

Stenographic Transcript  
Before the

Subcommittee on Strategic Forces

COMMITTEE ON  
ARMED SERVICES

## **UNITED STATES SENATE**

HEARING TO RECEIVE TESTIMONY ON THE NATIONAL  
NUCLEAR SECURITY ADMINISTRATION PLANS AND  
PROGRAMS IN REVIEW OF THE DEFENSE AUTHORIZATION  
REQUEST FOR FISCAL YEAR 2016 AND THE FUTURE YEARS  
DEFENSE PROGRAM

Wednesday, April 15, 2015

Washington, D.C.

ALDERSON REPORTING COMPANY  
1155 CONNECTICUT AVE, N.W.  
SUITE 200  
WASHINGTON, D.C. 20036  
(202) 289-2260

1 HEARING TO RECEIVE TESTIMONY ON THE NATIONAL NUCLEAR  
2 SECURITY ADMINISTRATION PLANS AND PROGRAMS IN REVIEW OF THE  
3 DEFENSE AUTHORIZATION REQUEST FOR FISCAL YEAR 2016 AND THE  
4 FUTURE YEARS DEFENSE PROGRAM

5

6

Wednesday, April 15, 2015

7

8

U.S. Senate

9

Subcommittee on Strategic

10

Forces

11

Committee on Armed Services

12

Washington, D.C.

13

14

The subcommittee met, pursuant to notice, at 2:34 p.m.

15

in Room SR-222, Russell Senate Office Building, Hon. Jeff

16

Sessions, chairman of the subcommittee, presiding.

17

Committee Members Present: Senators Sessions

18

[presiding], Fischer, Graham, Donnelly, King, and Heinrich.

19

20

21

22

23

24

25

1           OPENING STATEMENT OF HON. JEFF SESSIONS, U.S. SENATOR  
2 FROM ALABAMA

3           Senator Sessions: Good afternoon. Our committee will  
4 come to order.

5           I thank all of you for being here, and we look forward  
6 to our good meeting.

7           The Strategic Forces Subcommittee will receive  
8 testimony on the National Nuclear Security Administration's  
9 plans and programs for fiscal year 2016 and the future years  
10 defense program.

11           We are pleased to have NNSA Administrator Frank Klotz  
12 and his colleagues: Dr. Donald Cook for defense programs;  
13 Anne Harrington, Deputy for Defense Nuclear  
14 Nonproliferation; and Admiral John Richardson, Director of  
15 the Office of Naval Reactors. We are also pleased to have  
16 with us Mr. David Trimble, Director of Natural Resources and  
17 Environment for GAO.

18           As I stated on March 4th at that hearing with our  
19 Nuclear Weapons Council Chairman, Mr. Frank Kendall, the  
20 President's fiscal year 2016 budget request and out-year  
21 spending profiles represent a good faith effort given our  
22 financial difficulties, an effort that can help us modernize  
23 the nuclear triad and address the aging Department of Energy  
24 nuclear weapons infrastructure problems.

25           The President's budget request for nuclear weapons

1 activities, \$8.9 billion, meets the funding target  
2 established during the 2010 New START ratification process.

3 Administrator Klotz, I am hopeful that though funding  
4 constraints and in some cases poor management over the years  
5 have delayed NNSA modernization plans, the course you have  
6 charted over the next 2 decades I think is sound. And I  
7 want to congratulate you on certain cost containment  
8 measures. Your creative building review, created some using  
9 modular designs, has saved as much as \$3 billion on two  
10 major buildings. So that is the kind of smart management we  
11 like to celebrate. So I wanted to thank you for that.

12 So moving forward, I think that we are on a path to  
13 achieve the requirements we have for our Nation rather than,  
14 as we have so often been doing in recent years, just pushing  
15 things out further and further into the future.

16 Based on the geopolitical situation today and as far as  
17 I can see into the future, I believe you will have the  
18 necessary congressional support. We want you to be frugal,  
19 all of you, and manage well, but I hope today that you can  
20 assure me that NNSA will be able to execute without huge  
21 cost overruns or delays.

22 Looking ahead, it is apparent that future costs will be  
23 significant. NNSA's estimates for three planned  
24 interoperable warheads in the 2020-2040 timeframe have grown  
25 substantially. So it raises the question, is there more

1 cost-effective design and production processes that can help  
2 contain these costs in the future.

3 Finally, I would note that this is the first time the  
4 Strategic Forces Subcommittee will review defense nuclear  
5 nonproliferation programs, Ms. Harrington. While this work  
6 continues to receive less attention maybe than in the past  
7 and our activities with weapons today, NNSA's activities to  
8 prevent, counter, and especially respond to the threat of  
9 nuclear proliferation and terrorism is extremely important.

10 With that, Ranking Member Donnelly, I will turn it over  
11 to you for comments and thank you for your strong and  
12 effective contributions to this subcommittee.

13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

1           STATEMENT OF HON. JOE DONNELLY, U.S. SENATOR FROM  
2 INDIANA

3           Senator Donnelly: Thank you, Mr. Chairman. I want to  
4 thank Senator Sessions for arranging this hearing and  
5 today's witnesses for agreeing to take time from your  
6 schedules to testify on a topic that is very important to  
7 the subcommittee.

8           The National Nuclear Security Administration is the  
9 busiest it has ever been since it was created in 2000. It  
10 is overhauling our entire stockpile while struggling to keep  
11 our weapons scientists at the forefront to hedge against  
12 future uncertainties. It is providing critical expertise on  
13 issues related to negotiations on Iran's centrifuges and  
14 reactors. It is servicing the Navy's nuclear fleet while  
15 designing a reactor plan for the Ohio replacement submarine.  
16 Most of these efforts are long-term with little room for  
17 slippage in milestones.

18           4 years ago, the NNSA was plagued with cost and  
19 schedule overruns. My impression today is that the  
20 management team under the leadership of Administrator Klotz,  
21 Madeleine Creedon, and all of you seem to be making headway  
22 in getting everything back on track. In that regard, I hope  
23 today's hearing will help us find out more about what the  
24 NNSA is doing to rein in cost growth to ensure the programs  
25 remain on track.

1           Let me again thank today's witnesses for coming, and we  
2 look forward to your testimony.

3           Senator Sessions: Thank you, Senator Donnelly.

4           I believe, Administrator Klotz and Mr. Trimble, you  
5 have agree that you two would have opening statements, and  
6 please commence, General Klotz.

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1           STATEMENT OF HON. FRANK G. KLOTZ, UNDER SECRETARY FOR  
2 NUCLEAR SECURITY, AND ADMINISTRATOR, NATIONAL NUCLEAR  
3 SECURITY ADMINISTRATION, DEPARTMENT OF ENERGY; ACCOMPANIED  
4 BY: HON. DONALD L. COOK, DEPUTY ADMINISTRATOR FOR DEFENSE  
5 PROGRAMS, NATIONAL NUCLEAR SECURITY ADMINISTRATION,  
6 DEPARTMENT OF ENERGY; HON. ANNE M. HARRINGTON, DEPUTY  
7 ADMINISTRATOR FOR DEFENSE NUCLEAR NONPROLIFERATION, NATIONAL  
8 NUCLEAR SECURITY ADMINISTRATION, DEPARTMENT OF ENERGY; AND  
9 ADMIRAL JOHN M. RICHARDSON, USN, DIRECTOR, NAVAL NUCLEAR  
10 PROPULSION AND OFFICE OF NAVAL REACTORS, NATIONAL NUCLEAR  
11 SECURITY ADMINISTRATION, DEPARTMENT OF ENERGY

12           Dr. Klotz: Chairman Sessions, Ranking Member Donnelly,  
13 and members of the subcommittee, thank you for the  
14 opportunity to present the President's fiscal year 2016  
15 budget request for the Department of Energy's National  
16 Nuclear Security Administration.

17           I am pleased to be joined by my esteemed colleagues  
18 here today that you have already introduced.

19           We have also provided the subcommittee a written  
20 statement and respectfully request that it be submitted for  
21 the record.

22           Senator Sessions: It will be made a part of the  
23 record.

24           Dr. Klotz: Thank you, sir.

25           We value this committee's leadership in national



1 security, as well as its robust and abiding support for the  
2 mission and the people of NNSA.

3 Our budget request, which comprises more than 40  
4 percent of the Department of Energy's budget, is \$12.6  
5 billion. This is an increase of \$1.2 billion, or 10.2  
6 percent, over the fiscal year 2015 enacted level. This  
7 funding is extraordinarily important to NNSA's missions to  
8 provide and maintain a safe, secure, and effective nuclear  
9 weapons stockpile, to prevent, counter, and respond to the  
10 threat of nuclear proliferation and terrorism, and to  
11 support the capability of our nuclear-powered Navy to  
12 project power and protect American and allied interests  
13 around the world.

14 By supporting growth in each of our four appropriations  
15 accounts, this budget represents the commitment by the  
16 administration to NNSA's vital and enduring mission and to  
17 NNSA's role in ensuring a strong national defense.

18 This mission is accomplished through the hard work and  
19 innovative spirit of a highly talented workforce committed  
20 to public service. To provide them the tools they need to  
21 carry out their complex and challenging tasks both now and  
22 in the future, we must continue to maintain and modernize  
23 our scientific, technical, and engineering capabilities and  
24 infrastructure. In doing so, we are mindful of our  
25 obligation to continually improve our business practices and

1 to be responsible stewards of the resources that Congress  
2 and the American people have entrusted to us.

3 To this end, NNSA continues to make progress on key  
4 surveillance and life extension programs which directly  
5 support the President's direction to maintain a safe,  
6 secure, and effective nuclear arsenal. Funding at the  
7 fiscal year 2016 budget request level will ensure that these  
8 key life extension programs stay on track.

9 For NNSA's important mission to reduce nuclear dangers,  
10 the fiscal year 2016 budget request shifts funding for our  
11 counterterrorism and emergency response missions to the  
12 defense nuclear nonproliferation account in order to better  
13 align funds across the spectrum of activities related to  
14 preventing, countering, and responding to nuclear threats.

15 Additionally, the nuclear nonproliferation programs  
16 have been realigned into four business lines that better  
17 reflect the core competencies resident across that program.

18 And the request for naval reactors' mission provides  
19 funding for three major initiatives, the Ohio class reactor  
20 plant system development, the land-based prototype refueling  
21 overhaul, and the spent fuel handling recapitalization  
22 project in Idaho.

23 For all of these missions, NNSA will continue driving  
24 improvements in acquisition and program management practices  
25 and policies and Federal oversight of the enterprise.

1           Those highlights are just a handful of the critical  
2 national security work that this budget funds. However, if  
3 our appropriation from Congress remains at the Budget  
4 Control Act level for fiscal year 2016, NNSA's ability to  
5 meet our mission requirements will be at risk. In  
6 developing the budget, NNSA was directed to request the  
7 funds we need to accomplish the missions we have been tasked  
8 to do. The fiscal year 2016 budget request reflects this  
9 guidance. Any significant reduction to the amount would  
10 disrupt the science, technology, and engineering work taking  
11 place at our laboratories and plants, work that underpins  
12 our national security and broader national security  
13 missions.

14           Again, sir, I thank you for the opportunity to appear  
15 before you today.

16           [The prepared statements of Dr. Klotz and Admiral  
17 Richardson follow:]

18  
19  
20  
21  
22  
23  
24  
25

1 Senator Sessions: Mr. Trimble?  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

1 STATEMENT OF DAVID C. TRIMBLE, DIRECTOR, NATURAL  
2 RESOURCES AND ENVIRONMENT, GOVERNMENT ACCOUNTABILITY OFFICE

3 Mr. Trimble: Thank you. Chairman Sessions, Ranking  
4 Member Donnelly, and members of the subcommittee, my  
5 testimony today is based on our past work and will address  
6 NNSA's modernization plans, difficulties in managing  
7 programs to cost and schedule, management and governance of  
8 the enterprise, and NNSA's nonproliferation programs.

9 Regarding modernization, GAO annually reviews NNSA's  
10 plans and budget estimates for the modernization of the  
11 nuclear secured enterprise, and every year that we have  
12 reviewed it, significant changes have occurred. The  
13 Augustine-Mies Panel also observed that the SSMP has varied  
14 from year to year in the cost and schedules for the delivery  
15 of LEP's and nuclear facilities, concluding that the lack of  
16 a stable, executable plan for modernization is a fundamental  
17 weakness for NNSA.

18 In our 2014 work, we also noted such changes. For  
19 example --

20 Senator Sessions: A stable what kind of plan?

21 Mr. Trimble: I am sorry. I am sorry. Concluding that  
22 the lack of a stable, executable plan for modernization is  
23 a fundamental weakness for NNSA.

24 Senator Sessions: Okay.

25 Mr. Trimble: That is from the Augustine-Mies report.

1 In our 2014 work, we also noted such changes.

2 Senator Sessions: That is the August of 2014 report?

3 Mr. Trimble: The Augustine-Mies report on governance.

4 Senator Sessions: When was it?

5 Mr. Trimble: 2014.

6 Senator Sessions: Go ahead.

7 Mr. Trimble: In our 2014 work, we also noted such  
8 changes. For example, in fiscal year 2014, production of  
9 the interoperable W78/88 warhead was pushed back 2 years and  
10 production of the B61-12 and W88 Alt 370 were also delayed.  
11 By fiscal year 2015, the W78/88 LEP was pushed back another  
12 5 years, and the B61 and W88 were each pushed back another  
13 year.

14 And NNSA has, however, taken actions to improve its  
15 plans. In the fiscal year 2015 plan, NNSA incorporated  
16 estimates previously omitted for UPF and CMRR, improved the  
17 transparency of some budget estimates and based its LEP  
18 estimates on more current data.

19 Regarding NNSA's contract and project management  
20 challenges, much work remains to be done. Modernization  
21 plans require NNSA to design and build new large nuclear  
22 facilities on time and on budget. Such projects have  
23 historically posed a challenge for DOE and NNSA. DOE has  
24 shown progress in managing smaller projects, and DOE  
25 leadership continues to demonstrate a strong commitment to

1 address its longstanding contract and project management  
2 challenges.

3       However, our recent high risk report noted that DOE's  
4 cycle of identifying root causes and corrective actions  
5 raises concerns that DOE has not fully identified the root  
6 causes behind its problems. In 2008, DOE issued a  
7 corrective action plan which identified root causes,  
8 including front-end planning, project funding,  
9 accountability, cost estimating management workforce, and  
10 project oversight. In 2010, DOE identified six additional  
11 barriers and new corrective actions. In 2011, DOE stated  
12 that its corrective actions had mitigated most of the root  
13 causes of its issues. Most recently in 2014, DOE identified  
14 four factors that contribute to project management success  
15 or failure. Notably, all four are discussed in DOE's 2008  
16 report and among those that DOE said in 2011 it had at least  
17 partially mitigated.

18       Our recent reports have made numerous recommendations  
19 to help DOE in this area, but in some cases, DOE has  
20 appeared hesitant to implement them. In our 2014 report on  
21 MOX, we recommended that DOE require a root cause analysis  
22 for projects that experience cost increases or schedule  
23 delays exceeding a certain threshold, similar to a  
24 requirement that DOD has. DOE disagreed with our  
25 recommendation.

1           In 2014, we found that DOE and NNSA requirements for  
2 cost estimating and conducting analyses of alternatives  
3 generally do not reflect best practices. While DOE agreed  
4 with our recommendations to incorporate best practices into  
5 requirements, it did not specify a timeline for  
6 implementation.

7           NNSA is embracing a new modular approach to address the  
8 mission of both UPF and CMRR. While this approach may  
9 simplify the challenge of managing a large construction  
10 project, it creates other challenges, including the need to  
11 coordinate activities across multiple facilities and the  
12 need to renovate facilities that were once expected to  
13 close. We plan to examine NNSA's new approaches to both UPF  
14 and CMRR this year.

15           Regarding governance, the Augustine-Mies report  
16 highlighted many of the same issues we have reported on,  
17 including the management of capital projects, cost  
18 estimating, and workforce planning.

19           The panel also examined NNSA's oversight of its M&O  
20 contractors and raised questions regarding the effectiveness  
21 of contract requirements and performance metrics on mission  
22 execution. We have ongoing work examining NNSA's contract  
23 oversight policies and the extent to which it relies on  
24 contractor assurance systems for evaluating and rewarding  
25 performance. We should complete this work in May of this



1 year.

2 Finally, regarding nonproliferation, NNSA has made  
3 progress in the President's 2009 initiative to secure all  
4 vulnerable nuclear material around the world.

5 Senator Sessions: Mr. Trimble, if I could interrupt  
6 you. We think it is appropriate, Senator Donnelly and I,  
7 that we have a moment of silence for the Boston Marathon  
8 bombing. The time is now. So if you would join us in a  
9 moment of silence.

10 [A moment of silence was observed.]

11 Senator Sessions: Okay, move on.

12 Senator Donnelly: One other thing that I think Senator  
13 Sessions and I would both like to join in on is this is a  
14 special day. At 3 o'clock, they are going to give the  
15 Congressional Gold Medal to Doolittle Raiders just down the  
16 hall. They set a pretty good standard for all of us, and we  
17 would like you to keep them in your thoughts today for  
18 everything they did for our country.

19 Senator Sessions: That is a good point. I remember as  
20 a young kid reading about those brave Americans and that  
21 critical event in our history.

22 All right. Mr. Trimble, I am sorry to interrupt you.  
23 You may continue.

24 Mr. Trimble: I am almost done. No problems.

25 So finally regarding nonproliferation, NNSA has made

1 progress in the President's 2009 initiative to secure all  
2 vulnerable nuclear material around the world, but challenges  
3 remain. In 2011, we reported that DNN faced difficulties in  
4 ensuring the security of U.S. weapons usable nuclear  
5 materials that have been transferred to other nations.  
6 DNN's programs heavily depend on the cooperation of other  
7 countries. Notably, the decision by the Russian government  
8 to cease joint cooperation with NNSA raises questions about  
9 the sustainability of past progress. Last year, NNSA  
10 reorganized DNN and has been assessing over-the-horizon  
11 nuclear and radiological proliferation threats. We have  
12 ongoing work directed by this committee looking at NNSA's  
13 long-term nonproliferation planning efforts.

14 Thank you. I would be happy to answer any questions.

15 [The prepared statement of Mr. Trimble follows:]

16  
17  
18  
19  
20  
21  
22  
23  
24  
25

1 Senator Sessions: Thank you.

2 Yes, Senator King?

3 Senator King: Mr. Chair, I apologize. I want to  
4 apologize to the witnesses. I have an unusual Wednesday  
5 afternoon Intelligence meeting on overhead architecture  
6 which is also related to this, and I have to excuse myself.  
7 But we will be submitting questions for the record.

8 Senator Sessions: Thank you. And if you would like to  
9 ask a few questions before you leave --

10 Senator King: No. That is all right. I will submit  
11 the questions for the record.

12 Thank you all very much and thanks for the work that  
13 you do. Senator Fischer and I had the opportunity to visit  
14 two of the labs, and Dr. Klotz, it was very impressive what  
15 the people are doing out there. I commend to you gentlemen  
16 a visit to those labs in New Mexico. Where are they? They  
17 are in New Mexico.

18 [Laughter.]

19 Senator King: So I follow with interest what you are  
20 doing and apologize for having to absent myself. The  
21 Intelligence Committee very rarely meets on a Wednesday, but  
22 this is an important issue. So thank you.

23 Senator Sessions: Thank you, Senator King. And thanks  
24 for your faithful attendance and interest in this  
25 subcommittee.

1           So, General Klotz, let me just sort of ask you quickly  
2 a serious of questions about projects that are ongoing that  
3 we need to keep on track at cost and schedule. My overall  
4 question is I believe it would be appropriate and necessary  
5 for you to let us know if there are problems in these areas  
6 that you know are going to be there or may be there. So  
7 give us a heads-up warning. So can you give us a quick  
8 update on the life extension programs in general? Dr. Cook,  
9 you contribute to this as you all agree. Are they on  
10 schedule? Are we having any cost overruns? Are they  
11 synchronized with the respective DOD delivery systems? Can  
12 you give us insight into that and how are we doing?

13           Dr. Klotz: Yes, sir, I can. And I would welcome Dr.  
14 Cook, who has --

15           Senator Sessions: I have about six of these I am going  
16 to ask. I would kind of like to just be on the record if  
17 you see a problem, and then maybe we can pursue that after  
18 we run the list to kind of give us a perspective of where we  
19 are.

20           So let me start this way then. The W76-1, submarine-  
21 launched ballistic missile warhead. In production, it was  
22 expected to be complete by the end of 2019. How are we  
23 doing on that?

24           Dr. Klotz: W76-1 is currently in the production phase.  
25 This past year, 2014, we past the halfway point. Everything

1 is on track for completing the program in fiscal year 2019.

2 Dr. Cook: It is meeting its full cost, schedule, and  
3 scope objectives, right now on track.

4 Senator Sessions: Good.

5 What about the B61-12, the tactical strategic bomb?

6 Dr. Klotz: The B61-12 is in engineering development or  
7 development engineering. We had a very good year last year  
8 in terms of the initial tests and in terms of the funding,  
9 and it is on track to deliver the first production unit in  
10 2020.

11 Dr. Cook: Additionally, it is now in its fourth full  
12 year of full-scale engineering development and again meeting  
13 all cost, schedule, and scope milestones.

14 Senator Sessions: Good.

15 The W88 alternate 370, the submarine-launched ballistic  
16 missile warhead.

17 Dr. Klotz: Senator, this is one of the significant  
18 changes in this year's budget submission. We had originally  
19 intended to do an alteration to the W88 affecting its  
20 arming, fusing, and firing assembly, as well as some other  
21 limited life component changes to the warhead. Based upon  
22 ongoing surveillance conducted by our laboratories and our  
23 plants, we detected an aging issue, and it made sense to us  
24 and to the United States Navy that when we bring these  
25 warheads back for this alteration, that we also change out

1 the conventional high explosive, which is one of the  
2 components within the warhead. So that has required a cost  
3 increase in this year's budget submission. Yet we are still  
4 on track for doing the alteration and having the first  
5 production unit available in fiscal year 2020.

6 Dr. Cook: This one is in its third year of full-scale  
7 engineering development, and as Under Secretary Klotz said,  
8 we are adding new scope that results in new cost. But all  
9 of the existing scope is meeting cost and schedule  
10 requirements.

11 Senator Sessions: Well, tell me about what do you  
12 expect -- my understanding from previous discussions with  
13 General Klotz, this is a necessary thing. It is an  
14 appropriate, wise decision to do the explosive replacement  
15 at the same time. What kind of cost are we looking at? Is  
16 that in the budget?

17 Dr. Cook: The cost estimate that we have for the whole  
18 refresh of the explosive is \$530 million. We have expended  
19 about \$30 million of that if you look through last year and  
20 you project this year to the end. It is in the budget. We  
21 have worked thoroughly with DOD and with Strategic Command,  
22 and we have decided to cut out some other parts of the  
23 budget giving this higher priority, not requesting  
24 additional money.

25 Dr. Klotz: Senator, if I could just stress, though,

1 the W88 warhead is a safe, secure, and effective warhead.  
2 This is the reason why we have a scientifically based  
3 stockpile stewardship program. We surveil these systems as  
4 they age, and we are trying to prudently head off a problem  
5 down the road while we are doing the already scheduled work  
6 on the W88. This decision was endorsed by the Nuclear  
7 Weapons Council and by the Navy. So we are going forward as  
8 a joint team on this.

9 Senator Sessions: Good.

10 And one more and I will go to Senator Donnelly. The  
11 W80-4, the air-launched cruise missile warhead.

12 Dr. Klotz: Another change, Senator, to our budget  
13 submission this year. In the last year's budget submission,  
14 we had forecasted providing the first production unit in  
15 fiscal year 2027. That is how the budget was built. Again,  
16 because of discussions with the Department of Defense and  
17 Strategic Command and the Air Force over its requirements  
18 for a follow-on to the air-launched cruise missile, a system  
19 that has been in the Air Force for decades now, they wanted  
20 to deliver that capability earlier, and so we have moved up  
21 the delivery of the first production unit from 2027 to 2025  
22 with this budget request. And again, the additional cost  
23 for that acceleration is covered within our budget  
24 submission.

25 Dr. Cook: This W80 Mod 4, as it is now called, is in

1 the first phase 6-1, where we get the requirements right.  
2 We lay out the approaches to be taken. We are doing that  
3 analysis. We will conclude that work by June of this year,  
4 so just a couple of months. And then we will begin the  
5 phase 6-2. Again, it is meeting cost, scope, and schedule  
6 requirements and is strongly joined by the Air Force,  
7 Strategic Command, NNSA. And given a down-selection to the  
8 W80 family made by Nuke Weapons Council last year, that is  
9 progressing well.

10 Senator Sessions: Good.

11 Senator Donnelly?

12 Senator Donnelly: Thank you, Mr. Chairman.

13 Administrator Klotz, in regards to the cost analysis  
14 and program evaluation office that was created in the fiscal  
15 year 2014 NDAA, are you still fully committed to filling  
16 that out?

17 Dr. Klotz: Yes, Senator Donnelly, we are. We have  
18 worked very closely with the Department of Defense CAPE  
19 organization, Cost Assessment and Program Evaluation, in  
20 putting together a staffing plan, as well as a training plan  
21 to have a similar capability within NNSA. We formally  
22 chartered that in September of this past year, and we are  
23 beginning to build out the number of people in the  
24 organization. We ultimately expect to have 18 people,  
25 Federal employees, in the organization by 2017, and nine



1 people by the end of this year. We currently stand at seven  
2 Federal officials in the office.

3 Senator Donnelly: Well, that kind of leads into last  
4 year we upped the number of personnel to 1,690 positions. I  
5 was wondering what your long-term projections are for  
6 personnel, as well as the skill mix that you see.

7 Dr. Klotz: Well, first of all, Senator, I would like  
8 to actually thank this committee for their help and  
9 assistance in preventing the cap which was set at 1,690 last  
10 year from being even lower than we feared it might be in the  
11 fiscal year 2015 legislative cycle.

12 NNSA staff has decreased by 10.4 percent since 2012.  
13 Yet at the same time, the scope and scale of our work has  
14 greatly expanded. As Senator Sessions just led us through,  
15 we have four ongoing life extension programs. We have three  
16 major capital construction projects. Yet the NNSA manpower  
17 to oversee this work and to look out for the Government and  
18 the taxpayers' interest is decreasing.

19 By the way, this is not the way in which the Department  
20 of Defense does work. For instance, in the B61-12 life  
21 extension program, NNSA's responsibility for that joint  
22 program is \$8.1 billion, and the Air Force is \$1.6 billion.  
23 But to do our work, we have 20 people for \$8.1 billion,  
24 whereas the Air Force has 93 Federal officials and  
25 contractors for \$1.6 billion. So our people are stretched.

1 We are asking them to do a lot. So the 1,690 cap -- we  
2 would hate to see that go any lower this year. In fact, we  
3 would actually like to see it lifted a bit.

4 Senator Donnelly: Ms. Harrington, the NNSA is a world  
5 leader in emergency response to nuclear incidents. What are  
6 we doing to help build capacity around the world so other  
7 countries can deal with the same kind of events that we are  
8 training for constantly?

9 Ms. Harrington: Thank you for that question.

10 The international emergency response programs have  
11 leveraged what we do here domestically in emergency  
12 response. Our international emergency response cooperation,  
13 or IEMC program, has adapted our domestic emergency training  
14 programs and other capacity-building programs, including  
15 development of plans and procedures, drills. Particularly  
16 important are the exercises. We help other countries  
17 organize and other assistance as requested worldwide.

18 We use the same personnel for these international  
19 programs and to train people internationally that we use  
20 here in the United States to do the same thing. So we take  
21 the best of the best. And most importantly, we are working  
22 with the International Atomic Energy Agency to help build  
23 their capacity.

24 Senator Donnelly: Let me ask you. One of the major  
25 programs you work with is installing radiation detectors at

1 ports and border crossings and similar things. And some  
2 have said maybe this does not have as much value because it  
3 is easy to simply smuggle the materials around these sites.  
4 What do you think of that claim?

5 Ms. Harrington: I have to confess that when I hear  
6 that sort of thing, I wonder what else would you do. Every  
7 one of us, when we go through an airport, has to walk  
8 through a detector, and that is there for a purpose because  
9 if you try to go around it, the TSA will not think kindly of  
10 it and will probably escort you aside to give you a  
11 secondary inspection. The same is true when you look at  
12 border crossings, airports, seaports.

13 But what is important here, just like in an airport, a  
14 detector is not effective on its own. It takes people. It  
15 takes training. It takes other capabilities along with it.  
16 For us, that means mobile units. That means handheld units.  
17 That means reaching out to local law enforcement, local  
18 intelligence, and bringing them all together as a community  
19 to work together on this counter-smuggling effort.

20 So when people try to say, well, you just stick one  
21 piece of equipment someplace, it is not going to work. We  
22 would agree with that. But that is not what we do. That is  
23 not how we design our programs. And we just actually had --  
24 I did not bring this for this reason, but we have a little  
25 quarterly newsletter, and a couple of the articles in here

1 happen to be about how we work with the FBI to develop  
2 training programs because we believe that that is an  
3 essential element of how we actually are successful in  
4 preventing smuggling.

5 Senator Donnelly: Thank you.

6 Senator Sessions: Senator Fischer?

7 Senator Fischer: Thank you, Mr. Chairman.

8 Thank you all for being here today.

9 General Klotz, it is great to see you again. I really  
10 appreciated the tours we had of the two facilities in New  
11 Mexico but also Lawrence Livermore. It was very  
12 educational. And again, thank you for doing that.

13 General, there is concern that investment in the  
14 laboratories is really too limited right now to be able to  
15 support any kind of balanced portfolio. You know, we are  
16 looking at production and modernization, which should be, I  
17 think, the first priority, but you also have to meet  
18 necessary scientific capabilities. We need to look at  
19 infrastructure. We have to look at attracting creative  
20 minds that are able to not just refurbish the weapons that  
21 we have but have an understanding of how to create those  
22 weapons as well if we are going to, I think, continue to be  
23 prepared in the future.

24 How do you approach that necessary need to balance?

25 Dr. Klotz: Well, thank you very much, Senator, for

1 that question. And I will give, if I could, a broad,  
2 general comment, and then, of course, Dr. Cook, who is the  
3 scientist here, might like to add something.

4       You are absolutely right. The scientific, technical,  
5 engineering base that we have to do this work is essential  
6 not only for production but for maintaining our capability  
7 over the longer term, but also addressing other pressing  
8 national security needs which all of our laboratories do.  
9 So we need to make sure that we attract the very best minds  
10 out of technical schools, the very best minds out of  
11 graduate schools.

12       The work that they are given at the laboratories, as  
13 you had an opportunity to see firsthand, is leading edge  
14 physics. It is leading edge chemistry. It is leading edge  
15 materials science. And by attracting people in to do that  
16 work, giving them projects to do under our lab-directed  
17 research and development, which is an extraordinarily  
18 important part of our recruitment and retention capability,  
19 in many respects draws them in and keeps them there to work  
20 in this laboratory.

21       I have always thought that in addition to the actual  
22 weapons systems themselves and all the people that organize,  
23 train, and equip those weapons systems, that our scientific,  
24 technical, and engineering base is also an essential pillar  
25 of our overall national deterrence policy and the power that

1 we project to nations across the world.

2           Senator Fischer: Do you think you are able to then  
3 achieve that balance right now with the programs you have in  
4 place, or do you think that it is going to have to be phased  
5 in in the future, that we take care of the number one  
6 priority now and then worry about it in the future? Can we  
7 do it now?

8           Dr. Cook: So we can do some of the balance now. The  
9 balance will always change. There is no question that the  
10 labs and plants along with them are under the mission  
11 assignment of changing the oldest stockpile we have ever had  
12 and the smallest since the Eisenhower administration to one  
13 that is both smaller and younger. It has to be just as  
14 effective. Labs are not developing new nuclear explosive  
15 packages, but they are absolutely changing things within  
16 those packages and they are doing it with the best  
17 simulation that has ever existed, a factor of a million  
18 increase since the end of underground testing.

19           And to give you one example of where excitement is --  
20 and it comes right directly to the comment by the chairman  
21 about cost reduction and schedule constraint -- it is  
22 additive manufacturing. So there are ways of really getting  
23 right into the science of materials, of making parts.

24           On the unclassified side, a lot can be published about  
25 application to non-weapons products. On the classified

1 side, we are doing some exceptional work at the Lawrence  
2 Livermore Lab, Sandia Lab, Los Alamos Lab, and the Kansas  
3 City plant. And I would invite you to go through any one of  
4 those with us. When you do that, you can see that  
5 excitement is palpable, and it drives right to the issue of  
6 constraining cost.

7 And another very quick example, a very important part  
8 of additive manufacturing --

9 Senator Fischer: I have another question, if I could.

10 Dr. Cook: All right. You can see the enthusiasm.

11 Senator Fischer: I see the enthusiasm.

12 [Laughter.]

13 Senator Fischer: I am going to pick up on your comment  
14 about the smallest arsenal since Eisenhower. When you look  
15 at the size and the cost that is associated with that  
16 arsenal, you have commented in the past that those two items  
17 do not directly correspond to each other. Nevertheless, we  
18 have some that are calling for more reductions, particularly  
19 in the hedge that we have, and they view that as a way that  
20 we can pursue more cost savings.

21 First, can you tell me why we have a hedge? Those old  
22 weapons -- they do not have capabilities. I would like you  
23 publicly to be able to address that. And do you believe  
24 that reductions in that hedge are going to produce any kind  
25 of sizable cost savings?

1           Dr. Cook: I will try to give you a couple of simple  
2 concepts.

3           We believe that we have to go to the New START force  
4 balance by 2018. So deployed weapons will come down to the  
5 central limits of the treaty. In doing so, we also believe  
6 that we can reduce the hedge, which is the technical hedge,  
7 and the way we will get there is through the program of life  
8 extensions. What is not so often understood is that the  
9 path to reduction of the technical hedge is the path of life  
10 extensions. That gets us increased confidence. It gets us  
11 a newer set of weapons. We use parts that we have in the  
12 technical hedge because we are doing high reuse life  
13 extension programs. But these too are moving to a smaller,  
14 more trusted deterrent, which is also newer and has a higher  
15 ratio of deployed to total, and is entirely within reason.

16           Senator Fischer: But would you say cost savings is a  
17 false narrative when it comes to the hedge?

18           Dr. Cook: I would say that with any counting of the  
19 weapons only, it is a false narrative to think if you cut  
20 the numbers, you are going to save money. The cost is  
21 dependent on many other things, and there are large fixed  
22 costs.

23           Senator Fischer: Thank you very much.

24           Thank you, Mr. Chairman.

25           Senator Sessions: Senator Heinrich?



1           Senator Heinrich: Well, I want to start out and just  
2 thank Senator Fischer for making it eminently clear that  
3 there is not a linear relationship between the number of  
4 devices and the budget ramifications here. I want to thank  
5 you as well for coming out to New Mexico to those two  
6 facilities, as well as the one in California, and invite any  
7 of you any time. I know many of you have visited those in  
8 the past, but please come back often.

9           Admiral Klotz, I was really pleased to hear you talk a  
10 little bit about LDRD and its importance for long-term  
11 retention. I want to say that the success I think of the  
12 ongoing life extension programs generally are largely  
13 dependent on the previous investments that we have made in  
14 programs like stockpile stewardship that help maintain the  
15 unique capabilities at our national labs. And as you know,  
16 these capabilities support many other Government agencies in  
17 addressing not just nuclear but an entire variety of  
18 national security challenges.

19           I would like your thoughts on whether you think NNSA is  
20 doing enough now to ensure that we continue to have the  
21 expertise and the technical capabilities to anticipate and  
22 respond to future security challenges. And in particular, I  
23 am concerned about the labs' continued ability to attract  
24 and to retain that top talent that you talked about.

25           Dr. Klotz: I think we do, but it is a challenge. As

1 you well know, Senator, at all of our laboratories and our  
2 production facilities as well, a significant portion, in  
3 some cases more than half in some locations, of our  
4 enterprise, more than 50 percent of the workforce is  
5 eligible for retirement on both the Federal side, as well as  
6 on the management and operation contractor side. So again,  
7 attracting those people into replace them in a timely  
8 fashion is something that we have to deal with in many cases  
9 in a marketplace where the same science and engineering and  
10 technical skills are highly sought after by startups and  
11 high-tech industry.

12 So it is important, one, I think that we continue to  
13 stress to our workforce that what they do is important and  
14 it is of enduring importance to the security of this  
15 country, and that they are making a contribution to that.

16 Additionally, it is important that we have consistent,  
17 predictable funding in the work they do. Nothing is more  
18 dispiriting and demoralizing I think to our workforce than  
19 fear of whether what they are working on is going to be seen  
20 through to completion.

21 Senator Heinrich: Thank you.

22 As you know, technology transfer is incredibly  
23 important to me. It is a primary issue for me. It is not  
24 just a secondary one. And this year I introduced a bill,  
25 Senate bill 784, with Senator Gardner of Colorado to

1 accelerate tech transfer by establishing an off-campus  
2 micro-lab that would serve sort of as a front door for  
3 national laboratories. Our 17 national labs annually  
4 conduct more than \$12.5 billion in publicly funded research,  
5 but often times that is behind the fences. While it has  
6 proven to deliver a number of spin-off technologies, that is  
7 a real challenge for the kind of collaboration that we have  
8 really seen effectively accelerate those things. So the  
9 goal of this legislation is to give business owners and  
10 regional academia, even local government greater ability to  
11 interface with those resources.

12 As NNSA Administrator overseeing three of the largest  
13 labs in the country, I would love your thoughts on this  
14 concept generally and if the Federal share of funding were  
15 available from existing tech transfer funds, would you be  
16 willing to carry out a pilot program at one of the labs to  
17 explore this concept further and to be able to evaluate the  
18 results?

19 Dr. Klotz: Thank you, Senator, and thank you for your  
20 personal interest on this as well. As you know, the NNSA  
21 labs have already transferred a lot of their innovations to  
22 industry, a lot of it in the engineering area, but also in  
23 medicine, in climate prediction, a whole host of issues.

24 An ongoing challenge, as you pointed out, has been how  
25 do you have an interface between the entrepreneurial

1 community and the broader academic community when a lot of  
2 our work is done behind the wire, behind the fence, and  
3 there are security barriers to doing that.

4       So we are very supportive of the efforts that you have  
5 outlined to accelerate technology transfer within the  
6 statutory and appropriations constraints that we have to  
7 live with. And we support the notion of a pilot plant. And  
8 as you know, Sandia Laboratories has been in the lead in  
9 setting up a center for -- or proposing a center for  
10 collaboration and commercialization in Albuquerque, as well  
11 as joining with Livermore National Laboratory in setting up  
12 the Livermore Valley Open Campus concept. So these are  
13 things which I know Secretary Moniz is very interested in  
14 pursuing. In fact, he has set up an office especially to do  
15 tech transfer, and we in NNSA fully support that and will be  
16 doing that in our own mission space.

17       Senator Heinrich: I look forward very much to working  
18 with you on that.

19       Thank you, Mr. Chairman.

20       Senator Sessions: Senator Graham?

21       Senator Graham: Thank you, Mr. Chairman.

22       What is the effect of sequestration on your ability to  
23 do your job if it goes back into effect?

24       Dr. Klotz: Thank you, Senator. We think that it would  
25 be -- pick your adjective -- devastating. It would

1 certainly force us to take a look at the programs and  
2 projects that we have laid out. Clearly many of those  
3 programs and projects would have to be delayed, which would  
4 drive costs even higher for those programs, and in some  
5 cases might actually have to be eliminated.

6 Anything that we did in terms of our weapons programs  
7 would have to be something we would do collaboratively with  
8 the Department of Defense and Strategic Command because we  
9 develop a warhead to go on one of their delivery systems,  
10 and to the extent that that was impacted by limits of the  
11 Budget Control Act, it would inform how we would proceed  
12 with our own life extension programs and the scientific  
13 programs that support those.

14 Senator Graham: Would you say it would seriously  
15 compromise your ability to perform your duties for the  
16 country?

17 Dr. Klotz: It would have a serious impact, yes, sir.

18 Senator Graham: MOX.

19 Dr. Klotz: Yes, sir.

20 Senator Graham: Okay, our favorite subject.

21 [Laughter.]

22 Senator Graham: About 60-plus percent built. Do you  
23 agree with that?

24 Dr. Klotz: There are a number of ways in which you can  
25 say "percent built." I will not argue with you over 60

1 percent.

2 Senator Graham: Some say 67. I say 60. It is over  
3 half built.

4 Dr. Klotz: We agree with that, over half built.

5 Senator Graham: The treaty with Russia regarding the  
6 MOX program takes 30-something tons of weapons-grade  
7 plutonium off the market in Russia and the United States.  
8 That is a good thing. Right?

9 Dr. Klotz: Absolutely.

10 Senator Graham: Maybe one of the best nonproliferation  
11 agreements we have negotiated with anybody.

12 Dr. Klotz: Yes, sir.

13 Senator Graham: We do not want to lose that.

14 Dr. Klotz: No, sir.

15 Senator Graham: In 2010 in the last update of the  
16 treaty, the United States said that we would use MOX as the  
17 disposition method. Is that correct?

18 Dr. Klotz: That is correct.

19 Senator Graham: So over half built, 60 percent. At  
20 the end of the day, they are studying alternatives. I have  
21 been looking at this since the 1990's. I do not see an  
22 alternative that is workable, that saves money, but I guess  
23 we will wait and see.

24 From your point of view, to abandon the disposition of  
25 this material, would that be wise?

1           Dr. Klotz:  Senator, like you, we will be very  
2 interested in the results of the reports, which were  
3 mandated by Congress.  The first one is due now and will be  
4 out within a matter of days.  It will look at two  
5 alternatives:  the MOX alternative, the one we have now, as  
6 well as an alternative that is referred to as --

7           Senator Graham:  Right.  I guess my question is you  
8 would not suggest that we just basically withdraw from the  
9 treaty.

10          Dr. Klotz:  No, sir.

11          Senator Graham:  So we are going to do something with  
12 this material.

13          Dr. Klotz:  We should do something with this material.

14          Senator Graham:  If we do not, we are making a huge  
15 mistake.

16          Dr. Klotz:  I would not disagree with that.

17          Senator Graham:  The last thing you want to do right  
18 now with the Russians is break a treaty with them over  
19 reducing the amount of weapons-grade plutonium they possess.

20          Dr. Klotz:  Yes, sir.

21          Senator Graham:  So all I ask of the NNSA is that when  
22 we look at these alternatives, we understand that the goal  
23 is still the same, which is to alleviate the material.  We  
24 have made a treaty with the Russians to go the MOX route.  I  
25 have no interest in going back to the Russians and saying,

1 hey, would you work with us to change this because I do not  
2 think that is particularly smart right now. We will stay on  
3 top of the cost, and when we get these reports, I look  
4 forward to talking to you.

5 But at the end of the say, South Carolina, Mr.  
6 Chairman, has agreed to accept this weapons-grade plutonium  
7 years ago, 34 tons, enough to build thousands of warheads.  
8 Is that fair to say?

9 Dr. Klotz: Yes.

10 Senator Graham: How many would you say, Ms.  
11 Harrington?

12 Ms. Harrington: 34 tons divided by 8 kilograms per  
13 weapon.

14 Senator Graham: So what does that come out to?  
15 Thousands.

16 Ms. Harrington: Thousands.

17 Senator Graham: Okay. So we got thousands of warheads  
18 that can be made from this material, 60 percent completion  
19 of the disposition method. South Carolina signed up for  
20 this a long time ago understanding certain things would  
21 happen. From the Department's point of view, the last thing  
22 you want to do in my view is to tell the State that you are  
23 going to do something, get the State to sign up for a  
24 mission that is -- you know, this is pretty tough stuff,  
25 taking weapons-grade plutonium in your own State -- and bail



1 out on them. You do not want to bail out on the Russians.  
2 You do not want to bail out on South Carolina. So please  
3 understand that how we deal with the MOX program is going to  
4 affect a lot of things in the future.

5 Dr. Klotz: Yes, sir.

6 Senator Graham: Thank you very much.

7 Thank you, Mr. Chairman.

8 Senator Sessions: Thank you.

9 If the sequester remains in effect, which the budget we  
10 passed does not -- or at least provides more money for the  
11 Defense Department, what percentage of reduction in your  
12 numbers -- was it \$8.9 billion we are scoring you to have  
13 next year? Can you give an exact figure or would you know  
14 what it would be if the sequester stayed in place?

15 Dr. Klotz: Our overall budget request was for 12.6.

16 Senator Sessions: I have 8.9. What is the difference?  
17 What are we talking about?

18 Dr. Klotz: So in the weapons activities, that is the 8  
19 percent, that portion of it. Again, it would depend on how  
20 -- since we and the rest of the Defense Department all draw  
21 from the 050 budget account, it would depend on how things  
22 were allocated --

23 Senator Sessions: DOD would make some allocation  
24 choices.

25 Ms. Harrington, Mr. Trimble mentioned the Russians and

1 the ceasing of cooperation. We just have a few minutes, but  
2 can you give us briefly where we are with cooperation with  
3 the Russians on nonproliferation and what that means for us?

4 Ms. Harrington: Certainly, Mr. Chairman.

5 As you know, we have over 2 decades very close  
6 cooperation with the Russians, and we are very disappointed  
7 to see that Russia has chosen not to continue to work with  
8 us. We continue to view Russia as still being one of the  
9 highest risk countries in the world. They have huge  
10 stockpiles of highly enriched uranium and plutonium, and  
11 despite the fact that we, in partnership with our labs, have  
12 helped them improve their practices, improve their security,  
13 develop training programs, even helped them set up their own  
14 training center for security, we still lack the confidence  
15 that they recognize the scope of the problem, the issue of  
16 dealing with insider threats, and quite frankly, the  
17 materials that we have seen being smuggled. Real nuclear  
18 materials smuggled have all come out of the former Soviet  
19 Union.

20 Senator Sessions: What kind of history can you share  
21 with us of actual smuggling of nuclear materials out of  
22 Russia?

23 Ms. Harrington: We would be happy to come back in a  
24 classified setting and share that detailed information with  
25 you.

1 Senator Sessions: Okay.

2 Now, when you say they have ceased to cooperate, to  
3 what extent does that create risk? Can you give specific  
4 examples in this public setting?

5 Ms. Harrington: Well, for example, one of our primary  
6 efforts in Russia -- and it was a very unique opportunity --  
7 was to work with them not just on stockpiles, but actually  
8 work with them on the security of the facilities where they  
9 store their warheads. So extremely important in terms of  
10 maintaining control over the most single largest threat that  
11 could be posed against us. So that kind of work we are no  
12 longer able to do directly with them.

13 Senator Sessions: They said no longer can you come to  
14 our facilities?

15 Ms. Harrington: Correct.

16 Senator Sessions: Did they explicitly state the reason  
17 for that?

18 Ms. Harrington: They have stated that in the future  
19 they will be able to fully support all of the security  
20 programs that we had developed with them by themselves.  
21 They will support it out of their budget, and because they  
22 will be funding it, they do not see a need for us to be on  
23 site.

24 Senator Sessions: General Klotz, the January 15  
25 STRATCOM report on balance in nuclear weapons programs

1 suggests that due to the current funding emphasis on  
2 certifying the nuclear stockpile and performing life  
3 extension programs on aging weapons, there may be  
4 insufficient funding and science activity to, quote, prepare  
5 to respond to future uncertainties. Close quote. And there  
6 is concern about losing, quote, a full design and production  
7 capability. Close quote.

8           What can you do to ensure our labs maintain a  
9 responsive design capability to address future  
10 uncertainties?

11           Dr. Klotz: Thank you, Chairman.

12           That is also a concern we share. As Dr. Cook mentioned  
13 earlier -- I will let him amplify if he would like --  
14 striking a balance between the production that we need to do  
15 today, which depends an awful lot, obviously, on science and  
16 engineering, and for the future is one that we have to pay  
17 attention to and that we worry about, particularly with an  
18 aging workforce both on the Federal and the laboratory and  
19 plant production sides. But the work that our scientists,  
20 technicians, and engineers do at the laboratories and in the  
21 production facility really is leading edge physics,  
22 chemistry, materials science, computing science, and I think  
23 that the skill that they developed in terms of working with  
24 the existing systems and keeping them up to date provides  
25 the basic necessary requirements they would have to have for

1 any future contingencies that would arise.

2 Dr. Cook: If I were to add to that --

3 Senator Sessions: Please, go ahead.

4 Dr. Cook: Briefly, in the 2 decades since we stopped  
5 underground testing, it took about a decade to put the  
6 facilities in place for stewardship. It took about another  
7 decade to really get them under control, get the diagnostics  
8 there, get the people trained. We have achieved that now.  
9 There are still refinements to be made, but at all of the  
10 labs, they each now have facilities that are driven to get  
11 uncertainties down in the simulations that we have. And  
12 over the last 2 years, with stable budgets and your support,  
13 we have achieved the level of experimental productivity in  
14 laser experiments and accelerated experiments and  
15 hydrodynamic experiments, explosive experiments that are  
16 really challenging the people and driving the codes. That  
17 comes right to the issue of challenging people. A lot of  
18 good training of people who have university backgrounds, but  
19 they are not trained in the weapon program until they get in  
20 the labs. All of that really is going on. And that is a  
21 part of the program that is not often seen.

22 Senator Sessions: Thank you. I do think good,  
23 challenging work that is important to America is a  
24 motivating factor and keeping people busy is better than not  
25 being busy. Do you not agree?

1 Mr. Trimble: Absolutely.

2 Senator Sessions: This is important work and we need  
3 to make sure our people are properly challenged.

4 Senator Donnelly?

5 Senator Donnelly: I just have a couple of questions I  
6 would like to follow up with, somewhat along the same line,  
7 Dr. Cook. Much has been commented regarding balancing,  
8 overhauling the aging stockpile, and keeping our scientists  
9 at the forefront to hedge against uncertainty. So how do  
10 you work that nuance of achieving the balance between the  
11 two?

12 Dr. Cook: The short answer is through appropriate  
13 challenges. An immediate example right now is with the W80  
14 Mod 4. In a modern way of looking at the alternatives we  
15 have, we are really challenging the labs to use their best  
16 codes, their best people, and get into some experimental  
17 data instead of guessing about what the results are with  
18 regard to a materials model, the behavior of materials, for  
19 example.

20 Another way is looking at all the concepts and the ways  
21 that we could run the interoperable weapons for the Air  
22 Force and the Navy. While that effort is delayed, we have  
23 got some time to really go through in a more formal way  
24 challenging the people to look at some things that would  
25 otherwise be considered out-of-the-box and too risky. And

1 so I am back to the experiments again. Experiments are  
2 being done with explosives driving both surrogate material  
3 and then in Nevada now plutonium to determine whether some  
4 of the ideas for improving things, including stuff like  
5 additive manufacturing and less toxic materials, can  
6 actually pay off. That is the way we get the balance. The  
7 engineering side very heavily taxed, but as the chairman  
8 just said, we are absolutely keeping the design side as  
9 challenged as we can.

10 Senator Donnelly: Thank you.

11 Mr. Trimble, follow up a little bit on MOX. What do  
12 you see as the root causes of the large cost overruns that  
13 have happened there?

14 Mr. Trimble: In I think it was 2014, we did a report  
15 looking at MOX and the cost increases. We were trying to  
16 get at that issue of what were the cost drivers. At the  
17 time, DOE had not done a formal root cause analysis. They  
18 had identified some areas that they believed are the reasons  
19 for their cost increases such as unanticipated safety  
20 requirements from the NRC and other things. As a result of  
21 that work we did, we recommended they conduct a formal root  
22 cause analysis.

23 In January 2015, DOE came out with their root cause  
24 analysis. They identified three key areas driving those  
25 cost increases. One was the lack of experienced staff. One

1 was the lack of alignment of contract incentives with  
2 performance, and one was the atrophy of the supply chain.

3 We have now gone back to look at that analysis that  
4 they have done to see how thorough it was, or sometimes in  
5 the past, we have had concerns that what have been  
6 identified as causes are not really necessarily a reason,  
7 for example, if you had lack of experienced staff. The real  
8 cause is what led you to have inexperienced staff on that  
9 case. So those are the kind of questions we would look at.

10 I think one of the things that was interesting was that  
11 out of that root cause study, they came up with a number of  
12 recommendations. 11 recommendations came out of DOE's root  
13 cause study. I think that speaks to another recommendation  
14 we had in that report, which was for DOE to establish a  
15 requirement to always conduct a root cause analysis when  
16 your cost increase or your schedule delayed by about 25  
17 percent. This is like on the DOD side. I think it is the  
18 Nunn-McCurdy breach, if I am remembering correctly. We had  
19 a recommendation for DOE to pursue the same thing when they  
20 had a similar kind of overrun in their programs.  
21 Unfortunately, DOE disagreed with that recommendation.

22 Senator Donnelly: Thank you.

23 Admiral, we would not want you to come all the way over  
24 here without throwing a pitch your way. So you are building  
25 a new spent fuel rod -- a new spent fuel pond -- I am sorry



1 -- at the Idaho National Lab. It has gone backwards a  
2 little bit due to the lack of appropriations. And I was  
3 wondering if you can explain the importance of this effort  
4 and what the delay has cost the program and what the cost  
5 will be if it continues this way.

6 Admiral Richardson: Senator, thanks for the question,  
7 and thank you very much to everybody on the committee for  
8 their firm support of naval reactors.

9 As I begin to answer the question, I would just like to  
10 compliment General Klotz and my colleagues in articulating  
11 the challenges that they share. And naval reactors, by  
12 virtue of managing the naval nuclear propulsion program from  
13 cradle to grave, shares all of those challenges whether it  
14 has attracted the right people, maintaining the right tools  
15 and equipment, and the infrastructure. All of those  
16 challenges, including tech transfer -- we share those inside  
17 the naval nuclear propulsion program.

18 Part of our challenge today is to recapitalize a spent  
19 fuel handling facility. To call it a pond is really to  
20 oversimplify it.

21 Senator Donnelly: That would be my specialty.

22 [Laughter.]

23 Admiral Richardson: It is an absolutely critical node  
24 in our management of our program. All of the naval nuclear  
25 spent fuel goes to that facility for eventual processing and

1 transition into dry storage, awaiting shipment to a national  
2 repository when ready. Without a facility that manages that  
3 production line efficiently to meet fleet needs, we would  
4 quickly become backed up and we would have to bring aircraft  
5 carriers and submarines and leave them next to the pier  
6 rather than underway.

7 By virtue of the delays, we have incurred some costs,  
8 and before I describe those, I would like to say, though,  
9 that particularly in the last year, we got a tremendous  
10 signal from Congress to start funding of that facility in a  
11 serious manner, and we have come out of the blocks at a  
12 sprint to reach critical decision one. We are ready to  
13 publish our environmental impact statement this year. And  
14 so we are moving out briskly to move this down the track.

15 It has cost us some. We have been delayed about 5  
16 years from our original plan. That has resulted in about  
17 \$400 million in escalation and inefficiency costs just  
18 moving the facility, as well as \$500 million to buy  
19 temporary storage containers to store aircraft carrier fuel  
20 until the new facility is built. So we had a plan in place  
21 to recycle those containers. With the delay in the  
22 facility, there is no place to recycle them through, and we  
23 have to just store it and build temporary facilities.

24 Going forward, we would see the same thing if it was  
25 delayed further. But as I said, I think we are off and

1 running on that. We anticipate starting construction on  
2 that after getting the design very mature in about 2019,  
3 bringing the facility online in 2024, fully operational in  
4 2025.

5 Senator Donnelly: Thank you, Admiral.

6 Senator Sessions: Senator Heinrich?

7 Senator Heinrich: Thank you, Chairman.

8 Dr. Cook, I understand that there may be a need in the  
9 future for a new source for tritium production. As you  
10 know, that only has a 12-year half-life. To produce tritium  
11 in a commercial power reactor and provide a new domestic  
12 facility to enrich the uranium fuel could literally cost  
13 taxpayers several billion dollars. In your view, could we  
14 secure enriched uranium instead from our allies such as in  
15 the UK to be used for tritium production instead of spending  
16 this very large amount of money, which inevitably would come  
17 out of the weapons budget?

18 Dr. Cook: I will answer the first part of this, and  
19 then I will turn to Under Secretary Klotz for the second  
20 part.

21 The first part is for the current supply of unobligated  
22 uranium, we are good for a period time. We know what the  
23 time is. And we actually provide tritium to the entire  
24 stockpile. So we know what the needs are.

25 With regard to other sources of uranium, we are doing

1 an in-depth study, but that might only get us down a period  
2 of time. Eventually the country needs a domestic source of  
3 uranium enrichment not only for tritium production, which we  
4 do with low-enriched uranium, but also for naval propulsion,  
5 which requires a higher level of enrichment. So we will not  
6 dodge that bullet, but we might extend the time if we find  
7 some more material. Nevertheless, we are adhering to the  
8 State Department and its obligations, our obligations, under  
9 existing treaties.

10 Is there anything you wish to add?

11 Dr. Klotz: The only thing I would add is we have to  
12 ask ourselves if we a major nuclear power -- and we are --  
13 do we need the capability to do some of the basic things  
14 associated with being a major nuclear power, and that is  
15 providing low-enriched uranium to produce our own tritium as  
16 opposed to relying upon even our closest allies and friends,  
17 and over the longer term, developing highly enriched uranium  
18 ultimately for the U.S. Navy, which uses it in over 40  
19 combatant ships.

20 So this is an issue which the Congress has asked us to  
21 provide a report on in terms of what our tritium needs are,  
22 what our low-enriched uranium needs are in order to produce  
23 tritium, and that should be coming out very, very shortly.

24 But again, I think the fundamental question is what do  
25 we as a Nation need in terms of capability in this regard.

1           Senator Heinrich: Well, I would certainly suggest we  
2 should also look at the cost/benefit analysis there as well.

3           Thank you.

4           Let us see. One last question I guess for  
5 Administrator Klotz. Can you speak to whether there are any  
6 plans for the national labs to work with IAEA in order to  
7 make sure if there is potential for adding additional trust  
8 and confidence to the inspections that are planned under the  
9 recent framework that was announced with Iran? Can you  
10 speak at all to whether or not there would be opportunities  
11 there for adding additional levels of security to that  
12 arrangement?

13           Dr. Klotz: Let me just say at this stage, Senator,  
14 that as Secretary Moniz has said in his public statements  
15 and I believe in his briefings to Members of both houses,  
16 that a lot of the policy decisions that were part of the  
17 negotiation process were informed by the technical  
18 knowledge, expertise, and analysis that was done within our  
19 labs and within our production facilities. And I would  
20 expect that that would be an important part of further steps  
21 in bringing about an agreement and, if an agreement,  
22 implementing that agreement.

23           Senator Heinrich: Well said. Thank you.

24           Senator Sessions: Thank you.

25           We thank you all.

1 I would ask General Klotz. On the basis of money  
2 expended and the estimated cost of the MOX lab, what  
3 percentage of the money expended are we at at this point?

4 Dr. Klotz: Senator, that depends upon your assumption  
5 of how long -- what the annual appropriation will be, what  
6 we will spend on that, and how long it would take to finish  
7 the project. The longer we take to do it, the more the cost  
8 will be, and therefore, our cost to go would vary. I do not  
9 know if there is anything we would add to that.

10 Senator Sessions: So you do not have a percentage.

11 Dr. Klotz: I do not have a percentage. It depends on  
12 your assumption of how much we are going to fund that. You  
13 know, funding it at the current level, as Secretary Moniz  
14 has said, is not optimal funding, if what you are trying to  
15 do is to bring the project to closure. The less you spend,  
16 the longer it takes to bring the project home and the more  
17 expensive that is. So what we have spent to date would be a  
18 function of how long we expect that we would take to  
19 complete the project.

20 Senator Sessions: The criticism at NNSA has been that  
21 you have been unable to plan, manage, or oversee and hold  
22 accountable a nuclear weapons expertise on time, within  
23 cost. The Mies-Augustine congressional advisory panel on  
24 the governance of the nuclear security enterprise found  
25 mismanagement at DOE and NNSA to be largely to blame for

1 these flaws. The fiscal year 2015 NDAA directed you,  
2 Administrator Klotz, to provide views on this panel's  
3 recommendations. We have not received those yet I believe.  
4 Do you expect to have your reviews on that?

5 Dr. Klotz: Yes. I hope that this will come up here  
6 very, very soon. It is still in the coordination process  
7 within our own Department.

8 Senator Sessions: So, Mr. Trimble, do you have  
9 anything to add to that discussion of where we are and any  
10 ideas for corrective action?

11 Mr. Trimble: Well, I think in my opening statement, my  
12 general comment is I think there are some areas where we  
13 have made specific recommendations where I think progress  
14 could be made in terms of cost estimating and analysis of  
15 alternatives, looking at programs. I think work we have  
16 ongoing that will be out later this year looking at contract  
17 management and reliance on contractor assurance systems will  
18 also dovetail nicely with the Mies report.

19 Senator Sessions: With regard to, I think, Senator  
20 Heinrich's question, maybe to follow up on that, General  
21 Klotz what is NNSA's assessment concerning the ability of  
22 Iran to mount a future nuclear weapon atop an ICBM or cruise  
23 missile? And do the national labs have expertise that  
24 contributes to that discussion and analysis?

25 Dr. Klotz: Well, in terms of specific capabilities of

1 Iran or any country, I think we would have to discuss that  
2 in a smaller setting. But again, as responded to the  
3 Senator from New Mexico, there is extraordinary capability  
4 within our laboratories to do the types of research and  
5 analysis that can help inform our policymakers as they deal  
6 with --

7 Senator Sessions: And they are doing that now? And  
8 there are no prohibitions that you are aware of in that  
9 cooperative effort -- law or policy.

10 Dr. Klotz: In terms of informing policy, no.

11 Senator Sessions: Well, thank you all. It is an  
12 important hearing. You have a very important role in the  
13 national security. My impression, I will state again, is  
14 that some of the complaints that have been outlined, GAO and  
15 others, are being addressed effectively, and I have a sense  
16 that there is a tighter control and a more focused operation  
17 ongoing under your leadership, General Klotz. And we thank  
18 all of you for what you do. We appreciate your cooperation  
19 and service.

20 We are adjourned.

21 [Whereupon, at 3:46 p.m., the hearing was adjourned.]

22

23

24

25