



Congressional Hearing
May 19, 2026

Committee on Armed Services

Job No. 1707205-001

1 TO RECEIVE TESTIMONY ON THE SCIENCE AND TECHNOLOGY
2 PRIORITIES IN REVIEW OF THE DEFENSE AUTHORIZATION REQUEST
3 FOR FISCAL YEAR 2027 AND THE FUTURE YEARS DEFENSE PROGRAM
4

5 Tuesday, May 19, 2026
6

7 U.S. Senate
8 Subcommittee on Energy Threats
9 and Capabilities
10 Committee on Armed Services
11 Washington, D.C.
12

13 The subcommittee met, pursuant to notice, at 3:00
14 p.m., in Room SR-222, Russell Senate Office Building, Hon.
15 Joni Ernst, chairman of the subcommittee, presiding.

16 Committee Members Present: Senators Ernst, Slotkin,
17 Shaheen, Reed, Kaine, Peters, and Kelly.
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1 OPENING STATEMENT OF HON. JONI ERNST, U.S. SENATOR
2 FROM IOWA

3 Senator Ernst: Good afternoon and thank you for
4 appearing today. The Subcommittee welcomes today Under
5 Secretary of Defense for Research and Engineering and Chief
6 Technology Officer of the DoD, Emil Michael; Deputy
7 Assistant Secretary of the Army for Research and
8 Technology, Mr. Chris Manning; Deputy Assistant Secretary
9 of the Navy for Research, Development, Test and Evaluation,
10 Mr. Dave Tremper; and Associate Deputy Assistant Secretary
11 of the Air Force for Technology, Engineering, and Product
12 Support, Dr. Janet C. Wolfson. Thank you all very much.

13 Our witnesses appear before us at a critical moment.
14 China, Russia, North Korea, and the weakened Iranian regime
15 continue to threaten U.S. interest, our forward forces, and
16 the homeland. This Subcommittee has heard extensive
17 testimony on the challenges we face, from China rapidly
18 closing the gap in artificial intelligence to the risks
19 posed by adversarial biotechnology. Today we are here to
20 examine how the Department and the Services are working
21 together to research, develop, and field the capabilities
22 our warfighters need faster than our adversaries.

23 In Ukraine, we have seen the timeline from innovation
24 to battlefield use shrink from months to minutes. U.S.
25 small businesses can play the same role for our military,

1 and I look forward to hearing how the Department is
2 leveraging their innovation and accelerating the transition
3 of new technologies to the force. I also want to
4 understand how lessons from recent conflicts are helping
5 reduce the time it takes to deliver capability to the
6 warfighter, and how we can help move even faster.

7 Our servicemembers performed heroically during
8 operations against the Iranian regime, and I would like to
9 hear how the Department's science and technology enterprise
10 contributed to that success. From the first combat use of
11 the LUCAS drone to advances in AI-enabled systems, the
12 United States cannot afford to fall behind in harnessing
13 the innovation and entrepreneurial strength we have here at
14 home.

15 On the topic of AI there are two areas I would like to
16 understand. First, I want to know where we stand when it
17 comes to harnessing the best of what America's frontier
18 labs have to offer for our national defense. These labs
19 offer our warfighters a key advantage on the battle space,
20 and I want to understand how we are engaging with them to
21 make sure we are integrating them to the greatest extent
22 possible. Then, second, I want to discuss leveraging
23 autonomous systems.

24 Thank you, and I will now turn to the Ranking Member,
25 Senator Slotkin.

1 STATEMENT OF HON. ELISSA SLOTKIN, U.S. SENATOR FROM
2 Michigan

3 Senator Slotkin: Thank you, Senator Ernst. And sorry
4 to make you wait there at the beginning. We were both
5 voting, so that we did not have to interrupt you all again.

6 I am super interested in this hearing and really
7 appreciate everyone being willing to come and talk about
8 this. I know that it is often complicated to do that in an
9 unclassified setting. We had a classified briefing on the
10 classified AI race, particularly vis-à-vis China not so
11 long ago.

12 But I think it is important that we start to have this
13 conversation out in public as much as we can, because the
14 public should be invested and understand that this is
15 actually a race, similar to races we have had in the past,
16 such as the nuclear race. Who gets to the most capable AI
17 first does really matter, and I think people need to
18 understand that as they struggle to understand what AI is
19 going to need just back here at home.

20 As I understand it, the Chinese are about 6 to 12
21 months behind us, which sounds like both a little and a
22 lot, depending on how well you know this topic. And I
23 think it is hard to overstate how AI is going to change how
24 we fight wars, how we think and engage in conflict, who
25 wins and what the definition of winning is. And unlike

1 warfare of the past, this new kind of wave is being led by
2 private sector companies. It is not government-funded labs
3 or research institutions that are coming up with all the
4 stuff. It is the private sector, a number of companies who
5 are cutting edge, and you all, in your various departments,
6 have to manage those relationships and make sure we win,
7 even though you do not control the things that go on at
8 this private sector company.

9 I really believe in our potential to win the fight,
10 and I just will not give in to people who have like a dark
11 cloud over this race. But I do think it is going to come
12 down to people, chips, and power, and making sure we have
13 those key ingredients, that we have the best people and
14 ideas, the most capable chips, and we have power, meaning
15 energy, in order to support that future.

16 I will save my questions until our multiple rounds
17 here, but I appreciate everyone and what you do. We are
18 all invested, in a bipartisan way, in being successful, so
19 thanks for being here.

20 Senator Ernst: Yes, thank you, Ranking Member. And
21 we will start now with opening statements from witnesses.
22 We will start with Secretary Michael, and we will just
23 proceed across the dais here. So if you would, you are
24 recognized for 5 minutes, Secretary.

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1 STATEMENT OF THE HON. EMIL G. MICHAEL, UNDER
2 SECRETARY OF DEFENSE FOR RESEARCH AND ENGINEERING,
3 DEPARTMENT OF DEFENSE CHIEF TECHNOLOGY OFFICER

4 Mr. Michael: Thank you, Chair Ernst and Ranking
5 Member Slotkin and distinguished members of the Committee,
6 when they get here. I am honored to be here along with
7 esteemed colleagues, Dr. Janet Wolfson, Mr. David Tremper,
8 and Mr. Chris Manning.

9 My mandate, as the Department's Chief Technology
10 Officer, is to ensure delivery of tangible, decisive, and
11 battlefield-ready technology to our military, and to do it
12 at velocity and scale. The urgency stems from the hard
13 truth that if we do not maintain a dominant technological
14 advantage, American servicemembers will pay the price in
15 combat.

16 The reality is heightened by the strategic environment
17 we face. Our adversaries are investing heavily and moving
18 with a purpose that surpasses key technology areas that
19 will define the course of future conflicts, including AI,
20 quantum, munitions production. However, we have strategic
21 national assets that our adversaries do not. We have a
22 dynamic innovation ecosystem comprised of unmatched talent
23 and unlimited creativity and lots of capital markets that
24 support those industries. My office remains focused on
25 harnessing the full potential of our innovation ecosystem

1 to serve the American warfighter.

2 If you remember, after I was confirmed last May my
3 first order of business was to restore focus on
4 technologies that we need to maintain dominance on the
5 battlefield. I inherited a list of 14 critical technology
6 areas, which really did not prioritize anything. They were
7 a laundry list that diluted our resources and inevitably
8 slowed progress. Through rigorous data-driven analysis and
9 in consultation with the military services and experts in
10 the IC, I made the decision to pare that list down to six
11 key areas. Those include applied artificial intelligence,
12 biomanufacturing, contested logistics technologies, quantum
13 and battlefield information dominance, scaled directed
14 energy, which means cheap and proliferated, and scaled
15 hypersonics, which also means cheap and proliferated.

16 The Department is focusing its investments, its
17 talent, its leadership around these areas while the private
18 sector crowds in capital to supercharge the process.

19 I want to be clear that the other technologies, such
20 as space and microelectronics, remain important. R&E will
21 continue to carry out our statutory mandate to provide
22 rigorous oversight across the Department's R&D portfolios,
23 and ensure attention, advocacy, and resources continue to
24 be devoted to those areas.

25 As an example of this quick progress, we rolled out

1 GenAI.mil, which was the Department's first department-wide
2 AI platform, which did not exist before, and in just a few
3 months we have got 1.4 million of our 3 million members
4 have used our GenAI tools, which is an incredible increase
5 from the 80,000 before that.

6 But we are not limiting that deployment to unclassified
7 networks alone, which was what GenAI.mil started as. We
8 signed agreements with virtually all leading AI frontier
9 models and infrastructure companies in the last few months
10 to deploy their capabilities directly onto the Department's
11 classified networks.

12 We are also bringing innovation to production
13 acquisition of conventional weapons, enabling the return of
14 mass effects through the employment of large numbers of
15 less-exquisite weapon systems. From the deployment of the
16 LUCAS drones, which we were able to try in theater and
17 speed up the R&D process to make them a program of record,
18 we have also signed deals with new entrants in the last
19 week, with five new companies, to develop low-cost,
20 containerized cruise missiles and low-cost hypersonic
21 missiles. These are evidence of our openness to new
22 industry, that will do fixed price, fixed cost, and fast
23 delivery.

24 As I noted earlier in my remarks, the innovation
25 ecosystem now has a unity of effort in the Department of

1 War. We have consolidated the Chief Digital and AI Office,
2 DIU, DARPA, the Office of Strategic Capital, SCO, and TRMC
3 under my leadership, and that gives us the ability to
4 reduce duplication and increase effort on things we need to
5 at the Department.

6 With that I will leave it to my colleagues.

7 [The prepared statement of Mr. Michael follows:]

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1 Senator Ernst: Thank you very much. Mr. Manning, you
2 are recognized for 5 minutes.

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1 STATEMENT OF CHRIS MANNING, DEPUTY ASSISTANT
2 SECRETARY OF THE ARMY FOR RESEARCH AND TECHNOLOGY

3 Mr. Manning: Thank you. Chairman Ernst, Ranking
4 Member Slotkin, and distinguished members of the
5 Subcommittee, thank you for the opportunity to testify
6 today on the Army's innovation enterprise. It is an honor
7 to represent the dedicated scientists, engineers, and
8 acquisition professionals who work tirelessly to ensure
9 that our soldiers remain the most lethal, protected, and
10 technologically advanced land force in the world.

11 This is an exciting time for the Army, as we embark on
12 a generational transformation of how we do business. The
13 battlefield of today is hyperconnected, highly contested,
14 and characterized by extremely rapid technology cycles. To
15 dominate in this environment, the Army cannot rely solely
16 on acquisition methods of the past. We must fundamentally
17 transform how we discover, develop, and deliver
18 capabilities to the tactical edge.

19 In coordination with the Department of War and our
20 partners in Congress, the Army has undertaken a bold
21 acquisition reform effort, aligning the systems of how we
22 innovate, develop, and buy under Portfolio Acquisition
23 Executives. This reform ensure that every dollar spent on
24 our applied science and technology enterprise is
25 deliberately synchronized with requirements generation,

1 development, and fielding. It allows us to get new
2 overmatching capabilities out of research and into the
3 hands of our soldiers more efficiently and effectively than
4 ever before.

5 Last year, in coordination with Army leaders, we
6 conducted a comprehensive review of the Army's science and
7 technology program, identifying areas where the Army must
8 keep or increase investments and areas where we should rely
9 more on commercial sector innovation. As a result of this
10 analysis we began to realign funding through reprogramming,
11 and you can see the full effect of this rebalancing in our
12 fiscal year 2027 budget request. We increased S&T
13 investments in areas such as long-range fires, counter-
14 C5ISRT, and counter-UAS. We plan to capitalize on heavy
15 commercial industry investment in areas such as C3 and
16 autonomy.

17 Overall, the Army's S&T budget request for fiscal year
18 2027 is \$2.773 billion, about 11 percent above our fiscal
19 year 2026 request.

20 The Army faces competing needs which we work
21 thoughtfully to balance. We must provide our soldiers
22 today with advanced capabilities to meet the current
23 threats, without abandoning the long-term fundamental
24 research necessary to maintain our advantage for the next
25 century. Our fiscal year 2027 budget request acknowledges

1 this reality. You will see we made reductions to our basic
2 research program, we increased our funding request for
3 applied research S&T. We will remain committed to a robust
4 level of fundamental science.

5 We have also continued to improve and expand the Army
6 Research Risk Assessment Program. This effort safeguards
7 taxpayer-funded research by ensuring Army investments flow
8 to academic partners who are both scientifically credible
9 and capable of maintaining secure research environments.

10 As we have seen over the course of multiple conflicts
11 across the world, product development cycles can be
12 measured in weeks and days, not years. To address the need
13 for extreme agility, the Army shifted how we engage
14 nontraditional defense contractors, startups, and
15 commercial tech sector. We are taking the best practices
16 in technology maturation in commercial industry and
17 applying them to how we do business in the Army.

18 The newly launched Pathway for Innovation and
19 Technology, or PIT, represents "innovation in the dirt" and
20 operates under three guiding principles: speed is more
21 important than perfection; early soldier iteration is
22 critical; and we must validate the demand signal before we
23 make large-scale investments.

24 The PIT ties together Army Service Component Commands,
25 Army Corps, and Army Divisions, with the industry

1 engagement efforts of Army FUZE. With this construct, the
2 PIT allows acquisition professionals to iterate directly
3 with soldiers in the field, turning tactical demand signals
4 into fielded prototypes in months rather than years or
5 decades. While this new program is still working towards
6 full operational capability, it is already starting to bear
7 fruit.

8 Finally, on behalf of the entire Army S&T community I
9 would like to express my appreciation for the critical
10 support this Committee provides. We cannot succeed without
11 you.

12 Thank you again for the opportunity to testify today.
13 I look forward to your questions.

14 [The prepared statement of Mr. Manning follows:]

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1 Senator Ernst: Thank you, Mr. Manning. Mr. Tremper,
2 you are recognize for 5 minutes.

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1 STATEMENT OF DAVE TREMPER, DEPUTY ASSISTANT SECRETARY
2 OF THE NAVY FOR RESEARCH, DEVELOPMENT, TEST AND EVALUATION

3 Mr. Tremper: Chairwoman Ernst, Ranking Member
4 Slotkin, thank you for the opportunity to appear before you
5 today to address the state of the Department of the Navy's
6 science and technology budget portfolio.

7 The Department of the Navy's S&T budget is essential
8 to maintaining future naval power and national security
9 amidst rapidly evolving global threats. The budget is
10 aggressively focused on transitioning critical basic
11 research into deliverable combat capabilities while
12 ensuring a high return on investment through disciplined,
13 relevant, and rapid technology development and integration.

14 The strategic landscape is transforming with
15 relentless technological change and a new era of great
16 power competition. Basic and applied research are
17 instrumental in creating a scientific foundation for
18 emerging naval concepts, technologies, and capabilities.
19 Advanced technology development investments in future naval
20 capabilities evolve that scientific research into new,
21 transition-ready combat capabilities aligned with naval
22 operational priorities while investments in innovative
23 naval prototypes translate that research into revolutionary
24 naval combat capabilities.

25 The DON has recently established the Department of the

1 Navy Rapid Capabilities Office as our single accountable
2 organization for accelerating the fielding of critical
3 solutions to the fleet within a 3-year time frame. The
4 DONRCO is intended to "fail fast" and iterate quickly with
5 industry to ensure capabilities are tested and refined in
6 operationally and relevant environment. The DONRCO brings
7 operational challenges directly to industry. This enables
8 a parallel focus on new entrants and traditional primes to
9 the defense industrial base but also harnesses American
10 innovation more effectively to deliver the best possible
11 solutions to our warfighters.

12 The DON is also actively supporting defense innovation
13 ecosystems transformation efforts, spearheaded by Honorable
14 Michael, in order to strengthen alignment across science,
15 technology, research, and development organizations.

16 Relatedly, the Department of the Navy is working to
17 improve internal alignment of the Naval Research and
18 Development Establishment to best enable the new Program
19 Acquisition Executives-centric acquisition enterprise
20 strategy. Optimal alignment will ensure timely delivery of
21 capability and operational support to the Fleet and Marine
22 Corps while ensuring long-term health and stewardship of
23 the NR&DE.

24 The NR&DE depends on world-class facilities to develop
25 and deliver capabilities. This infrastructure has been

1 challenged by facilities that are exceedingly surpassing
2 their traditional life expectancies with limited new
3 investment due to other higher priority needs across the
4 Department. I am thankful to Congress for recognizing this
5 challenge and providing authorities that bring new and
6 enhanced tools we can leverage.

7 I am furthermore supportive of the lines of effort
8 established in the fiscal year 2027 Annual Five-Year Plan
9 on Improvement of Department of Defense Innovation
10 Infrastructure, that highlight additional opportunities to
11 strengthen RDT&E labs and facilities.

12 An effective NR&DE enables successful transition of
13 emerging science and technology from the laboratory into
14 the hands of our sailors and marines. Key to that success
15 is our ability to quickly translate scientific discoveries
16 into and across naval operations, systems, and platforms.
17 The Department of the Navy is proactively aligning our
18 activities across acquisition reform, requirements reform,
19 and innovation ecosystem reform to streamline capability
20 deliver and empower PAEs with flexibility to integrate new
21 technical solutions as those solutions emerge.

22 Critical to this accelerated capability delivery is a
23 seasoned, technical workforce within our Warfare Centers
24 which can shepherd S&T development within or outside the
25 Department of War to deliver survivable and sustainable

1 capabilities within naval operational environments. The
2 DON is working to optimize access to and operation of our
3 Warfare Centers' engineering activities as a critical
4 enabler for transition of innovative S&T and industry
5 solutions into the hands of our warfighters.

6 These efforts reflect the "Acquisition Transformation
7 Strategy Rebuilding the Arsenal of Freedom," as directed by
8 executive orders and authorities granted in the fiscal year
9 2026 National Defense Authorization Act. The DON is
10 proactively aligning our activities to realize this
11 acquisition requirements and innovation ecosystem reform
12 while promoting competition, incentivizing faster
13 execution, taking calculated and shared risks, and
14 leveraging new authorities to create acquisition
15 flexibility to deliver the decisive capabilities our
16 sailors and marines need to both win and ensure that we
17 never fall behind.

18 Thank you for time, and I look forward to your
19 questions.

20 [The prepared statement of Mr. Tremper follows:]

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1 Senator Ernst: Thank you very much. And now, Dr.
2 Wolfson, you are recognized for 5 minutes.

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1 STATEMENT OF JANET C. WOLFSON, PhD, ASSOCIATE DEPUTY
2 ASSISTANT SECRETARY OF THE AIR FORCE FOR TECHNOLOGY,
3 ENGINEERING, AND PRODUCT SUPPORT

4 Ms. Wolfson: Thank you, Chair Ernst, Ranking Member
5 Slotkin, and distinguished members of the Subcommittee, and
6 thank you for the opportunity to testify today on the Air
7 Force's fiscal year 2027 science and technology budget
8 request. We are proud to represent the Air Force's science
9 and technology enterprise, working in full alignment with
10 Honorable Michael to ensure the United States military, and
11 especially the United States Air Force, maintain a decisive
12 and overwhelming advantage in any and every domain of
13 warfare.

14 The Air Force Research Laboratory's mantra of "One
15 Lab, Two Services" captures the integrated nature of our
16 mission, supporting the critical air, space, and
17 cybersecurity domains. Our fiscal year 2027 budget request
18 is directly responsive to the Department's priorities,
19 making increased investment in critical technology areas,
20 and deconflicting our efforts across the services to focus
21 on Air Force unique technology gaps. We are committed to
22 delivering tangible, battlefield-ready results to our
23 warfighters at velocity and scale.

24 To achieve this goal we continue to invest and
25 prioritize in investing in decisive military capabilities.

1 Our fiscal year 2027 budget is focused on delivering the
2 capabilities needed to deter conflict and decisively
3 prevail in any battlefield scenario. The following
4 investments represent some of our commitment to fielding
5 those technologies that provide an advantage to the
6 American warfighter.

7 First, as the top modernization priority for the
8 Department, the Air Force is rapidly advancing offensive
9 hypersonic strike capabilities and the layered defenses
10 required to counter adversary systems. We are also focused
11 on the materials and manufacturing advances needed to field
12 those systems at scale, ensuring our warfighters have the
13 tools to project power and hold any target at risk.

14 Another area is ensuring dominance in the air domain,
15 and is increasingly reliant on resilient and high-
16 performance energy solutions, such as advanced battery and
17 energy storage. While the commercial sector continues to
18 drive standard battery innovation, the Air Force is
19 deliberately investing where industry will not, targeting
20 the hard United States Air Force battery challenges
21 inherent to extreme combat environments. We are
22 prioritizing advanced specialized battery technologies to
23 enhance the performance, endurance, and reliability of
24 critical operational systems, from high-altitude, unmanned
25 systems and platforms to forward-deployed expeditionary

1 equipment.

2 Investing in nuclear delivery science and technology
3 is also paramount, as all Department of War operational
4 plans depend on a credible and reliable and effective
5 nuclear deterrent. The United States Air Force's nuclear
6 delivery science and technology programs focus on
7 developing and reestablishing the specialized expertise,
8 infrastructure, and nuclear delivery system capabilities
9 needed to modernize and mature the science and technologies
10 that will enable the Air Force to operate in a peer-
11 contested nuclear environment.

12 Finally, the ability to fly, fix, fight our most
13 advanced platforms is paramount to maintaining air
14 superiority. The Air Force is addressing the sustainment
15 challenges for our fifth-generation fighter fleet across
16 the entire platform, from canopies in airplanes to advanced
17 engine components.

18 Crucially, we are optimizing fleet readiness by
19 advancing non-destructive investigation capabilities. By
20 investing in these technologies that improve reliability
21 and reduce maintenance burdens, we ensure our most critical
22 assets are ready to project power and defend our national
23 interests.

24 We are also revitalizing the innovation ecosystem,
25 accelerating the links between our organic science and

1 technology enterprise, the commercial industrial base, and
2 our acquisition programs. These enhancements to our
3 technology, transition, and innovation ecosystem are
4 essential to our efforts to evolve our acquisition engine,
5 which will enhance our ability to identify, evaluate, and
6 recommend promising technologies for early adoption.

7 Every investment we make and every technology we
8 accelerate is done with a single purpose -- to serve the
9 American warfighter. We are building a modern arsenal of
10 freedom, and our men and women in uniform deserve nothing
11 less than the very best technology our nation can produce.

12 Distinguished members of the Subcommittee, thank you
13 again for your engagement on these critical issues and for
14 your steadfast support of our servicemembers and our
15 technology. I look forward to answering any of your
16 questions.

17 [The prepared statement of Ms. Wolfson follows:]

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1 Senator Ernst: Thank you again to our witnesses. And
2 we will start now with the rounds of questions and answers,
3 and I will recognize myself for 5 minutes. And Secretary
4 Michael, we will start with you. You had stated that
5 biomanufacturing is one of the six critical technology
6 areas that you had personally selected. In last year's
7 NDAA Congress mandated the creation of the Biotechnology
8 Management Office to ensure that the Department can catch
9 up to China. And that was an important step, but a
10 mandate, if we do not have that leadership prioritization,
11 it really is just an organizational chart entry. So we
12 really need to see this move forward.

13 Iowa State University, of course, my alma mater, is
14 home to one of the Department's BiOMADE pilot facilities,
15 and it is scheduled to open in 2027, aligning with the
16 Department's broader sprint timeline. And we really feel
17 this is progress worth protecting.

18 But GAO has found that the Department plans to wind
19 down two of its three major biomanufacturing initiatives by
20 fiscal year 2027 and fiscal year 2028, and the
21 congressionally mandated biotechnology roadmap is not
22 expected until later this year.

23 So, Under Secretary, how will you ensure the
24 Biotechnology Management Office becomes a genuine priority,
25 and how does the Department plan to sustain momentum in

1 biomanufacturing beyond those program end dates?

2 Mr. Michael: Thank you, Senator. We have recently
3 announced a leader for the Biotechnology Office, reporting
4 directly to the Deputy Secretary. We have drafted the
5 charter. We have shared it with, I believe, your staff, so
6 that we can get comments from Congress and do we think that
7 we have the right legislative intent embedded into the
8 charter. We also have the critical technology area and my
9 group that will support that Biotechnology Office, so we
10 think we are putting more resources into this and not
11 making it just an organizational checkbox.

12 In terms of checking on the two facilities, I will
13 have to get back to you on that. I do not have the answer
14 off the top of my head why those decisions were made. But
15 we take this very seriously. I believe it is a threat,
16 vis-à-vis the progress that China is making on some of
17 these technologies, and that is why it is one of my
18 critical technology areas.

19 Senator Ernst: And I thank you for that because when
20 we talk about emerging threats and capabilities we do not
21 often talk in the bio space. It is really important that
22 we do so, because if we are not engaging, China is just
23 going to get that much further ahead. So I appreciate that
24 and look forward to continuing to work with you on that
25 area.

1 We have also seen, for more than a decade, with the
2 Department of War that there seems to be an incessant
3 ability of senior leaders to really ignore the importance
4 of infrastructure, and it is especially true when it comes
5 to our labs. Yet the Department's only idea for fixing
6 this is to raise the unspecified minor military
7 construction threshold, and this is troubling considering
8 the needs within the Department are hundreds of millions of
9 dollars to modernize that infrastructure.

10 So for all of our witnesses, why do you think the
11 Department is failing to program for lab infrastructure?
12 Is it competing requirements? Maybe just please go into
13 that, and Dr. Wolfson, we will start at your end of the
14 table and work our way across. And I have a minute and a
15 half remaining, so if you could be brief.

16 Ms. Wolfson: Excellent. I think the challenge really
17 is the prioritization of near-term needs versus long-term
18 prospects. A lot of the lab infrastructure is not for this
19 fight but for the next fight or the fight after that, which
20 becomes challenging. The advancement to Minor Milcon is
21 actually a huge step forward, that allows us to use our
22 FLEX-4 funding for up to \$15 million. And many lab
23 buildings and technology can be invested with those little
24 bits of sums. In fact, for AFRL we have \$136 million that
25 we have allocated for FLEX-4 for next year that we could

1 utilize that additional ceiling for.

2 Senator Ernst: Okay. Thank you. Mr. Tremper.

3 Mr. Tremper: I will also double down on what Dr.
4 Wolfson just pointed out. The FLEX-4 funding has been
5 critical for us investing in our infrastructure. And I
6 will also completely agree that operational capabilities
7 today and milcon needs today, in addition to barracks and
8 families and child care, are outweighing our long-term S&T
9 investments in infrastructure. So we find ourselves
10 behind, but extremely appreciative of those authorities
11 that we are getting through FLEX-4, and even Section 233
12 has allowed us to start investing in our infrastructure.

13 Senator Ernst: Thank you. Mr. Manning?

14 Mr. Manning: For the Army it is similar. It is
15 prioritization regarding barracks, family housing, daycare,
16 and then where do we get to labs. And I will echo Section
17 4123, that FLEX-4 has been extremely helpful. We
18 appreciate Congress providing that ability for us to
19 improve our facilities.

20 Senator Ernst: And any additional thoughts,
21 Secretary?

22 Mr. Michael: I will just say that in the recent NDAA
23 Congress was kind enough to give our office the ability to
24 do some oversight, so that allows us to work in tandem, to
25 look collectively at where we can get efficiencies with the

1 spend that we need to make to upgrade to labs from the
2 state that they are in, which is not great.

3 Senator Ernst: Okay. Thank you. I appreciate the
4 feedback. Senator Slotkin.

5 Senator Slotkin: Thank you. Thank you all for being
6 here. You know, I think that if our politics were healthy,
7 this body would be dealing with AI and the coming impacts
8 of AI every week. We would be having some conversation
9 about the economic impacts, the military impacts, the
10 intelligence impacts. Just the way that it is going to
11 change our country, I think, merits real conversation. And
12 there is an opportunity cost for us being up here, fighting
13 about the daily issues. We are missing some of the big
14 strategic moves.

15 And Secretary Michael, can you help us understand, and
16 kind of in English for the public since we are in public,
17 why is it important to win the classified AI race against
18 China? What would happen if China beat us to the punch?
19 Can you put that into words for us?

20 Mr. Michael: Yeah. I will start with the national
21 security implications and then maybe some of the economic
22 implications. But from a national security standpoint,
23 this is another case of our main adversary, China, taking
24 our IP from our American-developed labs, that have spent
25 hundreds of billions of dollars by the end of the next

1 couple of years, between the cloud layer and the AI company
2 layer, and they are, quote/unquote, "distilling" those
3 models, which means effectively copying them for a fraction
4 of the price, taking off the guardrails for them, which
5 means they could be used in ways that they are not intended
6 to be used, which is very dangerous for us, whether it is
7 as a cyber weapon, as a biological weapon, as a chemical
8 weapon. And when they can take those guardrails off and
9 point essentially that AI against us, that is a very
10 dangerous imbalance that I worry about a lot.

11 And when it comes to using AI to develop new weapon
12 systems, they have a culture which permits, or they can
13 direct the government, the Chinese Communist Party can
14 direct their AI industry to build whatever they want. We
15 have to get on a better page with our domestic partners in
16 the AI industry to make sure that we are developing unique
17 capabilities when it comes to physics, aerodynamics,
18 material science, all of the things that could go into
19 making our defensive systems more lethal, more accurate,
20 and so on.

21 And then the last piece is from an intelligence
22 standpoint they are willing to use AI, from an intelligence
23 standpoint, in a way that we have not contemplated yet.
24 And that gives them greater insight. We have seen
25 intrusions from Salt Typhoon into our phone networks, into

1 individual phones, into our systems, and that could be sped
2 up by AI and made more intrusive.

3 So the threat is real that we have to stay ahead of
4 our adversaries in every dimension of AI, and that is part
5 of why I believe the AI action plan to make AI American
6 companies stronger is really important.

7 Senator Slotkin: Yeah. I mean, I think this is the
8 problem when we are dealing with an adversary who does not
9 have the rules that we so desperately believe in, in a
10 democracy, and are trying to preserve. But how am I
11 supposed to square, you know, we want to beat the Chinese
12 to the punch but they do not have any guardrails and we
13 need guardrails. It is a conundrum, but I introduced a
14 piece of legislation on AI guardrails for the military, not
15 to unduly stifle development but just to say that we should
16 have a human being in the conversation when we are making
17 decisions of life and death. We should not launch nuclear
18 weapons without a human being making that decision, and we
19 should not have domestic surveillance, all things that the
20 Chinese could decide to do tomorrow.

21 So help me square how we keep our sort of values as a
22 nation but still win this race?

23 Mr. Michael: So we have to stay ahead on chips,
24 power, innovation, and capital formation, and that gives us
25 this 6- to 12-month lead, and maybe we could extend it. In

1 the last Commerce NIST evaluation our lead had increased by
2 a few months against the Chinese. And part of the reason
3 for that is to try to prevent this IP theft that is
4 happening. That is a big deal. This distillation attack
5 thing is a real problem, and we have coordinated, as an
6 Administration, with all the labs to try to help them
7 prevent these distillation attacks.

8 We also have to help them prevent operational security
9 mishaps. There are a lot of foreign nationals that work at
10 American AI companies that we have to be concerned about
11 and have to help them secure their own networks on. And we
12 have to work with them also on ensuring that the way that
13 there is a flow between researchers from our country to
14 theirs does not sort of release the secrets that we do not
15 want done.

16 But it is going to be an ongoing challenge. There is
17 no one solution to this.

18 Senator Slotkin: Yeah. I will have more to say but I
19 yield back, and my time is up.

20 Senator Ernst: Thank you. Senator Shaheen.

21 Senator Shaheen: Thank you, Madam Chair, and thank
22 you all for being here. Under Secretary Michael, the
23 Cross-Functional Team for Anomalous Health Incidents is now
24 under your portfolio, and as we have discussed before the
25 full Committee, many of us who have followed the AHI issue

1 over the past, really, more than 6 years now have had
2 concerns that the shift places more of a technical focus on
3 an issue that really deals with not just care coordination
4 but intelligence, attribution research, heavy coordination
5 with the interagency, especially at a time when I
6 understand there is breakthrough research related to
7 attribution. And I was really surprised, I have to admit,
8 to see that the budget request nearly triples the amount we
9 have seen in past years for the Cross-Functional Team.

10 So can you give us a little more detail about where
11 you hope the focus of this funding will be and what you are
12 hoping to accomplish?

13 Mr. Michael: I think the right place for this effort
14 is in research and engineering, because diagnosis and
15 treatment for the victims is priority one. Priority two is
16 attribution, and then three is policy. And we have to get
17 the first part right to be able to do two and three. We
18 can walk and chew gum at the same time. So our interagency
19 collaboration has only increased since it has gotten to my
20 team. We have gotten the first major increase in
21 collaboration from the IC on this. And we have also
22 followed congressional guidance for the first time where we
23 have a two-star Navy SEAL M.D. as the military deputy on
24 AHI, so we have staffed it up with some of the best and
25 brightest minds.

1 The budget increase is so that we can do more of the
2 real-world testing, because we believe that if we can
3 confirm the science that has preliminarily been confirmed
4 over the last few years, we could develop countermeasures,
5 we can do the treatments better, our databases will be
6 stronger, and we will know how to teach the doctors at
7 Walter Reed how to diagnose and treat better.

8 So I think all those things are all good news stories
9 for where this is now, and that is why you see the budget
10 increase request.

11 Senator Shaheen: Well, I look forward to the briefing
12 tomorrow and to hearing more about what you are doing.
13 That is encouraging, and hopefully will answer some of the
14 questions that we have.

15 Mr. Michael: I think you will be pleased by the
16 briefing.

17 Senator Shaheen: Thank you. I want to also go the
18 SBIR program, something that is near and dear to us in New
19 Hampshire because former Senator Rudman introduced and
20 passed that legislation, and it really came from some of
21 the innovation that was being done by small businesses in
22 our state, back in the '80s. And it has been a critical
23 tool.

24 But there have been some changes that have mandated
25 that agencies implement a cap on the number of proposals

1 that a company can submit. I understand that Deputy Under
2 Secretary Mazol -- am I pronouncing the name correctly? --
3 told the Ranking Member of the Small Business Committee
4 that the cap would be implemented on a per-topic basis. Is
5 that your understanding, as well?

6 Mr. Michael: Yes. It is on a per-topic basis so
7 that, you know, we thought the total cap on any entity was
8 different than capping on a per-topic basis, which had some
9 benefits in reducing some of the abuse of the system, but
10 gave everyone an opportunity to participate.

11 Senator Shaheen: Great. I probably could have asked
12 the Chairwoman that question, as well, since she chairs the
13 Small Business Committee. But I am glad to hear that that
14 is the way it is being interpreted.

15 My final question is really both for you, Under
16 Secretary Michael, and for Dr. Wolfson, and it has to do
17 with PFAS destruction technology, because as you know,
18 these have been really numerous at U.S. military compounds.
19 In Portsmouth, the former Pease Air Force Base was one of
20 the first bases in the country to show PFAS in significant
21 amounts in the groundwater in ways that affected children,
22 in particular. And there was a provision in last year's
23 NDAA to authorize the use of new destruction technologies.

24 So can you give us an update on what the Department is
25 thinking in terms of PFAS destruction and disposal, and Mr.

1 Dr. Wolfson, I will ask you to go first.

2 Ms. Wolfson: That is an excellent question and not in
3 my area of expertise, so I will take that as a QFR and get
4 back to you with that answer.

5 Senator Shaheen: Then I will ask Under Secretary
6 Michael if he can respond to that.

7 Mr. Michael: I am sadly in the same position. I will
8 have to owe you an answer on that, ma'am.

9 Senator Shaheen: Okay. Well, I look forward to
10 having those answers to the Subcommittee. Thank you both.

11 Senator Ernst: Yeah, thank you, and I do want to
12 recognize Secretary Michael, as well, providing feedback
13 for the SBIR/STTR reauthorization. And we really saw the
14 Department respond very quickly after the reauthorization,
15 and there were over 90 topics that were brought forward by
16 the departments for competition. So thank you very much
17 for that.

18 Now I recognize Ranking Member Reed.

19 Senator Reed: Well, thank you very much, Madam Chair,
20 and I have got three basic questions I would like to
21 address to all of you. One, you are talking about your
22 priorities, but I do not think you put in your fiscal year
23 2027 budget request for the record, and that would be
24 useful. So if you could tell us what your budget requests
25 are and a comparison with last year. Are you up? Are you

1 down? And also some of the areas where there are major
2 funding increases and decreases. So Secretary Michael, and
3 run down the list, please.

4 Mr. Michael: It has been a confusing year for budget
5 requests given how the budgets have gone. I think you can
6 resonate with that, Ranking Member. But we submitted ours
7 to our leadership at the Department of War, so we have done
8 all the work at least at the component level. I do not
9 know if it is with OMB now, but at a high level on the
10 RDT&E side, defense-wide from my office, we asked for about
11 a \$1 billion increase from last year, at the core RDT&E
12 level. And that is to fund certain programs in hypersonics
13 and some of the key areas in the critical technology areas.

14 Separate from that you will see two big requests on
15 compute power, which we need for the AI arsenal,
16 essentially, that we need to build, and for an autonomous
17 warfare group, where we are going to really coordinate our
18 autonomous, which includes drones, counter-drones, and all
19 the things that we need to fight sort of the next war, not
20 the last war.

21 Senator Reed: And those requests are going to be
22 honored?

23 Mr. Michael: They are going to be what, sir?

24 Senator Reed: They are going to be recognized by OMB
25 and included?

1 Mr. Michael: Yes. Yes.

2 Senator Reed: Good. Mr. Manning, please.

3 Mr. Manning: Thank you, Senator. I will start with
4 fiscal year 2026. In fiscal year 2026, the Army requested
5 \$2.48 billion for Army S&T. Our fiscal year 2027 request
6 we submitted is \$2.773 billion, so about an 11 percent
7 increase.

8 I do want to note that Congress enacted over \$4
9 billion in 2026 for S&T, so we thank Congress for the
10 bipartisan support to Army S&T.

11 Senator Reed: But you are confident you are going to
12 get that 11 percent increase?

13 Mr. Manning: Yes. That is what we have submitted in
14 the budget.

15 Senator Reed: And then where are the big plus-ups and
16 the big decreases?

17 Mr. Manning: Yeah. The big increases were in long-
18 range fires, counter-UAS, and counter-C5ISR. Areas where
19 we took risk and intend to leverage commercial investments
20 are C3 and autonomy.

21 Senator Reed: Mr. Tremper, please.

22 Mr. Tremper: Yes. For the Navy, in fiscal year 2026
23 our requested was \$2.55 billion. In fiscal year 2027 our
24 request was \$2.408 billion, so approximately a 5 percent
25 decrease. Part of that included a realignment of 6.3 money

1 into 6.4, so when I talk about S&T I am talking about 6.1
2 through 6.3. There was some realignment of 6.3 investment,
3 which was more appropriately aligned to 6.4, so that was
4 removed.

5 There is a significant emphasis right now in that
6 integration space, so that word "integration" becomes
7 extraordinarily important for taking S&T and putting it
8 into the hands of the warfighter. So you start to see
9 budget adjustments that are happening between the 6.1 to
10 6.3, and then emphasis happening into the 6.4, which is
11 where we do our prototyping and we get it into the hands of
12 the operators.

13 So the enacted for fiscal year 2026 was \$3.299
14 billion, so significantly more than we requested, and we
15 greatly appreciated those adds, that we benefit from that.

16 Our FIDA profile for our VA 1 through 3 has been
17 pretty consistent within that 10 percent time frame. But
18 really we are seeing a significant increase in the
19 integration space on how do you take it from the lab to the
20 warfighter.

21 Senator Reed: Right. So that is lab, warfighter, and
22 command and communication, C2 and 3.

23 Mr. Manning: Yes.

24 Senator Reed: Okay. Dr. Wolfson, please.

25 Ms. Wolfson: Yes. So for the United States Air

1 Force, and again I am only speaking for the United States
2 Air Force -- if you want the answer for the Space Force we
3 can take it as a QFR and bring it back for you -- our
4 fiscal year 2026 presidential budget was \$2.534 billion,
5 and for fiscal year 2027 our request is \$2.78 billion. So
6 we have gone up. We are focusing significant increases in
7 hypersonics. We left our directed energy line where it has
8 been, and we took some near-term risk in biomanufacturing
9 and autonomous AI for collaborative platforms.

10 We are also, though, very grateful for the \$830
11 million in congressional interest items to support the S&T
12 community, and thank you very much for that.

13 Senator Reed: And I finally recall the Air Force as
14 the U.S. Army Air Corps, but forgive me. Thank you.

15 Senator Ernst: Thank you for joining us, Ranking
16 Member. We will go ahead and do another round, and I just
17 want to double back on the labs for just a moment. If each
18 one of you could share maybe what is your number one
19 unfunded priority when it comes to our lab infrastructure.
20 Secretary Michael, if you have input, please, first.

21 Mr. Michael: I mean, most of the lab infrastructure
22 spend is going to come from the services, so I think it
23 would be worthwhile to start with them.

24 Senator Ernst: Mr. Manning, for the Army? Thank you.

25 Mr. Manning: Thank you, Senator. Each year we submit

1 our Section 2806 report of our unfunded lab infrastructure.
2 I would go to that and go to the top of our list. I do not
3 have that with me specifically here. I would be happy to
4 take the question for the record on that.

5 Senator Ernst: Okay. Thank you. Mr. Tremper?

6 Mr. Tremper: Yeah, so for our unfunded priority list
7 our number one is a reconfigurable cybersecurity lab at
8 NIWC Pacific to address cybersecurity concerns. However,
9 equally important to that is our number two, which is an
10 electromagnetic and cyber countermeasure lab at the Naval
11 Research Lab to support our counter-C5ISRT investments as
12 spectrum electronic warfare sensing are key priorities
13 within our S&T strategy going forward.

14 Senator Ernst: Okay. Wonderful. Dr. Wolfson. Thank
15 you.

16 Ms. Wolfson: For the Air Force we were lucky enough
17 to make it onto our unfunded priority list, we had number
18 11, and it is a human performance S&T lab on the DAF
19 priority list. However, I will also reinforce what Mr.
20 Manning said. All the rest of our infrastructure that did
21 not make this list is listed in that same report that we
22 provide to Congress every year.

23 Senator Ernst: Thank you very much. We will go back
24 to AI and autonomous systems. I think this is something
25 that is really important to both the Ranking Member and I.

1 But we do know that the Department has been making major
2 strides when it comes to AI and autonomous warfare, and I
3 think largely in part not just this Subcommittee but the
4 entire Committee really supports the direction that we are
5 heading. But as we are seeing the programs scale then the
6 policy, just as Senator Slotkin has pointed out, the policy
7 architecture really has to scale with it, and this is where
8 we probably lag behind.

9 The Department is requesting a massive increase for
10 DAWG. For those in the audience that may not know, it is
11 the Defense Autonomous Warfare Group. And it is going from
12 the \$225 million up to the \$55 billion mark for fiscal year
13 2027. And at the same time we are integrating the AI-
14 driven target with those autonomous munitions at a pace
15 that DoD Directive 3000.09 was not designed to contemplate.

16 So Secretary Michael, has the Department formally
17 reviewed whether the current governance framework is
18 actually keeping pace with DAWG's growth, and then how do
19 we overcome that if not?

20 Mr. Michael: I think we have to evolve that, and I
21 think the policy part of DoW takes the lead in amending or
22 updating 3000.09 and will be part of that. But it
23 absolutely needs updating, not only because of the
24 capability potential increase but because of the threat
25 environment, what is possible by the adversary. And partly

1 because of the lessons we learned in Iran, we want
2 autonomous mine-seeking capabilities. We want autonomous
3 mine defeat alternatives. Golden Dome has an autonomous
4 element to it, a space-based interceptor, to hopefully get
5 a Chinese hypersonic missile in the first 90 seconds of
6 launch before it separates into decoys and multiple
7 munitions.

8 So there are going to be different risk levels with
9 autonomous, and we have to account for them in our
10 policies, and my belief is that will change more frequently
11 than it has in the past and it ought to. It has to be
12 consistent with our values, consistent with the threat
13 environment, and consistent with the technology
14 development.

15 Senator Ernst: Yeah, thank you. I absolutely agree
16 with that. We understand the urgency. We want to provide
17 proper oversight of that. We do not want it to be taken as
18 opposition to obtaining our goals. But we also understand
19 that China and Russia, they have few less governance issues
20 when it comes to autonomous systems and AI than we do. But
21 we still do want to align to our values.

22 So I really appreciate that discussion and I will
23 yield my time, and we will go next to the Ranking Member.

24 Senator Slotkin: Thank you. I mean, I think what you
25 are hearing is that there are a lot of questions about how

1 this governance should be done, and I am just keenly aware
2 that unlike the nuclear race, right, who can get to a
3 nuclear weapon first, the Oppenheimer story, where that
4 research and all that funding and all that support and that
5 development that went on in the middle of the desert to get
6 us to a nuclear weapon was paid for by the U.S. government,
7 sponsored by the U.S. government, not a private sector
8 company.

9 And fast forward to today, the private sector is
10 really where the just powerful innovation is happening, and
11 I think it puts even more onus on all of us to have that
12 conversation, separate from each company, on what the
13 governance should be for AI. And I do not believe that a
14 private sector company should get to decide what the rules
15 are, but I have got to be honest, I think it is part of our
16 congressional role up here to provide left and right limits
17 that provide some guidelines for how we govern this very
18 new technology.

19 And just like Congress did in the nuclear age, it was
20 not like we just said, "Hey, private sector, go bonkers.
21 We now discovered nuclear energy and nuclear weapons. No
22 oversight needed from Congress. Let us know how it works
23 out." It was given that it had the potential for life and
24 death. It had real oversight from this body, with input
25 from everybody. But I feel very strongly.

1 And I think also in that time, right, it is not like
2 before we started the arms control conversation, I trusted
3 that the Soviet Union would always do the right thing with
4 nukes. Of course they were willing to do things that we
5 were not willing to do, but I am not willing to sacrifice
6 our values with this next generation of technology and just
7 say, well, the Chinese are going to do bad things towards
8 us so we should say no rules. And I was very glad to hear,
9 actually, that President Trump and Xi Jinping actually did
10 seem to talk about some sort of guardrails on AI, even
11 generally, at the summit.

12 But I just want to go back, Under Secretary Michael,
13 to your comments and the importance of winning the race,
14 because again, I think there is also bipartisan support for
15 winning the race, and how important it is to get there
16 first, and your concerns about the Chinese and
17 distillation, and kind of stealing our AI models or
18 learning.

19 So you have laid out how important it is to win. You
20 have laid out how they are stealing. Given the strategic
21 importance of winning I cannot, for the life of me,
22 understand two decisions that have been made. Number one,
23 the decision to sell Nvidia chips to the Chinese, giving
24 them not our most sophisticated but some of our most
25 sophisticated chips, and chips they do not have. And then,

1 secondly, I do not understanding picking a fight with one
2 of the few companies, Anthropic, that is in all of your
3 systems, all of you use Anthropic right now, to the point
4 where we have named them a supply chain risk, and all of
5 you are supposed to be divesting from Anthropic in the next
6 2 months.

7 Help me understand, given what you said about IP
8 theft, why we are selling them some of our most
9 sophisticated chips, and why we are kicking out one of the
10 top three AI companies from all of your classified systems.

11 Mr. Michael: Yeah, so on the chips question, there is
12 a debate within the technology industry which is if you
13 sell an adversary older chips do you slow down their
14 domestic production of equivalent chips because they become
15 reliant on your technology -- that is one theory -- and
16 then the programming language on those chips, did the
17 developers, which are really important in AI because they
18 develop on top of these chips and on top of these
19 technology stacks, if they become used to the American
20 stack is that net better for the American AI proliferation?
21 And that is a debate, and the White House has decided that
22 if we gave them two versions behind chips that we would be
23 able to preserve our dominance on the programming language
24 and make it less encouraging of them to develop their own
25 domestic chip industry to catch up.

1 Senator Slotkin: But do you have any evidence, based
2 on what you said a minute ago about their theft, their
3 rampant theft of IP, their rampant ability and desire to
4 work backwards from our technology, from cars to drones to
5 chips to whatever, what evidence do you have that giving
6 them this technology gets them addicted, rather than they
7 just steal it and reverse engineer it for their own
8 purposes?

9 Mr. Michael: Well, reverse engineering in this
10 particular category of chips is no possible given sort of
11 the steps in the chain. You have TSMC, the chip
12 manufacturer, you have the lithography machines. There is
13 a whole chain of things that they would have to do to be
14 able to reverse engineer and replicate that.

15 That being said, I think the number of chips also
16 matters. If you think about what one data center in the
17 U.S. has, the biggest one, it has 250,000 chips in one data
18 center, the kind of chip numbers that we were talking about
19 in total for export for a country that is four times our
20 size in terms of population was less than that in one data
21 center. So this is not a sort of broad hey, go celebrate
22 to anyone at any time.

23 And numbers matter in this race. As you said before,
24 the amount of electricity, the number of chips, how many
25 data centers we have, are they interconnected, and does the

1 data flow in the right way to them.

2 So I think that this could be that we are making too
3 much maybe of this one sort of fig leaf, as it was. But if
4 you are open I will go to the second question.

5 Senator Slotkin: I am over time here. Maybe we can
6 come back to it, and we will come back to Anthropic.

7 Mr. Michael: Okay.

8 Senator Slotkin: Thanks.

9 Senator Ernst: Yeah, thank you. Senator Peters, you
10 are recognized.

11 Senator Peters: Thank you, Madam Chair. Actually, I
12 will probably come back to that question so in my time you
13 will be able to answer some of Senator Slotkin.

14 But I want to talk primarily right now about our need
15 to deal with drones and swarms. We had a discussion about
16 some of this in my office. But probably one of the key
17 areas is deploying the directed energy weapons is probably
18 the way you are going to be able to deal with this. So if
19 you could just tell the Committee a little bit how you plan
20 to mass produce directed energy in this field. You know,
21 you can have drone versus drone warfare, other kinds of
22 countermeasures, but at least what I have been seeing, and
23 in tests, is directed energy is going to be probably the
24 major way in which we can deal with these weapons.

25 So how do we accelerate that? I think we are way

1 behind right now. How do we catch up and make up for lost
2 ground?

3 Mr. Michael: I think a few things that we are doing,
4 and remember, scaled direct energy is one of my top
5 critical technology areas, so it is a focus by us.

6 The science for directed energy is largely done, and
7 now we are in the engineering phase of it. So the
8 engineering part of it makes it cheaper, smaller, and more
9 proliferated. And we now have a suite of directed energy
10 products that go from low end to high end, and now we have
11 to scale production of those.

12 The things that are helping that are Golden Dome,
13 because they have a big reliance on directed energy.
14 Certainly our experience in Iran has also doubled our
15 interest in these systems. Same thing with high-powered
16 microwave, although it has a different sort of mechanism of
17 action than lasers. But we have also developed Joint
18 Interagency Task Force 401 to collate all these different
19 technologies so that we have bigger demand signals, which
20 encourages industry to produce more and we get scale
21 economies on that.

22 Senator Peters: But let me jump in. The DoD has set
23 a timeline of 36 months for accelerating this. That is
24 like light years compared to what we have seen in the past.
25 What is different? How are we going to hit that?

1 Hopefully we will do it even shorter than that, but what
2 are we actually doing different?

3 Mr. Michael: So a lot of the money allocated to
4 Golden Dome is going to go to the fundamental engineering
5 of these systems so that we can make them cheaper, smaller,
6 and more proliferated. So that is a big change. And
7 because the commitment was made to the President that we
8 are going to have a demonstration that includes directed
9 energy in our Golden Dome architecture, there is a lot of
10 energy going into that.

11 Senator Peters: When do you expect that to be?

12 Mr. Michael: Well, we are going to have multiple
13 demonstrations. The primary demonstration, where it
14 demonstrates a lot of capabilities, will be summer of 2028.

15 So we have a whole team on this. There has never been
16 more effort in the Department on this particular
17 capability. There are several companies that are emerging
18 that have developed it, and several companies that are
19 taking what they have already built and making it cheaper
20 and better.

21 Senator Peters: Okay. Then I am going to follow up
22 on Senator Slotkin's question, because we have talked about
23 this in the office, as well. We have to have access to all
24 of these frontier models. We know with Mythos now, and
25 Ethos coming out, was a game-changer in so many ways. But

1 that is not going to be the last big one that comes out.
2 There are going to be others that are going to come out.
3 How do you take certain companies off the table? We need
4 everybody on the table, everybody engaged. We should not
5 be calling some companies a security risk and supply chain
6 risk when they are the actual leaders in the world. We
7 should be figuring out ways to make sure that we are
8 working closely with them.

9 I have a lot of questions about it, and we talked
10 about it in the office, a lot of questions about how that
11 happened. But give us some assurance that we are going to
12 be making sure that our cyber warriors have the absolute
13 best tools to take advantage of all the amazing American
14 companies that are coming up with incredible new
15 technologies.

16 Mr. Michael: Yes. Well, seven out of eight companies
17 we have signed up with, before I got in this seat I had the
18 responsibility, we had one partnership with one company.
19 Now we have got seven partnerships, including open source
20 models, which are another vector that are very important,
21 that are not closed source. And all of them have agreed to
22 the DoW terms, which are all lawful use cases, only one has
23 not.

24 And just to be specific, like I was in your office,
25 for the other members here, the things that we currently

1 cannot do under the contract with that company that we
2 declared a supply chain risk, we are prohibited from doing
3 battlefield management applications, prohibited from doing
4 weapons development, prohibited from directing
5 interceptions, like the Golden Dome scenario I gave you,
6 prohibited from targeting military infrastructure even of
7 an adversary in a conflict.

8 Those terms do not work for the warfighter, so maybe
9 the technology is good, but if the terms of use do not
10 match and they could shut the system off if it is used in a
11 way that they do not like, that becomes a nonviable product
12 for the warfighter. And that is why I went out and made
13 sure that OpenAI, SpaceX, Microsoft, AWS, Nvidia, and
14 Reflection AI are all partners in DoD on classified
15 networks, so we have the best of all worlds.

16 Senator Peters: I would like to follow up because you
17 mentioned areas there that have not been out there in
18 public as to what those limitations are.

19 Mr. Michael: Yeah, we discussed it in your office,
20 and we are working through how we can get you -- there are
21 some NDAs between defenders on that contract that I am
22 reading from, these terms, so if there is a way to do that
23 we would like for you to be able to see in black and white
24 those contracts.

25 Senator Peters: I definitely want to see that. Is

1 that something we can do?

2 Mr. Michael: Yeah, I believe it is something we can
3 do. We have to work with our OGC on that.

4 Senator Peters: When will I be able to see it?

5 Mr. Michael: I was trying to get it to you. We have
6 to go through some legal processes, but I think we can do
7 that as soon as possible.

8 Senator Peters: I have a public commitment now, so
9 that is great. I appreciate that.

10 Mr. Michael: It is a public commitment from me. I
11 will run it by orders, but yes, I want you to see it.
12 Anthropic could give permission at any time to let you see
13 it.

14 Senator Peters: Okay. We will talk. Thank you.
15 Thank you, Madam Chair.

16 Senator Ernst: Okay. And we will just do one final
17 round? Okay. I will double back on SBIR again. I want to
18 thank you. I am glad we were able to that over the finish
19 line. I did spend a considerable amount of time on
20 reauthorizing the SBIR and STTR, and I really do appreciate
21 the Department moving quickly once those programs came back
22 online in April.

23 We want to be able to transition the best of the best
24 technologies to the warfighter, as quickly as possible.
25 That has long been my priority. And it is why we have now

1 the creation of the Strategic Breakthrough Awards, so that
2 we can rapidly scale the best technologies with buy-in from
3 our acquisition officials. And DAWG and the broader
4 autonomous systems enterprise rely heavily on these
5 nontraditional commercial vendors for the software and the
6 hardware that will define the future warfighting edge. And
7 those are often the exact companies that really need a
8 little additional help with their runway, to get it to the
9 warfighter.

10 So Under Secretary Michael, what are we doing to
11 ensure that the transition pathway from that prototype to
12 actual production is actually functioning, and then how can
13 we better measure whether the SBIR reauthorization is
14 meaningfully improving this process?

15 Mr. Michael: Yeah. Part of the insight that we had
16 about unifying the innovation ecosystem was to have a place
17 everywhere in the lifecycle of a company, starting with
18 SBIR/STTR all the way through program of record. And that
19 gives me some visibility, if something comes out of
20 SBIR/STTR then maybe it could get to DIU, Defense
21 Innovation Unit, then maybe APFIT, then the Office of
22 Strategic Capital, and then we could do testing and
23 evaluation so that it can leap to the services without big
24 gaps in time, the Valley of Death. So I now have
25 visibility into all those sort of organizations and can

1 ensure that I am tracking a company all the way through.

2 A good example of a SBIR/STTR company that has made it
3 all the way through now is Castelion. They were a
4 SBIR/STTR company. Now they are developing low-cost
5 hypersonics, less than half a million per missile, relative
6 to the \$50 million per missile we pay today. And those are
7 good stories, so getting those stories out there and making
8 sure that the services and each of these other funding
9 sources that now I have some oversight on can see and take
10 those weapons forward are really, I think, going to
11 compress this notion of Valley of Death and hopefully
12 eliminate it.

13 Senator Ernst: Wonderful. Any other input from the
14 other members today? Dr. Wolfson?

15 Ms. Wolfson: Yes, please. I just want to say how
16 grateful and thankful we are for the additional funding
17 that you added in the new SBBR Authorization Act. We have
18 actually some of that similar authority through our STRATFI
19 process, which is SBIR funding, program of record funding,
20 and then venture capital funding. And we have had that
21 going for a while, and I just wanted to tell you a couple
22 of the big successes that reinforce what Honorable Michael
23 was saying.

24 Anduril was one of our first organization that
25 utilized STRATFIs. They have since bought out another

1 company that utilized STRATFIs called Blue Force
2 Technology, and their current evaluation is about \$61
3 billion. Shield AI started as an AFRL STRATFI, that helps
4 develop our autonomy for collaborative combative platforms.
5 They are about \$12 billion now. And then also Castelion
6 was one of our AFRL Air Force STRATFIs, as well. It is
7 doing great things.

8 So we are grateful for that capability and hope to
9 continue to leverage it.

10 Senator Ernst: Thank you very much. Mr. Tremper.

11 Mr. Tremper: Yeah. In fact, during your opening
12 statements you both alluded to relationships with industry
13 and how do we foster those and how do we do things faster.
14 One of the big Navy commitments is in that integration
15 space, and we look at our Warfare Centers distributed
16 across the country as our seasoned experts on how do you
17 operationalize things. If I have a technology that shows
18 up that is an SBIR Phase I, Phase II, how do I then take
19 that and make it operationally useful? How do I bring it
20 into that Phase III? How do I then measure success of my
21 Phase III non-SBIR investments versus my Phase I and Phase
22 II? And what we are seeing is about a two-to-one return on
23 investment, so 200 percent increase in Phase III over what
24 we invested in Phase I.

25 That integration space is key, though. For things

1 like Castelion the ability of those vendors to get access
2 to ranges, to get access to engineering expertise within
3 the government through CRADAs, through commercial services
4 agreements, allows them to understand the operational
5 context of the technology they are bringing their
6 technology into. And now you can weave in the
7 survivability and sustainability that then streamlines the
8 scalability through acquisition.

9 So we are seeing a lot of success in those areas, in,
10 in fact, to the lab infrastructure point, the commercial
11 services agreements, where a VC-backed company is then
12 creating an agreement with the government, allows them to
13 pay to use the infrastructure of the government, which then
14 gets put back into the government infrastructure. That is
15 not government resources paying government infrastructure.
16 That is VC resources being returned back into government
17 infrastructure. So there are a lot of those public-private
18 partnership arrangements that we are seeing a lot of
19 benefit from, SBIRs VC-backed in terms of offering our
20 engineering expertise to outside vendors.

21 Senator Ernst: That is fantastic. Mr. Manning,
22 anything briefly?

23 Mr. Manning: Yes. We also recognize the importance
24 of taking these small companies and getting them on a path
25 to scale. And prior to our most recent acquisition reform

1 we launched a SBIR Catalyst Program. Part of that was
2 small business partnered with a larger integrator,
3 connected with, at the time, program executive office
4 money. So resources in all three, everyone having skin in
5 the game right at the beginning to go, hey, this is panning
6 out, how do we take it to scale.

7 More recently, with act reform, we have aligned our
8 SBIR program with Army FUZE, connected to the PIT. So we
9 anticipate having those small businesses going and
10 iterating with soldiers at 18th Airborne Corps, and when we
11 see promising technology, the PIT director connecting with
12 our portfolio acquisition executives to go how do we get
13 this on a path to rapidly take it to scale.

14 Senator Ernst: Thank you. Okay, Ranking Member.

15 Senator Slotkin: Thanks. Under Secretary Michael,
16 just to continue our line of conversation. You know,
17 again, with a strong desire to win the AI race it is hard
18 to rationalize, in my brain, the two decisions of agreeing
19 to sell some of our most sophisticated chips, Nvidia chips,
20 to the Chinese, and then, secondly, picking a fight with
21 Anthropic. And I know you have touched both of this.

22 But let me just ask on Anthropic as a follow-up, and
23 for others on the panel, so this fight erupts between
24 Secretary Hegseth and Anthropic. It somehow cannot be
25 worked out, even though all of you up here use Anthropic in

1 your classified systems. We have declared them a supply
2 chain risk, and you have been told by, I believe, August to
3 wean yourself off and extricate them from your systems.

4 Then they drop the detail that they have invented this
5 thing called Mythos, which is going to take us light years
6 ahead on cyber threats, in particular. And it is such a
7 leap that they are actually testing this commercial product
8 like a weapon. They are giving it to private sector
9 companies, and I understand they are giving it to you all
10 to test and try before they put it out on the open market,
11 because they are so worried about the vulnerabilities it
12 will expose and the attendant national security risks that
13 come from that.

14 Who knows the next thing they are going to invent, but
15 the Department of Defense apparently will not have access
16 to it.

17 So separate from Under Secretary Michael, for the
18 three others representing the services, are you currently
19 using Anthropic in your classified systems today, and what
20 is the cost both in terms of capacity and money, since this
21 is a budget hearing, in pulling that out of your systems by
22 the August deadline, if you intend to meet those? Let's
23 start with Mr. Manning.

24 Mr. Manning: Senator, I am aware that we are using
25 some Anthropic. We are in the process of assessing where

1 all that is so that we can be in compliance with the
2 direction from Department of War. I would have to take a
3 question for the record as to what the cost is associated
4 with that.

5 Senator Slotkin: Yeah, I would appreciate that, if
6 that is going to be the answer that all of you are going to
7 have to say, I will hold you to it, because this is a
8 budget hearing. You are asking us for money, and decisions
9 that the Secretary of Defense has made is going to cost the
10 American taxpayer and your budgets money. I would like to
11 know what that cost is.

12 And for the rest of you, are you currently using
13 Anthropic in your classified systems, and are you going to
14 meet the timeline to extricate it from your systems, and at
15 what cost?

16 Mr. Tremper: Yeah, the Navy is also in that 180-day
17 assessment period. I cannot confirm current use of
18 Anthropic in our classified systems, but will be happy to
19 come back and provide that information.

20 Ms. Wolfson: Same answer. We are still within that
21 180-day period. We are identifying it. Once we have
22 identified where that is we will understand what the cost
23 of some of those challenges are.

24 Senator Slotkin: Okay. So I will circle back with
25 you all and expect to get that. I would like to get that

1 in a timely fashion. If you are asking us for money, it is
2 budget season, and we are going to mark up the NDAA, then
3 you can get me your answers on what you are going to cost
4 the taxpayer.

5 And lastly, Under Secretary Michael, I would just say,
6 what is complicated is that many of us, again, both sides
7 of the aisle desperately want to win the AI race against
8 China. But it just feels like story after story around
9 corruption, every single week. And the story that came out
10 this week is that the President traded \$5 million worth of
11 Nvidia stock a week before he allowed the Department of
12 Commerce to say that we could sell those chips. Those
13 kinds of things speak to the perception of impropriety. I
14 cannot prove guilt or innocence, but the perception. And I
15 know you got into it on the HASC side with folks over
16 there.

17 Can you just confirm for me, separate from paperwork
18 and when you sign different things, because we have had
19 this discussion before, have you made money in your
20 portfolio on AI stocks since taking a job with the Federal
21 Government, where you are in charge of AI?

22 Mr. Manning: I recused myself from any company that I
23 had a holding in.

24 Senator Slotkin: But have you made money? By all
25 accounts you have made significant amount of money. It is

1 public.

2 Mr. Michael: I made money because I had to divest of
3 all the stocks that I might have had a conflict in. When
4 you sell them --

5 Senator Slotkin: You sold all your stock?

6 Mr. Michael: All my conflicting stock. And for those
7 that the OGE said you can keep them, you just have to
8 recuse, I followed that faithfully.

9 Senator Slotkin: So do you have any AI stock in your
10 portfolio right now?

11 Mr. Michael: I do not.

12 Senator Slotkin: Thank you. I yield back.

13 Senator Ernst: Thank you. I recognize Senator Kelly.

14 Senator Kelly: Thank you, Madam Chair. Mr. Michael,
15 under Title X U.S. Code Section 3252, the statute that your
16 Department invoked against Anthropic as a supply chain
17 risk, it is defined as the risk that an adversary may, and
18 this a quote, "sabotage, maliciously introduce unwanted
19 function, or otherwise subvert," end quote, national
20 security systems. That is the language that Congress
21 chose, sabotage or subversion, language that implies that
22 undermining of our national security.

23 On an All-In podcast in March, you explained this in
24 your own words, saying, and this is another quote here,
25 "What if the software went down, some guardrail kicked up,

1 some refusal happened for the next fight, like this one,
2 and we left our people at risk?" So that was the danger
3 that you described, a mid-mission failure that would put
4 American troops lives in danger.

5 Now here are the facts as we sit here today.
6 Anthropic has been designated a supply chain risk, and your
7 Secretary, Pete Hegseth, called the decision final. The
8 President has ordered every Federal agency to stop using
9 their products, and yet U.S. servicemembers have used
10 Anthropic's Claude in combat operations against Iran since
11 the strikes began on February 28th. Your Secretary's 180-
12 day phase-out has not expired. As of March 24th, your own
13 Chief Information Officer, Kirsten Davies testified to the
14 Senate that Claude's use in U.S. military operations in
15 Iran was, quote, "active" right now.

16 So I have got a question. It is two parts. Part one,
17 if you are correct, if Anthropic's product is genuinely
18 what Section 3252 contemplates, a national security supply
19 chain risk capable of sabotage, subversion, or a mid-fight
20 refusal that gets Americans killed, how does your
21 Department justify leaving that product in the hands of our
22 troops in an active conflict one second longer?

23 Mr. Michael: When they were declared a supply chain
24 risk we stopped all updates permitted from that company, so
25 we froze the code, and the cloud provider that it was

1 hosted on froze any access so that no change could be made
2 in the code, so there was no risk of any mid-battle change
3 in the operations of that.

4 Senator Kelly: But that also means there was no risk
5 in the code as it was on the day that you said it could be
6 used against the troops in a way that could put them at
7 risk.

8 Mr. Michael: No, Senator, because before you came in
9 I listed the things that were against their terms of
10 service that, for example, their terms of service that we
11 live under today to do battlefield management applications,
12 target any military infrastructure of adversaries, direct
13 interceptions like of a drone, or develop weapon systems.
14 And that could still be built into the code, so we are just
15 avoiding the use cases where there might --

16 Senator Kelly: Let me ask you a second question,
17 though. If Anthropic's product is then -- it seems like
18 what they are using is safe enough now, to remain in our
19 soldiers' hands, in a shooting war against a foreign
20 adversary, how does the Department justify branding an
21 American company a sabotage and subversion risk under a
22 statute that Congress wrote for foreign spies? It seems a
23 little bit extreme. And one of these two things has to be
24 wrong. Which is it?

25 Mr. Michael: The sophistication with which we use at

1 the Department of War is very nascent right now. The way
2 we use it is still very early days. What we are worried
3 about with the terms of service that they had and their
4 posture toward the Department, which, when they questioned
5 the Maduro raid and whether their software was used
6 inappropriately, gave us the sense that this was not a
7 reliable partner to deal with, given their --

8 Senator Kelly: Because they asked questions about how
9 they product was being used, that means it is not reliable?

10 Mr. Michael: That in conjunction with their written
11 terms of service, which prevent the use cases that we would
12 like to advance into -- battlefield management, directing
13 interceptions, developing weapon systems.

14 Senator Kelly: Well, here is the thing. There seems
15 to be a theme here, that anybody who questions this
16 Administration, questions the Secretary of Defense, offers
17 some other route, some other idea that is not consistent
18 with the leadership of the Department, you know, they are
19 branded. In this case the company is branded as a
20 subversion risk, and essentially fired because they started
21 trying to have a discussion about, hey, what is the best
22 use of this, or why did you do this this way or that way?

23 I think, you know, my view on this, after a lot of
24 experience in the military and at other government
25 agencies, if you are not asking the hard questions,

1 especially uphill, you are not getting the best out of your
2 people, and you are not getting the best decisions. And my
3 concern here, as you branded a company in a way that is
4 harmful for them and their employees, you know, thousands
5 of people that work there, but you also may have ultimately
6 put our servicemembers at risk if they are, in fact, the
7 best company to provide these services. They seem to be.

8 Thank you, Madam Chair.

9 Mr. Michael: Can I --

10 Senator Ernst: Yes, and you may, because Secretary
11 Michael had listed now the partners that we do have that
12 will be filling this gap. But yes, I would like you to
13 respond.

14 Mr. Michael: Yes, Secretary. Every other major AI
15 company, every single one, agreed to our terms. So this
16 was not about questioning whether they dared to question
17 us. We wanted to use their products for all lawful use
18 cases, and Microsoft agreed to that, OpenAI agreed to that,
19 Nvidia agreed to that, Google agreed to that. So every
20 other company --

21 Senator Kelly: How many of those were after Claude
22 got fired?

23 Mr. Michael: They were all after, because we only had
24 one provider before we got in this deep.

25 Senator Kelly: Right.

1 Mr. Michael: And when we looked at the contract of
2 that provider we said we cannot grow with that provider.

3 Senator Kelly: Do you think there is any chance they
4 saw what happened to Claude, saw an opportunity, and then
5 said, well, I know what I have to agree to?

6 Mr. Michael: Absolutely no. Maybe OpenAI. I will
7 retract and say maybe one company that sort of tried to
8 slide in, one of their direct competitors. But Google has
9 been a longtime partner of the Department, Microsoft,
10 Nvidia, real big companies with proper corporate
11 governance, went through their legal teams, and agreed to
12 our terms of all lawful use cases where Anthropic would
13 not. So that should say something that our terms were not
14 unreasonable. We were not trying to be unreasonable, vis-
15 à-vis any one partner for any specific reason that they did
16 not demonstrate themselves.

17 Senator Kelly: Who do you think is best equipped to
18 provide these services today?

19 Mr. Michael: It depends on the application. I will
20 give you some examples as to why. Google, for example, has
21 a lot of video imagery because of their YouTube and Nest
22 Cams, and therefore, from a robotics standpoint they may
23 provide better capability from an autonomous weapons
24 standpoint. Nvidia has an open source product which is
25 going to be a crowdsourced capability that can compete with

1 the Chinese open source models, which are currently
2 infiltrating a lot of the U.S. companies.

3 So each of them have different capabilities, which is,
4 frankly, why independent of Anthropic I would have ensured
5 that we have multiple providers, because the leader boards
6 change on these providers every few months. It would not
7 surprise me if next month you have OpenAI have a better
8 cyber model than Mythos. So for us to be responsible to
9 the warfighter, I have got to have all the options possible
10 as these models change in advance.

11 Senator Kelly: What do you do about Mythos now,
12 because that is Claude?

13 Senator Ernst: I think we will start wrapping up.
14 Yes, thank you.

15 Mr. Michael: I think Mythos is the first cyber weapon
16 model. OpenAI will have a cyber weapon model, Gemini will,
17 all this calendar year, and then next year we will be
18 worrying about bio and chem models as they start to train
19 them with science and physics and equations and math. And
20 we are going to have an ongoing discussion, and hopefully
21 with Congress, about how we govern the rollout of these
22 things that have good effects -- maybe they can cure
23 diseases -- but then they have bad effects when in the
24 hands of bad actors. And that is something that we are
25 going to have to deal with as a nation.

1 Senator Ernst: Thank you. And I think this entire
2 lessons is that, I believe, when the Department was
3 negotiating those contracts with Anthropic we should have
4 had the foresight, so the Department should have had the
5 foresight to really question what was in those contracts.
6 Unfortunately, that was not done, and we are in the
7 situation we are today.

8 So I really appreciate all of our witnesses here
9 today. This is an important discussion as we move forward
10 with really every evolving technology. So I really
11 appreciate your presence and your testimony in front of the
12 Subcommittee on Emerging Threats and Capabilities today.
13 And with that, we are adjourned.

14 [Whereupon, at 4:29 p.m., the hearing was adjourned.]

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