across the enterprise, at shortfalls in follow-on force and
- 13 surge force readiness.
- 14 Senator Rounds: Are you prepared to give us any
- 15 examples?
- 16 Admiral Harris: No, sir, not in this hearing.
- 17 Senator Rounds: All right. Thank you, sir.
- 18 Admiral Harris: Thank you, sir.
- 19 Senator Rounds: Once again, thank you for your
- 20 service, sir.
- 21 Admiral Harris: Yes, sir.
- 22 Senator Reed: Thank you.
- On behalf of the chairman, let me recognize Senator
- 24 Donnelly.
- 25 Senator Donnelly: Thank you, Mr. Chairman.

- 1 And, Admiral, thank you so much for your service to the
- 2 country.
- 3 When we were home here in the Senate working in our
- 4 States was when this developed with the aircraft carrier.
- 5 And so based on the words of the President and Secretary
- 6 Mattis, I spent that time in meeting after meeting with
- 7 people in Indiana telling them how serious we take this
- 8 North Korea situation and telling them we take it so serious
- 9 that we have our aircraft carrier, the Carl Vinson, heading
- 10 to North Korea right now. It turned out that was wrong. I
- 11 felt misled and I think my constituents were misled as well.
- 12 And what I do not understand is that when those
- 13 comments were made, how nobody said anything that, hey, this
- 14 is wrong. This is not correct. And so my question is how
- do we make sure this does not happen again. And I know
- 16 other members asked about this as well. But I do not want
- 17 to be in a position of having the people in my State think
- 18 one thing and the reality is something else when we all take
- 19 a pledge that we will speak truth to power, that if we see
- 20 something that is not correct, we will tell people. We will
- 21 let them know. You know, I have a great concern about that.
- 22 Admiral Harris: Sir, I cannot say I am sorry enough,
- 23 but I will try --
- 24 Senator Donnelly: No. I am not asking you to say you
- are sorry.

- 1 Admiral Harris: I am accountable for and responsible
- 2 for the messaging that came out of that Carl Vinson issue.
- 3 But at the end of the day, what we said was the Carl Vinson
- 4 was leaving Singapore, truncating its exercise, canceling
- 5 its port visit, and heading to Northeast Asia. And that is
- 6 where it is today. It is within striking range of North
- 7 Korea if the President were to call on it.
- 8 Now, that messaging was not done well, and that
- 9 messaging is on me.
- 10 Senator Donnelly: Actually it was -- we heard the
- 11 President and Secretary Mattis say exercises are being
- 12 canceled. It is heading to North Korea right now. Some day
- 13 I am going to the cemetery. I hope it is not next week. I
- 14 hope it is not next year. But at some point I am going to
- 15 the cemetery. So I would say I am going to the cemetery.
- 16 That is technically correct. But I just want to make sure
- 17 that the information I give to the people in my State is
- 18 accurate, and if you can make sure, if you see something
- 19 that you look at and you go, look, this really seems
- 20 sideways, that it be communicated right away so that the
- 21 people of this country actually know what is going on and
- 22 our allies know what is going on.
- 23 Have you seen any sanctions against North Korea that
- 24 have worked or that have slowed down Kim Jong-un's efforts?
- 25 Admiral Harris: None.

- 1 Senator Donnelly: None.
- 2 Have you seen in the last month or the last couple of
- 3 months Kim Jong-un slow down his efforts to achieve his
- 4 goals of mating up the nuclear warhead with missiles?
- 5 Admiral Harris: I have not seen anything in the last
- 6 -- since I have been at Pacific Command. In the last month,
- 7 though, since President Trump and President Xi got together
- 8 and President Xi and China seemed to be more willing to
- 9 exercise their influence on North Korea, North Korea has not
- 10 done any of the testing that Senator Sullivan showed on his
- 11 graph, the bad testing, the nuclear test or ICBM testing.
- 12 And I think it is early days yet to draw a direct
- 13 correlation. I think we are going to have to wait and see
- 14 and give President Xi and China a chance, assuming that in
- 15 that interim period, Kim Jong-un does not do a nuclear test
- or an ICBM test or something like that.
- 17 Senator Donnelly: What is your understanding -- and by
- 18 that I mean PACOM's understanding -- of China's biggest
- 19 influence point pushing back against North Korea where North
- 20 Korea will pay attention?
- 21 Admiral Harris: Where China's?
- 22 Senator Donnelly: Where China's biggest strength to
- 23 slow down North Korea and their efforts is.
- 24 Admiral Harris: I think their biggest strength in
- doing that is economic. 80 percent of North Korea's economy

- 1 is China-based. 80 percent. So I think China has a
- 2 powerful lever to apply on North Korea. And from China's
- 3 perspective, you know, they are concerned about two things.
- 4 They are concerned about a unified Korean Peninsula that is
- 5 aligned with the United States, and they are worried about
- 6 refugees, should North Korea collapse precipitously.
- 7 Senator Donnelly: The time went by so fast. I have a
- 8 million more questions for you, but I will only ask one more
- 9 and that is the rules of engagement for our ships. Are any
- 10 of our ships sailing solo right now near North Korean
- 11 waters? And if so, do we have a plan that if they are
- 12 intercepted or engaged, that we have air cover for them
- immediately, that we have fellow ships coming by immediately
- 14 so that they are protected and we do not have another Pueblo
- 15 type situation?
- 16 Admiral Harris: That is a great question. And all of
- our ships that are operating in the Sea of Japan east sea
- 18 area operate under standing rules of engagement. And they
- 19 have what they need in my opinion and belief to defend
- 20 themselves.
- 21 Senator Donnelly: Thank you.
- Thank you, Mr. Chairman.
- 23 Senator Reed: On behalf of Chairman McCain, Senator
- 24 Perdue, please.
- 25 Senator Perdue: Thank you, Mr. Chairman.

- 1 Admiral, thank you and thank you for all the men and
- 2 women in your theater.
- 3 You know, since the Barbary pirates and our first spy
- 4 frigates, the United States has always dealt with our
- 5 foreign policy and our national interest from a position of
- 6 strength. I am very concerned, as we sit here today, that
- 7 we are in the middle of a paradigm shift relative to the
- 8 other super powers.
- 9 In your mind since 2000, China has spent or is spending
- 10 today approximately six times more on their military. And
- 11 these are constant dollars, 2016 dollars. Is that
- 12 directionally correct in your mind, about six times compared
- 13 to just 15 years ago?
- 14 Admiral Harris: Probably, sir, but I do not have the
- 15 data. But I have sent the curve, and the curve is dramatic
- 16 in the amount of defense spending that they are doing based
- on just what they tell us and they are probably spending
- 18 higher.
- 19 Senator Perdue: Well, that is what I want to get to.
- 20 The Stockholm International Peace Research Institute -- and
- 21 I believe that China is spending more than even these
- 22 numbers reveal. That is an 11 percent compound annual
- 23 growth rate just since 2000.
- Here is the real problem. In 2017, they are going to
- 25 spend about \$240 billion, but adjusting for purchase power

- 1 parity, in real terms, apples to apples to the United
- 2 States, that is \$826 billion compared to our \$630 billion.
- 3 Directionally would you think that is reasonable to look at
- 4 it that way?
- 5 Admiral Harris: I think it would be. We have looked
- 6 at purchasing power parity in a general sense with regard to
- 7 China, and they reached that purchasing power parity point
- 8 already in comparison with the United States.
- 9 Senator Perdue: I lived over there. I have
- 10 manufactured over there. I have sold over there. And when
- 11 you adjust the currency and the ability that they have to
- 12 buy their weapons and their systems cheaper than we are and
- 13 I look at the developments just this year -- you know, you
- 14 educated me a year or so ago about their DF-26, the carrier
- 15 killer, the first aircraft was coming online this year, the
- 16 fact that 95 percent of their missiles violate the INF
- 17 Treaty, and that they far outrange our capabilities today.
- 18 Would you say today, sir, that China is on parity with the
- 19 United States military capability in the Pacific region?
- 20 Admiral Harris: I would not in terms of our asymmetric
- 21 advantages and the quality of our equipment and our people.
- 22 That said, quantity has a quality all its own, and they are
- 23 swiftly moving to exceed the United States in terms of
- 24 numbers of ships and submarines and aircraft and the like.
- 25 So we have to continue to work and resource those asymmetric

- 1 advantages that we have. And certainly China is trying to
- 2 close that gap in every regime.
- 3 Senator Perdue: So within the next 5 years, if you
- 4 continue that trajectory, there is every reason to believe
- 5 on a purchasing power parity basis that they will actually
- 6 double the amount of investment that we have in the
- 7 military. That is just a projection.
- 8 But what I am concerned about is this. Independent of
- 9 the money, I believe we have a supply chain war. You have
- 10 talked about it today. It takes us much longer. It is much
- 11 more expensive. We have many more regulations to go
- 12 through. Tell us what we can do to help you as a combatant
- 13 commander compete in the supply chain war that you have to
- 14 deal with as well. Your quote here today is I do not have
- 15 what I need today against the current threats. And we know
- 16 that their threats are only going to increase geometrically
- over the next 5 to 10 years. I believe they have got a 2025
- 18 strategy, and I am very concerned. You have talked about
- 19 that as well. Tell us what we can do to help you, sir.
- 20 Admiral Harris: Senator, I think that the best thing
- 21 that the Congress can do to help me today is end
- 22 sequestration and give us a budget.
- 23 Senator Perdue: When you look at the China strategy in
- 24 the Southeast Asia region, particularly in the South China
- 25 Sea, it is pretty easy. You have said they militarized it.

- 1 I agree with that. What are there intentions for that outer
- 2 ring of islands? It looks like the next level of national
- 3 interest -- I am talking about Marianas and Guam, all the
- 4 way to Palau in that area. Have you see any indications now
- 5 that they have sights on those as well?
- 6 Admiral Harris: Not indications like what we are
- 7 seeing in the South China Sea where they are doing land
- 8 reclamation activities and that kind of stuff, island
- 9 building. But they are working to influence countries in
- 10 that region, small island nations, economically to bring
- 11 them in line with their world view.
- 12 Senator Perdue: Two last questions real quick. Are
- 13 you concerned about the PLA's recent reorganization? And
- 14 then also the Russia-China cooperation is at a higher level
- 15 now than it has been in 30 years. Are you concerned about
- 16 those two developments?
- 17 Admiral Harris: I am concerned about the former, which
- is the PLA's reorganization into joint theater commands. So
- 19 we went through a period of joint integration, if you will,
- 20 as a result of the Goldwater-Nichols Act in the late 1980s
- 21 -- mid 1980s. And since then I think we have become a much
- 22 more effective joint fighting force across our military.
- 23 And I think China is learning from that. They watch it,
- 24 they study. And they are going to this theater joint
- 25 combined command structure. And I think that will make them

- 1 better. It certainly made us better. And I worry about
- 2 that.
- 3 And then your second question?
- 4 Senator Perdue: The Russia-China cooperation, their
- 5 military cooperation.
- 6 Admiral Harris: I think that is more temporary because
- 7 they need each other right now more than anything else. And
- 8 I would not be concerned about a long-term alliance with
- 9 Russia and China if history is a guide.
- 10 Senator Perdue: Thank you, sir.
- 11 Admiral Harris: Thank you.
- 12 Senator Reed: On behalf of the chairman, Senator
- 13 Blumenthal, please.
- 14 Senator Blumenthal: Thank you, Mr. Chairman.
- 15 And thank you, sir, for being with us again, and thank
- 16 you to you and the men and women under your command for
- 17 their extraordinary service to our Nation.
- When you were here last year, you told me that you were
- 19 concerned about Russian and Chinese undersea warfare
- 20 capabilities, specifically their modernized submarines. And
- 21 you noted, number one, the Russians took no break from
- 22 developing submarine capability following the Cold War and
- 23 they have ballistic missile submarines now in their force
- 24 fleet in the Pacific. Number two, the Chinese are building
- 25 a new class of such submarines that may have the capability

- 1 to threaten us. And you also told us that your submarine
- 2 requirement in PACOM still has not been met.
- In your testimony this year, you mentioned a second
- 4 ballistic missile submarine in the Pacific and the Russians
- 5 plan to build and send six new attack submarines to the
- 6 Pacific by 2021. And you state -- I am quoting -- potential
- 7 adversary submarine activity has tripled from 2008 levels --
- 8 tripled -- requiring a corresponding increase of U.S.
- 9 activity to maintain undersea superiority. End quote.
- You, I think, support the Navy's 2016 force structure
- 11 assessment which calls for an increase from 48 to 66 attack
- 12 submarines as part of a larger 355-ship Navy. In February,
- 13 Acting Secretary of the Navy Sean Stackley submitted to
- 14 Secretary Mattis an accelerated fleet plan which supports
- 15 three additional Virginia submarines, one more in fiscal
- 16 year 2021, fiscal year 2022, and fiscal year 2023,
- 17 respectively. Are you supportive of this accelerated plan,
- 18 and do you believe that it will give you, give our Nation
- 19 the necessary capability to address these looming and
- 20 increasing threats from both Russia and China in the
- 21 Pacific?
- 22 Admiral Harris: Sure, sir. I am completely supportive
- of the plan, and I am completely supportive of the effort to
- 24 move to the left construction of these Virginia class
- 25 submarines. They will clearly increase our Nation's

- 1 capability and, if assigned to PACOM, PACOM's capability.
- 2 But three or four are inadequate in the grand scheme based
- 3 simply on my requirements, which have to be adjudicated with
- 4 the requirements of all the other combatant commands who
- 5 have legitimate needs for submarines in their regions as
- 6 well.
- 7 Senator Blumenthal: Can you give us an assessment of
- 8 our adversaries' anti-submarine warfare capability?
- 9 Admiral Harris: So today the U.S. reigns supreme in
- 10 the undersea realm and in anti-submarine warfare. But our
- 11 adversaries, particularly China and Russia, are closing that
- 12 gap because they understand that the gap exists and they are
- 13 working to reduce our asymmetric advantage. I think that we
- 14 have to continue to keep that advantage. I do not want it
- 15 to be a fair fight if we have to go into a fight with these
- 16 folks. That means that we have to continue to resource the
- 17 development and to continue development of our undersea
- 18 capability and our anti-submarine warfare capabilities.
- 19 Senator Blumenthal: Does North Korea have significant
- 20 anti-submarine warfare capability?
- 21 Admiral Harris: They do not.
- 22 Senator Blumenthal: And are they developing that
- 23 capability?
- 24 Admiral Harris: They are working on it. They are
- 25 trying. They have submarines. They have a lot of them, a

- 1 lot smaller submarines. They are diesels. And they have an
- 2 SSB which is a ballistic missile capable diesel submarine.
- 3 And so they recognize the advantages and what the submarine
- 4 gives them in terms of warfighting, but they are a long way
- 5 from developing a submarine force that is comparable to any
- 6 other country that we talk about in the region.
- 7 Senator Blumenthal: On the F-35, in your testimony you
- 8 note, quote, the forward stationing and deployment of the
- 9 fifth generation airframes to the region continues to be a
- 10 priority for your command. Do you continue to believe that
- 11 the F-35 is necessary in that part of the world for the
- 12 defense of our allies? Japan is going to be acquiring them
- 13 and others.
- 14 Admiral Harris: Senator, I believe that the F-35 is
- 15 critical most in PACOM than any other region of the world
- 16 because of the threat that we face and what the F-35 brings
- 17 to the fight. And the F-22's also from Hawaii and Alaska.
- 18 And so those fifth generation fighters will allow us to get
- 19 inside the A2/AD, area denial/area defense, capabilities of
- 20 our adversaries, particularly China and the region. We are
- 21 going to need fifth generation fighters to get in there, and
- 22 they provide that.
- 23 Senator Blumenthal: Thank you very much, Admiral.
- 24 Thanks for your great work at PACOM and throughout your
- 25 career. Thank you.

- 1 Senator Reed: On behalf of the chairman, Senator
- 2 Graham, please.
- 3 Senator Graham: Thank you.
- 4 Admiral, I want to echo that, to thank you for your
- 5 service and all those who are with you here today and in
- 6 your command.
- 7 Is China's activity in the South China Sea, in terms of
- 8 militarizing the region, getting better or worse or about
- 9 the same?
- 10 Admiral Harris: I am not sure what better means, but
- 11 they are militarizing more now than they were last year.
- 12 Senator Graham: I would say that is worse.
- 13 Admiral Harris: From our perspective, that is worse.
- 14 Senator Graham: Did they understand that we are
- 15 serious about that is a bad thing?
- 16 Admiral Harris: I believe they are.
- 17 Senator Graham: And they apparently do not care.
- 18 Admiral Harris: To date.
- 19 Senator Graham: So how do we make them care?
- 20 Admiral Harris: I think we have to demonstrate
- 21 credible combat power on the one hand and powerful diplomacy
- 22 on the other.
- 23 Senator Graham: Is it fair to say that unless
- 24 something changes, North Korea is likely to have an ICBM
- 25 with a nuclear warhead that can reach America by 2020?

- 1 Admiral Harris: I do not want to put a timeline on
- 2 that, sir, in this hearing. But it is safe to say that they
- 3 will have one soon. They will match rhetoric to
- 4 capabilities.
- 5 Senator Graham: Okay, great.
- 6 Why do they want that missile?
- 7 Admiral Harris: I beg your pardon?
- 8 Senator Graham: What is the purpose of having that
- 9 missile?
- 10 Admiral Harris: One, they want to be recognized as a
- 11 nuclear power, and two, they want to ensure their survival.
- 12 Senator Graham: In their mind, it is an insurance
- 13 policy?
- 14 Admiral Harris: Partly.
- 15 Senator Graham: From an American point of view, what
- 16 kind of threat does that present to us?
- 17 Admiral Harris: It presents today, even though I do
- 18 not believe they have the full capability today, they
- 19 threaten the 28,000 American troops in South Korea plus
- their families, 55,000 American troops plus their families
- 21 in Japan, our South Korean and Japanese allies and --
- 22 Senator Graham: What about the homeland? If they get
- 23 an ICBM with a nuclear weapon attached, what kind of threat
- 24 do you see at the homeland?
- 25 Admiral Harris: Depending on the nuclear weapon,

- 1 depending on the missile, it could reach the eastern
- 2 seaboard. They could reach us right here in this building.
- 3 Senator Graham: Is it fair to say that is what they
- 4 want to do in the western part of the United States?
- 5 California is probably an easier target initially.
- 6 Admiral Harris: I believe they want to be able to
- 7 threaten the United States.
- 8 Senator Graham: Well, what kind of threat would that
- 9 be to us? That would be a bad thing. Right?
- 10 Admiral Harris: That would be a terrible thing, sir.
- 11 Senator Graham: So do you believe it should be the
- 12 policy of the United States never to let that happen?
- 13 Admiral Harris: I beg your pardon?
- 14 Senator Graham: It should be the policy of the United
- 15 States to never allow North Korea to develop an ICBM with a
- 16 warhead that could hit America.
- 17 Admiral Harris: I believe that is correct.
- 18 Senator Graham: Do you believe that the only way they
- 19 will change that policy -- their desire -- is if they
- 20 believe that the regime could be taken down by us if they
- 21 continue to develop an ICBM? Without credible military
- 22 threat in the mind of North Koreans, they are going to plow
- 23 ahead.
- 24 Admiral Harris: I believe that generally, but I
- 25 believe that China might be able to exert its influence.

- 1 Senator Graham: Do you believe China could change
- 2 North Korea's behavior absent a belief by North Korea that
- 3 we would use military force to stop their ICBM program?
- 4 Admiral Harris: I do not.
- 5 Senator Graham: Do you believe that China would act
- 6 stronger and more bold if they believed credible military
- 7 force was on the table to stop North Korea?
- 8 Admiral Harris: I do.
- 9 Senator Graham: So it seems to me that the policy of
- 10 the United States, given the Admiral's advice -- and you are
- 11 really good at what you do -- that we should all agree that
- 12 it is not good for America for North Korea to have an ICBM
- 13 with a warhead attached, and it is really not good for
- 14 China. Is it?
- 15 Admiral Harris: I believe it is not good for China.
- 16 Senator Graham: Why do they not believe that?
- 17 Admiral Harris: Because they have their own calculus,
- 18 their own --
- 19 Senator Graham: Do you think they are beginning to
- 20 reshape their calculus in light of our reaction to North
- 21 Korea?
- 22 Admiral Harris: I hope so, but it is early days.
- 23 Senator Graham: In terms of China -- leverage on North
- 24 Korea, you said it was substantial.
- 25 Admiral Harris: Their leverage is potentially

- 1 substantial.
- 2 Senator Graham: The best way to avoid a military
- 3 conflict with North Korea over their missile program is for
- 4 China to wake up North Korea to the reality of what threat
- 5 that presents to North Korea and China. Is that fair to
- 6 say?
- 7 Admiral Harris: That is fair to say.
- 8 Senator Graham: Is it also fair to say that we do not
- 9 have any intentions of invading North Korea at all? Nobody
- 10 has told you get ready to invade North Korea.
- 11 Admiral Harris: That is not fair to say, sir. I
- 12 believe the President has said that all options are on the
- 13 table.
- 14 Senator Graham: Yes, but I mean we are not going to
- 15 just go in and take North Korea down.
- 16 Admiral Harris: Sir, I do not want to get into what we
- 17 could or could not do.
- 18 Senator Graham: Well, North Korea thinks we are going
- 19 to invade at any moment. Do you think that is part of our
- 20 national security strategy is without provocation to attack
- 21 North Korea?
- 22 Admiral Harris: I think North Korea has provided
- 23 provocation already in terms of --
- 24 Senator Graham: But without provocation, it is not our
- 25 policy to attack North Korea.

- 1 Admiral Harris: They have provoked us already, sir.
- 2 Senator Graham: I said but if they stopped it, they do
- 3 not have anything to worry about.
- 4 Admiral Harris: Then we will have to look at it.
- 5 Senator Graham: That is all I am saying.
- 6 Admiral Harris: That is a decision that --
- 7 Senator Graham: If North Korea is listening, none of
- 8 us want to invade your country.
- 9 Senator McCaskill: They are.
- 10 Senator Graham: Okay, well, good.
- So here is the point. All of this military force going
- 12 that way is to deter them from being able to hit us and
- 13 protect our allies. Right?
- 14 Admiral Harris: Right.
- 15 Senator Graham: We are trying to deter them from
- 16 hurting us. We are not sending a bunch of people over there
- 17 to invade their country without provocation. Is that fair
- 18 to say?
- 19 Admiral Harris: Right.
- 20 Senator Graham: Good. I hope they understand that and
- 21 I hope China understands that.
- Thank you.
- 23 Admiral Harris: Yes, sir.
- 24 Senator Reed: On behalf of the chairman, Senator
- 25 McCaskill, please.

- 1 Senator McCaskill: Thank you.
- 2 Last year, Admiral, General Scaparrotti testified at
- 3 this hearing that North Korea has one of the largest
- 4 chemical and biological weapons stockpiles and research
- 5 programs in the world. Do you agree with that assessment?
- 6 Admiral Harris: I do.
- 7 Senator McCaskill: And do you believe that the facts
- 8 that we know about the death of the half brother to Kim
- 9 Jong-un was likely assassinated with VX nerve agent?
- 10 Admiral Harris: I do, Senator. That is just based on
- 11 open source reporting.
- 12 Senator McCaskill: Right.
- 13 So we have not confirmed that it was used.
- 14 Admiral Harris: I beg your pardon?
- 15 Senator McCaskill: We have not independently confirmed
- 16 that it was used.
- 17 Admiral Harris: I have not seen reporting to reflect
- 18 that.
- 19 Senator McCaskill: So do you know enough about their
- 20 delivery capabilities of chemical and biological weapons at
- 21 this point to adequately be prepared to defend our allies
- 22 and our American soldiers and families in the surrounding
- 23 vicinities?
- 24 Admiral Harris: I do not know enough about all of
- 25 their capabilities, including those that we saw or probably

- 1 saw in Malaysia. So I think that is part of the readiness
- 2 calculus that we have to go through when we consider the
- 3 threat from North Korea.
- 4 Senator McCaskill: Do you have the appropriate CBRN,
- 5 which is an acronym for the record that is our defense,
- 6 equipment necessary for chemical and biological attacks?
- 7 Admiral Harris: I believe that General Brooks does
- 8 have that for the forces that are in Korea now.
- 9 Senator McCaskill: Okay. What about in Japan?
- 10 Admiral Harris: I cannot speak to that.
- 11 Senator McCaskill: I would love a follow-up on that.
- 12 Admiral Harris: Yes, ma'am.
- 13 Senator McCaskill: You know, we do chem Stuff at Fort
- 14 Leonard Wood in Missouri. It is our biological defense
- 15 center, and I am concerned if they are using nerve agents to
- 16 kill family members, they certainly are not going to
- 17 hesitate to use nerve agents to kill American soldiers and
- 18 our South Korean allies and innocent citizens. So I would
- 19 like to follow up on that.
- 20 [The information follows:]
- [COMMITTEE INSERT]

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- 1 Admiral Harris: You bet.
- 2 Senator McCaskill: Do you think we should deploy THAAD
- 3 to Japan?
- 4 Admiral Harris: I believe that is a decision that
- 5 Japan is going to have to make. I think that Japan should
- 6 have some kind of a system like that, but whether it is
- 7 THAAD or Aegis Ashore or both or some other system, they are
- 8 going to have to make that decision.
- 9 Senator McCaskill: As you know, I had the opportunity
- 10 to take an exhausting tour of all of our anti-ballistic
- 11 missile systems last year, and you kindly hosted us when we
- 12 were at PACOM, but had a chance to be in both South Korea to
- 13 see Patriot systems, understand that THAAD was going in and
- 14 also, obviously, in Guam to observe the THAAD. I just want
- 15 to make sure we know what the needs are in terms of THAAD in
- 16 light of what North Korea is up to.
- 17 Admiral Harris: So we work with Japan and describe the
- 18 capability that THAAD would provide that would give them
- 19 also Aegis Ashore and potentially other systems. So that
- 20 will be a Japanese decision. It could be --
- 21 Senator McCaskill: We indicated to them that we would
- 22 be cooperative in trying to deploy THAAD to Japan.
- 23 Admiral Harris: Right.
- 24 Senator McCaskill: Okay.
- 25 Admiral Harris: To be clear on that, I have not

- 1 reached an agreement with Japan on deploying THAAD.
- 2 Senator McCaskill: Right.
- 3 Admiral Harris: But that is a different issue than
- 4 your initial question, which was should Japan buy THAAD.
- 5 Senator McCaskill: Right.
- 6 Admiral Harris: So if they buy it, then it is theirs
- 7 and it relieves me of the burden of having to deploy it and
- 8 the joint force.
- 9 Senator McCaskill: Right.
- 10 Admiral Harris: So I think that whole decision,
- 11 whether they buy THAAD or Aegis Ashore or asks us to support
- 12 them or whatever, that is a decision yet to be made.
- 13 Senator McCaskill: It seems to me that the discussion
- 14 that we are trying to have about pressure on China to do the
- 15 right thing, especially in light of what I learned from you
- 16 in terms of China's activities, the militarization in the
- 17 South China Sea, that the more talk we have publicly about
- 18 THAAD more places, I think the more it behooves what I think
- 19 is our policy right now as it relates to North Korea.
- 20 Very quickly. I do not think anybody has touched on
- 21 what I have been really confused by and worried by in light
- 22 of how important the Philippines is to the United States
- 23 military. Could you assess the current situation of the
- 24 U.S.-Philippines relations? Because I know what strategic
- 25 importance those islands have to your capability of

- 1 defending United States of America.
- 2 Admiral Harris: So, ma'am, I believe that we are in a
- 3 reasonably good place in the mil-to-mil space with our
- 4 forces in the Philippines, AFP, if you will. So we have a
- 5 range of activities that we continue to do with the AFP,
- 6 including Balikatan, which is the big exercise that kicks
- 7 off next month in May.
- 8 Our EDCA, that is Enhanced Defense Cooperation
- 9 Agreement -- that is the five Philippine bases that we have
- 10 agreed with the Government of the Philippines to improve in
- 11 some cases for us to use. That is proceeding apace.
- Most importantly, our Special Operations Command folks
- 13 are active in the southern Philippines to combat terrorism
- in conjunction with and in support of the armed forces of
- 15 the Philippines. So our guys are doing the advising and
- 16 assisting but not the direct action. That is the
- 17 responsibility of the armed forces of the Philippines there,
- 18 and I think that is working.
- 19 Senator McCaskill: So Duterte is not having a negative
- 20 impact on the mil-to-mil relationship is what you are
- 21 telling me.
- 22 Admiral Harris: Yes, ma'am.
- 23 Senator McCaskill: Well, that is reassuring because he
- 24 kind of goes in the category with Kim Jong-un in terms of
- what the hell. Right?

- 1 Admiral Harris: We are in a good place in the mil-to-
- 2 mil space with the Philippines.
- 3 Senator McCaskill: Right. Thank you.
- 4 Chairman McCain [presiding]: Senator King?
- 5 Senator King: Thank you, Mr. Chairman.
- 6 First, sort of parenthetically your exchange with
- 7 Senator Ernst about the importance of innovation, the center
- 8 of innovation in this country is, of course, Silicon Valley
- 9 and those innovative industries that are located in other
- 10 parts of the country. We had testimony a couple months ago
- 11 that Silicon Valley essentially will not deal with the
- 12 Defense Department because of the, I would call it,
- 13 Byzantine -- but that would be an insult to the Byzantine
- 14 Empire -- the cumbersome and slow process in our
- 15 procurement. That is an urgent national priority in my
- 16 opinion. And I just wanted to echo that conversation.
- 17 The second point I think that is important, all the
- 18 discussion we have had in the last few days about North
- 19 Korea and the last few weeks and months have focused on the
- 20 ICBM and the threat to the homeland via a missile.
- 21 The other problem that I think deserves attention is
- 22 that North Korea is a serial proliferator of nuclear
- 23 technology, and I think as serious a threat as an ICBM is a
- 24 nuclear weapon, a nuclear warhead in the hold of a tramp
- 25 steamer sponsored by ISIS headed into Miami or the Port of

- 1 Baltimore. So that to me is an imminent threat that is
- 2 almost as dangerous as the ICBM threat. So that has got to
- 3 be part of this calculation.
- 4 Here is my question. Historically the regimes in North
- 5 Korea have gone through these cycles of provocation and
- 6 rising tension and then there has been some negotiation and
- 7 concessions. If this is part of that pattern, what does Kim
- 8 Jong-un want?
- 9 Admiral Harris: So, Senator, I do not think it is any
- 10 longer a part of the pattern of his grandfather and his
- 11 father. So as you correctly stated, in the past, they have
- 12 gone into this provocation cycle. I have talked about it a
- 13 lot in Hawaii where there is a provocation, there is a
- 14 negotiation, and there is a concession. It is peaceful for
- 15 a while, and then the cycle starts again. I think Kim Jong-
- 16 un has elevated that to a cycle of provocation, provocation,
- 17 provocation. What he is seeking his own independent nuclear
- 18 deterrent in order to threaten the United States and to
- 19 ensure the continuance of his regime.
- 20 Senator King: To follow up on Senator Graham's
- 21 questions, if you go back to history, this situation that we
- 22 are in now has often been analogized recently to the Cuban
- 23 Missile Crisis. And part of the settlement in that case was
- 24 we had a military force and the threat of military force.
- 25 We had the blockade, but ultimately there was an agreement

- 1 not to invade Cuba. And that was part of the agreement that
- 2 ended up with the missiles coming out.
- 3 Is this a moment -- if regime preservation is his goal,
- 4 is there a moment where we could enter into those kinds of
- 5 negotiations?
- 6 Admiral Harris: Sir, I do not want to limit the
- 7 President's options as he decides which course of action to
- 8 take. I will simply say that in the Cuban Missile Crisis,
- 9 the key to that was credible combat power that allowed
- 10 diplomacy to act.
- 11 Senator King: I completely agree.
- 12 Admiral Harris: And I believe that my part of this
- 13 problem set is to provide that credible combat power in the
- 14 face of North Korean provocation.
- 15 Senator King: I totally accept that. I understand
- 16 that the Vinson has to be there and all the other
- 17 capabilities that we have, and that is part of this process.
- 18 But I am talking about how do we eventually get out of this,
- 19 and that involves some discussion of what is it that is
- 20 necessary to end this.
- 21 China is a little puzzling to me because we have always
- 22 talked about economic pressure. China has, I agree, total
- 23 pressure ability with regard to North Korea. There is no
- 24 law that says that the missiles that he is developing and
- 25 the nuclear weapons only can go south and east. He is as

- 1 close to Beijing as he is Tokyo. And if I were China, I
- 2 would not want a nuclear-armed guy right on my border who
- 3 could threaten me. And it seems to me that China really has
- 4 to start to think about the threat that -- if he achieves
- 5 this, suddenly he can threaten anybody within 1,000 miles.
- 6 Admiral Harris: I agree with you there.
- 7 Senator King: Finally, we talked about the
- 8 vulnerability of Seoul. As I talk to people in Maine, they
- 9 are surprised to learn that Seoul is about 30 miles from the
- 10 North Korean border from the DMZ and the enormous threat
- 11 from just artillery. And we talked about that we do not
- 12 have any defense for that now.
- Do the technologies that have been developed in
- 14 conjunction with the Israelis, David's Sling and Iron Dome,
- 15 have any relevance in this case?
- 16 Admiral Harris: Sir, I do not know. I am not smart
- 17 enough on that. I will have to get back to you on that.
- 18 Senator King: I would appreciate that because that is
- 19 a technology that has been effective in defending Israel
- 20 from short-range rockets, and perhaps it would be something
- 21 that would change the military calculus.
- 22 [The information follows:]
- [COMMITTEE INSERT]

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- 1 Admiral Harris: And I will get back to you, sir.
- Senator King: Thank you, Admiral.
- 3 Chairman McCain: Well, thank you, Admiral. I think
- 4 that what we are talking about that the North Koreans have
- 5 is rockets, which would not lend itself to Iron Dome
- 6 defenses.
- 7 These are very difficult and challenging times, and it
- 8 is very fortuitous that you are here before this committee
- 9 particularly after the briefing that we had yesterday at the
- 10 White House. You have been able to give us some of the
- 11 details that only a military commander can provide us with
- 12 and will help us to make judgments.
- I do not think any of us are predicting conflict, and I
- 14 think it would be wrong for us to do that. But I also
- 15 believe that we should make every preparation. Although
- 16 military activity would be a last resort, it is something
- 17 that we cannot completely rule out. But I emphasize it
- 18 would be absolutely, I know, this President's last resort.
- 19 But you are the tip of the spear, Admiral, and so the
- 20 fact that you will have men and women ready, if called upon,
- 21 in the testimony you have given today is reassuring to this
- 22 member and I believe to the other members of the committee.
- 23 And I know how much you look forward to coming back and
- 24 testifying before this committee. I know it is one of the
- 25 highlights of your time as Commander in the Pacific, but

this testimony today was extremely important and I thank you for taking the time and speaking in a very informative and articulate fashion. Senator Reed? Senator Reed: Mr. Chairman, I concur. Once again, Admiral, thank you and make sure you thank the men and women under your command. Chairman McCain: This hearing is adjourned. [Whereupon, at 11:48 a.m., the hearing was adjourned.]